SENATE No. 1510

The Commonwealth of Massachusetts

PRESENTED BY:

James B. Eldridge

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act to protect the civil rights and safety of all Massachusetts residents.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	
James B. Eldridge	Middlesex and Worcester	
Liz Miranda	Second Suffolk	
Ruth B. Balser	12th Middlesex	1/24/2023
Joanne M. Comerford	Hampshire, Franklin and Worcester	1/27/2023
Jacob R. Oliveira	Hampden, Hampshire and Worcester	1/27/2023
Sal N. DiDomenico	Middlesex and Suffolk	1/30/2023
Jack Patrick Lewis	7th Middlesex	1/30/2023
Vanna Howard	17th Middlesex	1/31/2023
Michael J. Barrett	Third Middlesex	1/31/2023
Rebecca L. Rausch	Norfolk, Worcester and Middlesex	2/6/2023
Jason M. Lewis	Fifth Middlesex	2/7/2023
Julian Cyr	Cape and Islands	2/9/2023
Kay Khan	11th Middlesex	2/9/2023
Carmine Lawrence Gentile	13th Middlesex	2/10/2023
Adam Gomez	Hampden	2/22/2023
Patricia D. Jehlen	Second Middlesex	3/3/2023
Thomas M. Stanley	9th Middlesex	3/9/2023
Brendan P. Crighton	Third Essex	3/14/2023

Lydia Edwards	Third Suffolk	3/30/2023
Mike Connolly	26th Middlesex	5/30/2023
Pavel M. Payano	First Essex	2/2/2024

SENATE DOCKET, NO. 1937 FILED ON: 1/20/2023

SENATE No. 1510

By Mr. Eldridge, a petition (accompanied by bill, Senate, No. 1510) of James B. Eldridge, Liz Miranda, Ruth B. Balser, Joanne M. Comerford and other members of the General Court for legislation to protect the civil rights and safety of all Massachusetts residents. Public Safety and Homeland Security.

[SIMILAR MATTER FILED IN PREVIOUS SESSION SEE SENATE, NO. 1579 OF 2021-2022.]

The Commonwealth of Massachusetts

In the One Hundred and Ninety-Third General Court (2023-2024)

An Act to protect the civil rights and safety of all Massachusetts residents.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1	SECTION 1. This act shall be known and may be cited as the "Safe Communities Act"
2	SECTION 2. Chapter 147 of the General Laws is hereby amended by inserting after
3	section 62 the following section:-
4	Section 63. Updates to Law Enforcement Procedures
5	(a) Definitions
6	As used in this section, the following words shall have the following meanings, unless the

7 context clearly requires otherwise:

8	"Law enforcement agency", any state, municipal, college or university police department,
9	sheriff's department, correctional facility, prosecutorial office, court, probation office, or
10	program of one or more of the foregoing entities, or any other non-federal entity in the
11	commonwealth charged with the enforcement of laws or the custody of detained persons.
12	"Immigration enforcement", any and all efforts to investigate, enforce, or assist in
13	investigating or enforcing any federal immigration law. Such purposes do not include
14	verification of an applicant's eligibility for state or federal programs or services.
15	"United States Department of Homeland Security" or "DHS", the United States
16	Department of Homeland Security and its component agencies, including Immigration and
17	Customs Enforcement, the former Immigration and Naturalization Service, Customs and Border
18	Protection, and any other federal agency charged with enforcing immigration laws.
19	(b) Community relations with law enforcement agencies
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19 20	Notwithstanding any general or special law to the contrary, no officer or employee of a
19 20 21	Notwithstanding any general or special law to the contrary, no officer or employee of a law enforcement agency, while acting under color of law, shall question persons, including
19 20 21 22	Notwithstanding any general or special law to the contrary, no officer or employee of a law enforcement agency, while acting under color of law, shall question persons, including victims and witnesses of crimes, about their immigration status unless state or federal law
 19 20 21 22 23 	Notwithstanding any general or special law to the contrary, no officer or employee of a law enforcement agency, while acting under color of law, shall question persons, including victims and witnesses of crimes, about their immigration status unless state or federal law requires the inquiry, provided that judges and magistrates may make such inquiries as are
 19 20 21 22 23 24 	Notwithstanding any general or special law to the contrary, no officer or employee of a law enforcement agency, while acting under color of law, shall question persons, including victims and witnesses of crimes, about their immigration status unless state or federal law requires the inquiry, provided that judges and magistrates may make such inquiries as are necessary to adjudicate matters within their jurisdictions.
 19 20 21 22 23 24 25 	Notwithstanding any general or special law to the contrary, no officer or employee of a law enforcement agency, while acting under color of law, shall question persons, including victims and witnesses of crimes, about their immigration status unless state or federal law requires the inquiry, provided that judges and magistrates may make such inquiries as are necessary to adjudicate matters within their jurisdictions. (c) Due process protections

29 enforcement agency conducted for immigration enforcement purposes shall take place only if the 30 person in custody gives informed consent by signing a written consent form provided by the law 31 enforcement agency. The consent form shall explain that: (i) the interview is for immigration 32 enforcement or deportation purposes; (ii) any information provided at the interview can be used 33 against the person; (iii) the person may decline to sign any documents that are presented during 34 the interview; and (iv) the person may choose to decline the interview or to be interviewed only 35 with an attorney present, at the person's own expense. The consent form shall provide a 36 checkbox or other means to indicate if an interview has taken place, and if so, if an attorney was 37 present. The consent form shall be available in English and other languages commonly spoken in 38 Massachusetts. The law enforcement agency shall make best efforts to provide a consent form 39 that is in a language that the person understands, and to provide oral interpretation if needed, in 40 order to obtain the person's informed consent for the interview. The office of the attorney 41 general shall prepare the consent form and make it available to law enforcement agencies, and 42 may work with interested not-for-profit organizations to prepare translations of the form. 43 Any and all records relating to the granting of these interviews or questioning shall be

addresses, phone numbers and other personal identifying information shall not be a public
record. These records include the signed consent forms obtained before the interviews, and
information about whether the interview or questioning was conducted in the presence of an
attorney.

public records as defined in paragraph 26 of section 7 of chapter 4, provided that names,

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(d) The preceding subsections (b) and (c) shall not apply to interviews or questioning of
persons who are held in Massachusetts correctional facilities under an Inter-Governmental
Service Agreement with the United States Department of Homeland Security, provided,

however, that persons who are booked into a correctional facility under such an agreement shall be advised at the booking that the person (i) has the right to seek legal counsel from an immigration attorney at their own expense; (ii) may choose to decline to speak with a DHS agent or to speak with the DHS agent only with an attorney present; and (iii) may decline to sign any documents presented by a DHS agent.

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(e) Guidelines for reporting release information

Notwithstanding any general or special law to the contrary, no officer or employee of a law enforcement agency shall initiate communication with the United States Department of Homeland Security about the pending or imminent release, from state, local or county custody, of a person who is being released for any reason other than the end of a sentence of incarceration for a criminal conviction; provided, however, that nothing in this section shall prohibit or restrain any state or local agency from sending to, or receiving from, any local, state, or federal agency, information regarding citizenship or immigration status.

If a law enforcement agency receives a request for notification from the United States Department of Homeland Security regarding a person in its custody, including a request for notification under to federal form I-247A or I-247N, the law enforcement agency shall inform the person of the request and shall provide the person with a copy of the request and copies of any other documentation pertaining to the person's case that is presented to the law enforcement agency by the United States Department of Homeland Security.

71 (f) Implementation and training

Notwithstanding any general or special law to the contrary, all law enforcement agencies
in the commonwealth shall, within 12 months of passage of this act, incorporate information and

74 guidance regarding this section into their regular introductory and in-service training programs. 75 An individual may file a complaint for a violation of this section with the corresponding 76 department or agency, which shall investigate the complaint. At the conclusion of the 77 investigation, the agency head shall provide the executive office of public safety and security 78 with a written summary of the investigation's findings. If the agency head substantiates the 79 allegations, the written summary shall provide details of the specific actions taken to correct the 80 violation as well as details of the sanctions imposed on the subjects of the investigation, if any. 81 Findings made under this subsection shall be public records as defined in paragraph 26 of section 82 7 of chapter 4, provided that personal identifying information shall not be a public record.

83 SECTION 3. Chapter 126 of the General Laws is hereby amended by inserting after
84 section 39 the following section:-

85 Section 40. Notwithstanding any general or special law to the contrary, no officer or 86 employee of the department of corrections, the state police, any sheriff's department, or any city 87 or town police department shall perform the functions of an immigration officer, whether 88 pursuant to 8 U.S.C. section 1357(g) or any other law, regulation, or policy, whether formal or 89 informal. Any agreements in existence at the time of the passage of the law that are inconsistent 90 with this section are null and void. Any entity of the commonwealth or any political subdivision 91 thereof that is a party to such an agreement on the date of the passage of this act shall, within 90 92 days, inform the other party or parties that the contract is null and void under Massachusetts law. 93 Nothing in this section shall prohibit the department of correction or a house of correction from 94 entering into an Inter-Governmental Service Agreement with the United States Department of 95 Homeland Security in which persons in Immigration and Customs Enforcement custody are

- 96 housed at the house of correction and the United States Department of Homeland Security pays a
- 97 daily fee for each person detained there.