

**SENATE . . . . . No. 246**

**The Commonwealth of Massachusetts**

PRESENTED BY:

***Joanne M. Comerford***

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

**An Act empowering students and schools to thrive.**

PETITION OF:

NAME:	DISTRICT/ADDRESS:	
<i>Joanne M. Comerford</i>	<i>Hampshire, Franklin and Worcester</i>	
<i>Liz Miranda</i>	<i>Second Suffolk</i>	<i>1/20/2023</i>
<i>Adam Gomez</i>	<i>Hampden</i>	<i>1/20/2023</i>
<i>Jack Patrick Lewis</i>	<i>7th Middlesex</i>	<i>1/24/2023</i>
<i>Paul W. Mark</i>	<i>Berkshire, Hampden, Franklin and Hampshire</i>	<i>1/24/2023</i>
<i>Robyn K. Kennedy</i>	<i>First Worcester</i>	<i>1/27/2023</i>
<i>Patricia D. Jehlen</i>	<i>Second Middlesex</i>	<i>1/27/2023</i>
<i>Marc R. Pacheco</i>	<i>Third Bristol and Plymouth</i>	<i>1/29/2023</i>
<i>Carmine Lawrence Gentile</i>	<i>13th Middlesex</i>	<i>1/29/2023</i>
<i>Sal N. DiDomenico</i>	<i>Middlesex and Suffolk</i>	<i>1/31/2023</i>
<i>Vanna Howard</i>	<i>17th Middlesex</i>	<i>2/2/2023</i>
<i>Rebecca L. Rausch</i>	<i>Norfolk, Worcester and Middlesex</i>	<i>2/6/2023</i>
<i>Mike Connolly</i>	<i>26th Middlesex</i>	<i>2/6/2023</i>
<i>Carlos González</i>	<i>10th Hampden</i>	<i>2/6/2023</i>
<i>Jacob R. Oliveira</i>	<i>Hampden, Hampshire and Worcester</i>	<i>2/6/2023</i>
<i>Michael D. Brady</i>	<i>Second Plymouth and Norfolk</i>	<i>2/6/2023</i>
<i>Patrick M. O'Connor</i>	<i>First Plymouth and Norfolk</i>	<i>2/7/2023</i>

<i>Julian Cyr</i>	<i>Cape and Islands</i>	<i>2/15/2023</i>
<i>James B. Eldridge</i>	<i>Middlesex and Worcester</i>	<i>2/15/2023</i>
<i>Anne M. Gobi</i>	<i>Worcester and Hampshire</i>	<i>2/21/2023</i>
<i>James K. Hawkins</i>	<i>2nd Bristol</i>	<i>2/23/2023</i>
<i>Mindy Domb</i>	<i>3rd Hampshire</i>	<i>2/28/2023</i>
<i>Angelo J. Puppolo, Jr.</i>	<i>12th Hampden</i>	<i>3/1/2023</i>
<i>Paul R. Feeney</i>	<i>Bristol and Norfolk</i>	<i>3/2/2023</i>
<i>Lydia Edwards</i>	<i>Third Suffolk</i>	<i>3/3/2023</i>
<i>Brendan P. Crighton</i>	<i>Third Essex</i>	<i>3/13/2023</i>
<i>Kay Khan</i>	<i>11th Middlesex</i>	<i>3/29/2023</i>
<i>Edward J. Kennedy</i>	<i>First Middlesex</i>	<i>4/18/2023</i>
<i>Patricia A. Duffy</i>	<i>5th Hampden</i>	<i>5/8/2023</i>
<i>John F. Keenan</i>	<i>Norfolk and Plymouth</i>	<i>7/26/2023</i>
<i>Susan L. Moran</i>	<i>Plymouth and Barnstable</i>	<i>2/6/2024</i>

**SENATE . . . . . No. 246**

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By Ms. Comerford, a petition (accompanied by bill, Senate, No. 246) of Joanne M. Comerford, Liz Miranda, Adam Gomez, Jack Patrick Lewis and other members of the General Court for legislation to empower students and schools to thrive. Education.

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**The Commonwealth of Massachusetts**

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**In the One Hundred and Ninety-Third General Court  
(2023-2024)**  
\_\_\_\_\_

An Act empowering students and schools to thrive.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1 SECTION 1. Section 1D of chapter 69 of the General Laws is hereby amended by  
2 striking out subsection (i), as appearing in the 2020 Official Edition, and inserting in place  
3 thereof the following subsection:-

4 (i) The "competency determination" shall be based on the academic standards and  
5 curriculum frameworks for tenth graders in the areas of mathematics, science and technology,  
6 and English, and shall represent a determination that a particular student has demonstrated  
7 mastery of a common core of skills, competencies and knowledge in these areas by satisfactorily  
8 completing coursework that has been certified by the student's district as showing mastery of  
9 such skills, competencies and knowledge. A district also may include history and social science  
10 and foreign languages in the requirements. Satisfaction of the requirements of the competency  
11 determination shall be a condition for high school graduation. Students who fail to satisfy the  
12 requirements of the competency determination or are determined by the district to be at risk of

13 not satisfying such requirements shall be eligible to receive an educational assistance plan  
14 designed within the confines of the foundation budget to impart the skills, competencies and  
15 knowledge required to attain the required level of mastery. The parent, guardian or person acting  
16 as parent of the student shall have the opportunity to review the educational assistance plan with  
17 representatives of the school district. Nothing in this section shall be construed to provide a  
18 parent, guardian, person acting as a parent or student with an entitlement to contest the proposed  
19 plan or with a cause of action for educational malpractice if the student fails to obtain a  
20 competency determination.

21 SECTION 2. Said chapter 69 is hereby further amended by striking out sections 1J and  
22 1K, as so appearing, and inserting in place thereof the following section:-

23 Section 1J. (a) The commissioner of elementary and secondary education shall identify  
24 schools for comprehensive support and improvement using a formula developed by the  
25 department that complies with the criteria and processes in federal education law; provided that,  
26 under this formula, student growth shall be given at least as much weight as student  
27 achievement, and provided further that no more than five per cent of all schools statewide shall  
28 be designated as comprehensive support and improvement schools at one time.

29 (b) Within 30 days of a school being designated as in need of comprehensive support and  
30 improvement, the superintendent of the district shall convene a local stakeholder group of not  
31 more than 11 individuals to develop a support and improvement plan for the school. The district  
32 should strive to have the group membership represent the racial-ethnic and language diversity of  
33 the school. The group shall include: (1) the superintendent, or a designee; (2) a representative  
34 from the school committee selected by a majority of school committee members; (3) the

35 president of the local teachers union, or a designee; (4) an administrator from the school, who  
36 may be the principal, chosen by the superintendent; (5) two educators (who could be teachers or  
37 education support professionals) from the school, chosen by the school’s educators; (6) a parent  
38 from the school, chosen by the local parent organization, provided that if the school or district  
39 does not have a parent organization or if the organization does not select a parent, the  
40 superintendent shall select a volunteer parent of a student from the school; (7) for high schools, a  
41 student selected by the students at the school, and for other schools, an individual selected by the  
42 superintendent who brings the appropriate grade-level perspective to the group (e.g., a  
43 representative from the early childhood or pre-kindergarten sector for an elementary school); (8)  
44 an educator or representative from the social services sector with expertise in students’ mental  
45 health and social-emotional development, selected jointly by the group; (9) a member  
46 representing a community organization, selected jointly by the group; and 10) an individual who  
47 has specialized expertise in one or more of the evidence-based programs listed in subsection (c),  
48 selected jointly by the group.

49 (c) The local stakeholder group shall develop a support and improvement plan for the  
50 school, consistent with federal and state law, a final draft of which shall be submitted to the  
51 school committee within 45 days of its first meeting. Consistent with guidelines developed by  
52 the department, the group shall: (i) research, identify and analyze the root causes of the school’s  
53 challenges; (ii) examine the adequacy of resources and equity in the distribution of those  
54 resources, including an assessment of the physical condition of the school building; and (iii)  
55 identify and catalog the school’s strengths and assets. The final draft plan submitted to the school  
56 committee shall include a guiding vision of learning for the school; goals and objectives; and a  
57 description of the evidence-based programs, supports and interventions that the district shall

58 employ to address the root causes of the school’s challenges and capitalize on assets consistent  
59 with the guiding vision. Such evidence-based programs, supports and interventions may include:  
60 (1) reduced class sizes and student caseloads; (2) small-group instruction and/or one-on-one  
61 tutoring; (3) increased opportunity for common planning time for teachers; (4) implementation of  
62 a “Community Schools” or “Hub School” model or other strategies for expanding social and  
63 wraparound services to support students’ social-emotional and physical health; (5) additional  
64 hiring, increased compensation, and/or strategic deployment of school personnel (e.g, co-  
65 teaching to facilitate inclusion) to support student learning and to retain highly qualified staff; (6)  
66 increased or improved professional development, which may include mentoring and induction  
67 programs for new teachers, as well as training in trauma-informed and anti-racist best practices  
68 that are designed to limit school exclusion and maximize student engagement; (7) the use of  
69 effective curriculum materials that are culturally responsive and aligned with the statewide  
70 curriculum frameworks; (8) expanded early education and pre-kindergarten programming within  
71 the district in consultation or in partnership with community-based organizations; (9)  
72 diversifying the educator and administrator workforce; (10) developing additional pathways to  
73 strengthen college and career readiness; and (11) any other program determined to be evidence-  
74 based by the group that addresses root causes of challenges identified in its analysis.

75 (d) The local stakeholder group shall make every effort to reach consensus on the final  
76 draft plan and shall submit it to the school committee for review and approval. If consensus  
77 cannot be reached, a majority of the group shall submit its final draft plan to the school  
78 committee for review and approval. Dissenting members of the group may submit an alternative  
79 final draft plan to the school committee for consideration, clearly indicating the areas of dissent.  
80 Upon receipt of the final draft plan or plans, the school committee shall hold at least one public

81 hearing, giving at least 30 days' public notice. The school committee may make modifications to  
82 the final draft plan as necessary, consistent with federal and state law, and shall vote on the final  
83 draft plan within 30 days of the hearing. The final plan shall be shared publicly and filed with the  
84 commissioner. After confirming that the requirements of subsections (b) through (d) were  
85 complied with, the commissioner shall approve the final plan.

86 (e) The department shall prioritize comprehensive support and improvement schools for  
87 additional funding above and beyond chapter 70 allocations to support the evidence-based  
88 programs identified in the final approved plan. Before the local stakeholder group commences its  
89 work, the department shall provide the group with an estimate of future Chapter 70 aid for the  
90 district and available funds in excess of Chapter 70 aid for the school that shall support the final  
91 approved plan.

92 (f) The support and improvement plan shall be in effect for not more than four years, and  
93 shall be reviewed annually by the superintendent pursuant to guidelines developed by the  
94 department. Such progress reviews shall be shared publicly and filed with the commissioner,  
95 who may comment on the reviews.

96 (g) The department shall establish exit criteria for schools in need of comprehensive  
97 support and improvement using a formula that complies with federal education law. Upon  
98 expiration of the final approved plan, the commissioner shall review the school's progress and  
99 determine, based solely on the exit criteria established by the department, whether: (1) the school  
100 is exited from comprehensive support and improvement status; or (2) the status and plan shall  
101 continue for up to four additional years. If the commissioner determines that the status and plan  
102 shall continue, the local stakeholder group shall be reconvened to revise the final approved plan,

103 consistent with subsections (b) through (d) and subject to approval by the commissioner. If not  
104 approved, the commissioner shall return the plan to the group with a directive to add specific  
105 evidence-based programs, supports and interventions listed in (1) through (10) of subsection (c).  
106 Within 30 days, the group shall submit the plan to the school committee for review and approval.  
107 Within 30 days of receipt of the plan from the group, the school committee shall submit the final  
108 plan to the commissioner.

109 (h) Upon the expiration of any continued or revised plan, the process in subsection (g)  
110 shall be replicated.

111 (i) The board shall adopt regulations to implement this section, including provisions that  
112 allow features of a support and improvement plan to continue for up to two years after a school is  
113 exited from comprehensive support and improvement status. The department shall also make  
114 every effort to continue additional funding during any transitional period.

115 SECTION 3. The school committee of any district in receivership shall develop a  
116 transition plan for ending the receivership and hiring a superintendent. The transition plan shall  
117 be implemented and the receivership shall end within 1 year of the effective date of this Act. The  
118 department shall provide the school committee with the necessary funding and technical  
119 assistance to develop and implement the transition plan.

120 SECTION 4. (a) There shall be a special commission to study and make  
121 recommendations for a more authentic and accurate system for assessing students, schools and  
122 school districts. The commission shall examine: (i) the requirements of the Every Student  
123 Succeeds Act of 2015, codified at 20 U.S.C. § 6301 et. seq., and potential waivers; (ii)  
124 alternative assessment and accountability systems in place or being considered nationwide; and

125 research data on the knowledge and skills that parents, elementary and secondary educators,  
126 higher education educators, and business leaders want students to have upon high school  
127 graduation.

128         Regarding the assessment of students, the special commission shall consider assessments  
129 other than conventional methods, including, but not limited to: work samples, projects and  
130 portfolios, performance assessments and other authentic and direct gauges of student  
131 performance that encourage effective instruction, use strategies for avoiding racial and ethnic  
132 biases, and recognize the strengths of all students.

133         Regarding the assessment of schools and districts, the special commission shall consider  
134 the inclusion of a broader range of measures, beyond standardized test scores, that align with  
135 public values and are less tied to student demography. The commission shall also research best  
136 practices for facilitating stakeholder-driven improvement processes in schools identified under  
137 federal law as needing comprehensive support, such as the creation of community schools.

138         The commission shall recommend strategies for assessing students, schools and districts  
139 that comply with current federal law. The commission also may make recommendations for  
140 changes in or waivers from federal law that would facilitate the implementation of effective  
141 assessment strategies.

142         (b) The commission shall consist of: 1 member who shall be appointed by the president  
143 of the senate, who shall serve as co-chair; 1 member who shall be appointed by the speaker of  
144 the house of representatives, who shall serve as co-chair; 1 member who shall be appointed by  
145 the minority leader of the senate; 1 member who shall be appointed by the minority leader of the  
146 house of representatives; the secretary of education, or a designee; the commissioner of

147 elementary and secondary education, or a designee; 1 member who shall be appointed by the  
148 Massachusetts Association of School Committees, Inc.; 1 member who shall be appointed by the  
149 Massachusetts Teachers Association; 1 member who shall be appointed by the American  
150 Federation of Teachers, Massachusetts; 1 member who shall be appointed by the Massachusetts  
151 Association of School Superintendents, Inc.; 1 member who shall be appointed by the  
152 Massachusetts Education Justice Alliance (MEJA); 1 member who shall be appointed by the  
153 NAACP; 1 member who shall be appointed by the Massachusetts Immigrant and Refugee  
154 Advocacy (MIRA) Coalition; 1 member who shall be appointed by Multicultural Education,  
155 Training, and Advocacy, Inc; 1 member who shall be appointed by the Massachusetts  
156 Consortium for Innovative Education Assessment; 1 member who shall be appointed by the  
157 Black Educators Alliance of Massachusetts; 1 member who shall be appointed by the  
158 Massachusetts Asian American Educators Association; 1 member who shall be appointed by the  
159 Gaston Institute for Latino Community Development and Public Policy of the University of  
160 Massachusetts Boston; 1 member who shall be appointed by the Massachusetts Advocates for  
161 Children; 1 member who shall be appointed by the Center for Law and Education; 1 member  
162 who shall be appointed by the Center for Antiracist Research at Boston University; 1 of whom  
163 shall be the student representative on the State Board of Education, or a designee; 1 of whom  
164 shall be the parent representative on the State Board of Education, or a designee; 1 member who  
165 shall be appointed by the Rural Policy Advisory Commission; 1 member who shall be appointed  
166 by GLSEN Massachusetts; and 1 member who shall be a researcher from a public university  
167 with expertise in the area of assessment, selected jointly by the members of the commission.  
168 Members shall not receive compensation for their services but may receive reimbursement for  
169 reasonable expenses incurred in carrying out their responsibilities as members of the

170 commission. The commissioner of elementary and secondary education shall furnish reasonable  
171 staff and other support for the work of the commission.

172 (c) The commission shall hold not less than 5 public meetings across the regions of the  
173 commonwealth and may hold additional hearings and other forums as necessary. The  
174 commission shall file its report and recommendations with the clerks of the senate and the house  
175 of representatives, the chairs of the joint committee on education and the rural policy advisory  
176 commission not later than August 31, 2024.