

**HOUSE . . . . . No. 2052**

**The Commonwealth of Massachusetts**

PRESENTED BY:

***Christopher J. Worrell***

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

**An Act to reduce mass incarceration.**

PETITION OF:

NAME:	DISTRICT/ADDRESS:	DATE ADDED:
<i>Christopher J. Worrell</i>	<i>5th Suffolk</i>	<i>1/8/2025</i>
<i>Russell E. Holmes</i>	<i>6th Suffolk</i>	<i>1/23/2025</i>
<i>Erika Uyterhoeven</i>	<i>27th Middlesex</i>	<i>1/29/2025</i>
<i>John Francis Moran</i>	<i>9th Suffolk</i>	<i>2/3/2025</i>
<i>Estela A. Reyes</i>	<i>4th Essex</i>	<i>2/3/2025</i>
<i>Christine P. Barber</i>	<i>34th Middlesex</i>	<i>2/3/2025</i>
<i>Samantha Montaño</i>	<i>15th Suffolk</i>	<i>2/3/2025</i>
<i>Lindsay N. Sabadosa</i>	<i>1st Hampshire</i>	<i>2/5/2025</i>
<i>Steven Owens</i>	<i>29th Middlesex</i>	<i>2/5/2025</i>
<i>James K. Hawkins</i>	<i>2nd Bristol</i>	<i>2/12/2025</i>
<i>Antonio F. D. Cabral</i>	<i>13th Bristol</i>	<i>2/21/2025</i>
<i>Jason M. Lewis</i>	<i>Fifth Middlesex</i>	<i>2/21/2025</i>
<i>Natalie M. Higgins</i>	<i>4th Worcester</i>	<i>2/24/2025</i>
<i>Danillo A. Sena</i>	<i>37th Middlesex</i>	<i>3/12/2025</i>
<i>Mike Connolly</i>	<i>26th Middlesex</i>	<i>3/13/2025</i>
<i>Priscila S. Sousa</i>	<i>6th Middlesex</i>	<i>3/13/2025</i>
<i>Marjorie C. Decker</i>	<i>25th Middlesex</i>	<i>5/20/2025</i>
<i>James B. Eldridge</i>	<i>Middlesex and Worcester</i>	<i>7/18/2025</i>

**HOUSE . . . . . No. 2052**

By Representative Worrell of Boston, a petition (accompanied by bill, House, No. 2052) of Christopher J. Worrell and others relative to parole and establishing a restorative justice program. The Judiciary.

**The Commonwealth of Massachusetts**

**In the One Hundred and Ninety-Fourth General Court  
(2025-2026)**

An Act to reduce mass incarceration.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1 SECTION 1. Section 133A of chapter 127 of the General Laws as it appears in the 2014  
2 Official Edition, is hereby amended by striking, in the first sentence of the first paragraph, the  
3 phrases: “except prisoners confined to the hospital at the Massachusetts Correctional Institution,  
4 Bridgewater, except prisoners serving a life sentence for murder in the first degree who had  
5 attained the age of 18 years at the time of the murder and except prisoners serving more than 1  
6 life sentence arising out of separate and distinct incidents that occurred at different times, where  
7 the second offense occurred subsequent to the first conviction,”; and by inserting in the first  
8 paragraph after the phrase “of the minimum term fixed by the court under section 24 of chapter  
9 279.” the following sentence:- Provided, however, that in the case of a prisoner serving more  
10 than 1 life sentence arising out of separate and distinct incidents that occurred at different times,  
11 where the second offense occurred subsequent to the first conviction, such prisoner shall be  
12 eligible for parole 25 years after the start of the second or most recent sentence.

13 SECTION 2. Amend Section 133C of chapter 127 of the General Laws at it appears in  
14 the 2014 Official Edition, is hereby amended by striking, in the first paragraph, the phrase:  
15 “except prisoners serving a life sentence for murder in the first degree who had attained the age  
16 of 18 years at the time of the murder and prisoners confined to the hospital at the Massachusetts  
17 Correctional Institution, Bridgewater.”

18 SECTION 3. Subsection (a) of section 2 of chapter 265 of the General Laws as it appears  
19 in the 2014 Official Edition, is hereby amended by striking the phrase: “not be eligible for parole  
20 pursuant to section 133A of Chapter 127.”, and inserting in place thereof the phrase:- shall be  
21 eligible for parole after a term of years fixed by the court pursuant to section 24 of chapter 279.

22 SECTION 4. Amend subsection (b) of section 2 of Chapter 265 of the General Laws as it  
23 appears in the 2014 Official Edition, by inserting in the fourth line, after the words “term of  
24 years” :- but no more than 25 years, as.

25 SECTION 5. Section 24 of chapter 279 of the General Laws as it appears in the 2014  
26 Official Edition, is hereby amended by striking, in the first paragraph, the phrase: “which shall  
27 be not less than 15 years nor more than 25 years,” and insert in place thereof the phrase:- of 15  
28 years; and by striking out the second paragraph in its entirety and inserting in place thereof the  
29 following paragraph:-

30 In the case of a sentence to life imprisonment for murder in the first degree, the court  
31 shall fix a minimum term of 25 years; provided, however, that in the case of a person who  
32 committed the murder on or after the person’s fourteenth birthday and before the person’s  
33 eighteenth birthday, the court shall fix a minimum term of not less than 15 years nor more than  
34 20 years, after consideration of relevant mitigating and exacerbating circumstances; and

35 provided, however, that in the case of a person sentenced to life imprisonment for murder in the  
36 first degree adjudicated solely by a verdict of felony murder or joint venture and where the  
37 offender is not the actual killer, committed on or after the person's fourteenth birthday and  
38 before the person's eighteenth birthday, the court shall fix a minimum term of not less than 10  
39 years nor more than 12 years.

40 SECTION 6. Notwithstanding any other provision of law, section 24 of chapter 279 of  
41 the General Laws as it appears in the 2014 Official Edition shall apply to any person found guilty  
42 of murder pursuant to subsections (a), (b) or (c) of section 2 of chapter 265 prior to or after the  
43 effective date of this act.

44 SECTION 7. Subsection (b) of section 25 of chapter 279 of the General Laws as it  
45 appears in the 2014 Official Edition is hereby amended by inserting in the first paragraph after  
46 the words "for good conduct", the following phrase:- provided, however, that in the case of a  
47 person so serving a life sentence, parole eligibility will commence after serving 25 years of said  
48 sentence. And by inserting after the last paragraph of subsection (b) of section 25 the following  
49 sentence:- Notwithstanding any other provision of law, section 25(b) shall apply to any person  
50 convicted as a habitual offender pursuant to subsection (a) or (b) of section 25 of chapter 279  
51 prior to or after the effective date of this act.

52 SECTION 8. Notwithstanding any other provision of the law, except as provided by  
53 SECTION 1 of this act, no person shall be imprisoned for more than 25 years without a parole  
54 hearing at 25 years.

55 SECTION 9. The Department of Corrections shall establish a Restorative Justice program  
56 within its prisons that is available to anyone sentenced to more than 25 years in prison in order to  
57 develop a plan of reconciliation.

58 (a) The Restorative Justice program will allow the interaction between the prisoner and  
59 victims, family of the victims, the parties to a crime, and community members within the prison  
60 with the goal to identify and address harms and needs and obligations resulting from an offense  
61 in order to understand and reconcile the impact of that offense.

62 (b) Participation in a prison-based restorative justice program shall be voluntary for  
63 offenders, victims, and surviving family and community members affected by the crime.

64 (c) Participation in a prison-based restorative justice program shall not be used as  
65 evidence or as an admission of guilt, delinquency or civil liability in current or subsequent legal  
66 proceedings against any participant. Any statement made by an incarcerated person during the  
67 course of an assignment within a prison-based restorative justice program shall be confidential  
68 and shall not be subject to disclosure in any judicial or administrative proceeding and no  
69 information obtained during the course of such assignment shall be used in any stage of a  
70 criminal investigation or prosecution or civil or administrative proceeding; provided, however,  
71 that nothing in this section shall preclude any evidence obtained through an independent source  
72 or that is inevitably discovered by lawful means from being admitted at such proceeding.

73 (d) The Department of Corrections shall annually, not later than December 31, submit a  
74 report to the clerks of the House of Representatives and of the Senate, and the House and Senate  
75 chairs of the Joint Committee on the Judiciary and of Public Safety and Homeland Security  
76 regarding the implementation and operation of the program, the number of prisoners to which it

77 is available, the number of prisoners that have participated, and any recommendations for change  
78 to the program.