

HOUSE No. 4409

The Commonwealth of Massachusetts

HOUSE OF REPRESENTATIVES, August 28, 2025.

The committee on Higher Education, to whom was referred the petition (accompanied by bill, House, No. 1467) of Andres X. Vargas, Chynah Tyler and others for legislation to facilitate student financial assistance, reports recommending that the accompanying bill (House, No. 4409) ought to pass.

For the committee,

DAVID M. ROGERS.

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**In the One Hundred and Ninety-Fourth General Court
(2025-2026)**

An Act to facilitate student financial assistance.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1 SECTION 1. Section 1D of Chapter 69 of the Massachusetts General Laws, as
2 appearing in the 2022

3 Official Edition, is hereby amended by inserting after clause (iii) the following clause: -

4 (iv) (a) It is hereby declared to be the policy of the commonwealth to maximize
5 federal and state

6 postsecondary financial aid options through the encouragement and requirement of
7 graduating students to submit the applicable application for federal and state financial aid. All
8 public school districts shall, subject to appropriation, ensure that all students complete and
9 submit a free application for federal student aid, hereafter referred to as FAFSA, prior to
10 graduation from high school.

11 (b) A student is not required to comply with subsection (a) if: (i) the student’s parent
12 or guardian submits a signed form described in subsection (c) indicating that the parent or

13 guardian authorizes the student to decline to complete and submit the financial aid application;
14 (ii) the student signs and submits the form referenced in subsection (c) on the student's own
15 behalf if the student is 18 years of age or older or legally emancipated; or (iii) the student's
16 school files the form referenced in subsection (c) to be approved by the school district, if the
17 student has not reached 18 years of age.

18 (c) The department of elementary and secondary education shall develop, and all
19 school districts shall

20 adopt, 2 forms to be used for the purposes of subsection (b), as follows: (1) A form to be
21 signed by a parent/guardian, or by a student over 18 years of age or legally emancipated. This
22 form shall be written in accessible language, translated into families' preferred languages, and
23 require no personal information except for student and parent/guardian (if applicable) names and
24 signatures. The form shall not require any information on citizenship status. (2) A form filed by
25 the school district on behalf of a student under the age of 18 who is not legally emancipated. The
26 form shall be signed by the principal of the student's school and shall include the following
27 information: (i) attestation that the student meets all other graduation requirements and (ii)
28 attestation that the school has made a good faith effort to contact the family and to provide any
29 support necessary to submit the FAFSA, including at least 3 personalized communications in the
30 family's preferred language. (3) Prior to completion of high school, each school district shall
31 ensure that every student complies with subsection (a) or (b) and must provide to each high
32 school student and, if applicable, their parent or guardian any support or assistance necessary to
33 comply with this section.

34 (d) The commissioner shall provide guidance to districts related to the implementation
35 of this section,

36 including the distribution of information related to this requirement, reporting
37 requirements for school districts and required communications to parents and guardians related
38 to all financial aid options for high school students. Each district must annually report to the
39 department of elementary and secondary education by September 30 the following: (i) the
40 number of students completing and submitting the free application for federal student aid; (ii) the
41 number of students who received an exemption to this requirement through paragraph (iv)
42 subsections (b)(1), (b)(2) and (b)(3) separately and in combination, provided further that this data
43 be broken down by race, ethnicity, primary city or town of residence and such other categories
44 that the department may determine.

45 SECTION 2. Chapter 29 of the General Laws, as appearing in the 2022 Official
46 Edition, is hereby amended by adding the following section:

47 Section 2EEEEEE. (a) There shall be established and set up on the books of the
48 commonwealth a separate fund to be known as the FAFSA Trust Fund. The fund shall be
49 administered by the commissioner of elementary and secondary education. The fund may be
50 credited with: (i) revenue from appropriations or other money authorized by the general court
51 and specifically designated to be credited to the fund; (ii) interest earned on such revenues; and
52 (iii) funds from public and private sources such as gifts, grants and donations to aid districts in
53 supporting students, parents and guardians with Free Application for Federal Student Aid
54 submission. Amounts credited to the fund shall not be subject to further appropriation and any
55 money remaining in the fund at the end of a fiscal year shall not revert to the General Fund.

56 (b) Amounts credited to the fund may focus on underserved communities across the
57 commonwealth,

58 including those school districts with high concentrations of economically disadvantaged
59 students, and may be expended, without further appropriation, by the commissioner for the
60 following purposes: (i) to assist with the implementation and execution of section (a), including
61 staff and administrator training; (ii) for the development of workshops and other support services
62 and systems; and (iii) for the collaboration with stakeholder and community organizations to
63 support students, parents, and guardians with Free Application for Federal Student Aid
64 submission.

65 (c) Amounts received from private sources shall be approved by the commissioner of
66 elementary and

67 secondary education and subject to review before being deposited in the fund to ensure
68 that pledged funds are not accompanied by conditions, explicit or implicit, on the
69 implementation of FAFSA workshops or other programming that may be detrimental to students,
70 parents, guardians, school districts, or that places limitations or restrictions on how funds can be
71 used to support the implementation of this section. The review shall be made publicly available.

72 (d) Annually, not later than October 1, the commissioner shall report to the clerks of
73 the house of

74 representatives and senate, the joint committee on education and the house and senate
75 committees on ways and means on the fund's activity. The report shall include, but not be limited
76 to: (i) the source and amount of funds received; (ii) the amounts distributed and the purpose of
77 expenditures from the fund, including but not limited to, funds expended to assist school districts

78 in meeting the requirements in section (a); (iii) any grants provided to high schools and other
79 stakeholder organizations; and (iv) anticipated revenue and expenditure projections for the next
80 year.

81 SECTION 3. Section 1 of this act shall take effect on October 1, 2027.

82 SECTION 4. Section 2 of this act shall take effect October 1, 2026.