

HOUSE No. 851

The Commonwealth of Massachusetts

PRESENTED BY:

David Henry Argosky LeBoeuf

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act to ensure a complete, accurate, and equitable census count.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	DATE ADDED:
<i>David Henry Argosky LeBoeuf</i>	<i>17th Worcester</i>	<i>1/16/2025</i>

HOUSE No. 851

By Representative LeBoeuf of Worcester, a petition (accompanied by bill, House, No. 851) of David Henry Argosky LeBoeuf for legislation to ensure a complete, accurate, and equitable census count and to create a census equity commission (including members of the General Court) to ensure that censuses accurately and completely count all residents of the Commonwealth. Election Laws.

The Commonwealth of Massachusetts

In the One Hundred and Ninety-Fourth General Court
(2025-2026)

An Act to ensure a complete, accurate, and equitable census count.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1 The General Laws, as appearing in the 2022 Official Edition, are hereby amended by
2 inserting after chapter 57 the following new chapter:-

3 Chapter 57A – Census Equity and Accuracy

4 Section 1. For purposes of this chapter, the following words shall have the following
5 meanings:

6 “Census day”, the day by which residents in the United States must be counted, as set
7 forth in title 13 of the United States Code.

8 “Commission”, the Massachusetts census equity commission.

9 “Persons experiencing homelessness”, individuals who lack, or are perceived to lack, a
10 fixed, regular, and adequate nighttime residence. Persons experiencing homelessness includes,

11 but is not limited to, persons who: (1) share the housing of other persons due to loss of housing,
12 economic hardship or a similar reason; (2) live in motels, hotels, trailer parks or campgrounds
13 due to the lack of fixed, regular, and adequate nighttime residence; (3) live in emergency or
14 transitional shelters; (4) are abandoned in hospitals; (5) are awaiting foster care placement; (6)
15 have a primary nighttime residence that is a public or private place not designed for or ordinarily
16 used as a regular sleeping accommodation for human beings; (7) live in cars, parks, public
17 spaces, abandoned buildings, bus or train stations or similar settings; or (8) are transient and
18 otherwise experiencing homelessness as described in this subsection.

19 “Undercounted communities”, groups of residents of the commonwealth who are
20 traditionally undercounted in census implementations, including but not limited to: (1)
21 communities of color; (2) immigrants, regardless of documentation; (3) individuals of all gender
22 identities, gender presentations, and sexual orientations; (4) individuals with incomes under
23 200% of the federal poverty line; (5) persons experiencing homeless; (6) individuals with
24 disabilities; (7) individuals who are veterans; (8) individuals under the age of 16 years; (9)
25 individuals for whom English is not their first language; (10) residents of rural communities; and
26 (11) residents of subsidized housing.

27 Section 2. (a) There is hereby established, within the office of the state secretary, the
28 Massachusetts census equity commission. The purpose of the commission shall be to ensure that
29 Massachusetts censuses accurately and completely count all residents of the commonwealth,
30 including but not limited to undercounted communities.

31 (b) The commission shall consist of 29 members, as follows: the secretary of state, or
32 designee, who shall serve as chair; the attorney general, or designee; the Senate chair of the

33 committee on election laws; the House chair of the committee on redistricting; the Senate
34 minority leader, or designee; the House minority leader, or designee; a Senate member of the
35 Black and Latino Legislative Caucus; a House member of the Asian Legislative Caucus; the
36 commissioner of the department of elementary and secondary education, or designee; the
37 commissioner of the office of refugees and immigrants, or designee; a member of the Boston city
38 council, selected by majority vote of the council; a member of the Worcester city council,
39 selected by majority vote of the council; a member of the Springfield city council, selected by
40 majority vote of the council; a member of the Lowell city council, selected by majority vote of
41 the council; a member of the New Bedford city council, selected by majority vote of the council;
42 a member of the Barnstable town council, selected by majority vote of the council; a member of
43 the Greenfield town council, selected by majority vote of the council; the executive director of
44 the Massachusetts Immigrant and Refugee Advocacy Coalition; a representative of the Grove
45 Hall Safe Neighborhood Initiative; the executive director of the Massachusetts Coalition for the
46 Homeless; 4 members appointed by the speaker of the house of representatives who shall be
47 residents of the Commonwealth, 2 of whom shall represent faith communities of color in the
48 commonwealth, 1 of whom shall represent minority and women-owned businesses in the
49 commonwealth, and 1 of whom shall be a member of the Wampanoag tribe; and 5 members
50 appointed by the president of the senate who shall be residents of the Commonwealth, 1 of
51 whom shall represent youth residents of the commonwealth, 1 of whom shall represent older
52 adult residents of the commonwealth, 1 of whom shall be a veteran, 1 of whom shall represent
53 individuals with disabilities, and 1 of whom shall represent tenants and renters. Appointments
54 shall promote diverse geographic, cultural, ethnic, racial, and gender representation on the
55 commission.

56 Section 3. (a) The commission shall develop and implement census outreach programs to:
57 increase awareness of the census, focusing efforts in undercounted communities; educate
58 residents of the commonwealth about the importance of an accurate census count; alleviate
59 concerns about perceived repercussions for participating in the census count; and engage
60 undercounted communities in the census counting process.

61 (b) The census outreach programs shall take into account barriers to proper counting of
62 all residents of the commonwealth.

63 (c) The census outreach programs shall include communications to residents of the
64 commonwealth through school-based programs, partnerships with non-profit and community-
65 based programs, and a multi-lingual, multi-media, multi-platform campaign.

66 (d) For purposes of implementing the census outreach programs, the commission shall
67 solicit participation from relevant experts and practitioners as necessary to achieve the goals set
68 forth in subsection (a) of this section; and may create and appoint working groups as it deems
69 appropriate.

70 Section 4. The commission shall be coordinated through the office of the secretary of
71 state which shall provide administrative support to the commission and coordinate with state
72 agencies and constitutional officers, as well as units of local government, to identify effective
73 methods of outreach and to provide resources to ensure that outreach programs are successful
74 and all residents are counted.

75 Section 5. (a) Members of the commission shall serve four-year terms, provided that no
76 term shall terminate within the 24-month period prior to a census day or the 6-month period
77 subsequent to a census day.

78 (b) Members of the commission shall receive no compensation for their services but may
79 be reimbursed for expenses incurred in the course of their service on the commission.

80 (c) The commission may employ a director and assistant director upon a simple majority
81 vote of the full membership of the commission. The director and assistant director may be
82 compensated from moneys appropriated or available for that purpose.

83 Section 6. Vacancies on the commission shall be filled in like manner as the original
84 appointment.

85 Section 7. (a) During the 24-month period prior to a census day, the commission shall
86 meet at least monthly, or more frequently at the call of the chair or by majority vote of the
87 members.

88 (b) At all times other than the period set forth in subsection (a) of this section, the
89 commission shall meet at least quarterly, or more frequently at the call of the chair or by majority
90 vote of the members.

91 (c) To the extent practicable, the commission shall rotate meeting locations throughout
92 every region of the commonwealth.

93 Section 8. The secretary of the commonwealth shall use all reasonable efforts to secure
94 federal funding for implementation of the census outreach programs. At least forty percent of the
95 funds spent implementing the census outreach programs must be spent on undercounted
96 communities.

97 Section 9. (a) Not later than June 1 in the odd-numbered year immediately preceding a
98 census day, the commission shall file with the governor, the secretary of the commonwealth, the

99 attorney general, and the general court joint committees on election laws and redistricting, an
100 interim report containing: (1) its proposed census outreach programs to encourage full
101 participation and avoid an undercount in the upcoming decennial census; and (2) any
102 recommendations for regulatory or legislative action necessary to ensure an accurate count of all
103 Massachusetts residents in the upcoming decennial census.

104 (b) The general court joint committees on election laws and redistricting may, separately
105 or collectively, issue to the commission suggestions for improvements to the proposed census
106 outreach programs contained in the interim report. The committees may, separately or
107 collectively, hold public hearings in advance of preparing and issuing said suggestions. Any
108 suggestions must be issued to the commission by November 1 in the odd-numbered year
109 immediately preceding a census day.

110 (c) Not later than December 10 in the odd-numbered year immediately preceding a
111 census day, the committee shall file with the governor, the secretary of the commonwealth, the
112 attorney general, and the general court joint committees on election laws and redistricting, a final
113 report containing the census outreach programs to be implemented throughout the
114 commonwealth.

115 (d) Not later than February 1 in the odd-numbered year immediately subsequent to a
116 census day, the committee shall file with the governor, the secretary of the commonwealth, the
117 attorney general, and the legislative committees on election laws and redistricting, a post-
118 implementation report containing: (1) a detailed accounting of the census outreach programs
119 implemented for the immediately prior decennial census; (2) an assessment of the perceived
120 levels of success of the components of the census outreach programs; (3) recommendations for

121 improvements in the next census outreach programs, including in the commission's discretion
122 appropriate recommended legislative or regulatory action; and (4) other notable outcomes of the
123 commission's work.

124 (e) The commission may update its post-implementation report as appropriate, in its
125 discretion, until December 31 in the second odd-numbered year subsequent to a census day.