

**HOUSE . . . . . No.**

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**The Commonwealth of Massachusetts**

PRESENTED BY:

*Edward R. Philips*

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act relative to meeting the Commonwealth's water infrastructure future.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	DATE ADDED:
<i>Edward R. Philips</i>	<i>8th Norfolk</i>	<i>1/15/2025</i>

**HOUSE . . . . . No.**

[Pin Slip]

**The Commonwealth of Massachusetts**

**In the One Hundred and Ninety-Fourth General Court  
(2025-2026)**

An Act relative to meeting the Commonwealth's water infrastructure future.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1 SECTION 1. To provide for a capital outlay program to rehabilitate, produce and  
2 modernize state-aided water infrastructure throughout the Commonwealth, the sums set forth in  
3 sections 2, inclusive for the several purposes and subject to the conditions specified in this act,  
4 are hereby made available subject to the laws regulating the disbursement of public funds.

5 SECTION 2.

6 1231-1000. For the Commonwealth Sewer Rate Relief Fund established under Section  
7 2Z of Chapter 29 of the General Laws.

8 .....\$78,500,0  
9 00

10 1599-0093. For the Massachusetts Clean Water Trust established in section 2 of  
11 chapter 29C of the general laws; provided that the trust shall prioritize allocation of the funds to  
12 contract assistance for debt service obligations on loans pursuant to section 6(f) of chapter 29 of

13 the general laws; provided further that the contract assistance shall prioritize municipalities and  
14 other water utilities wherein the affordability of water infrastructure is a barrier to infrastructure  
15 improvement projects and for whom the receipt of 0% loans and other incentives, which the  
16 contract assistance could help obtain, would help to overcome those barriers. Funds not  
17 expended in a given year for debt service, shall be redirected to provide principal forgiveness to  
18 bring down the debt on prior approved projects or to open solicitation to projects that applied for  
19 funding but were not selected on the most recent Intended Use Plan.

20 .....\$138,000,  
21 000

22 1599-3032. For costs associated with expanding the capacity of the Massachusetts  
23 Water Resources Authority to serve new cities and towns identified in expansion feasibility  
24 studies conducted by the authority provided, that the authority shall prioritize expansion  
25 opportunities with a focus on increasing housing capacity in the commonwealth and improving  
26 drinking water quality for cities and towns with water supplies contaminated by per- and  
27 polyfluoroalkyl substances; and provided further, that annually, not later than March 14, the  
28 authority shall submit a report to the secretary of the executive office for administration and  
29 finance, the secretary of the executive office of housing and livable communities, the house and  
30 senate committees on ways and means and the joint committee on housing that shall include: (i)  
31 the amount of funds allocated in the current fiscal year’s capital improvement program for the  
32 purposes contained in this item; (ii) a summary of the authority’s outreach efforts, including the  
33 cities and towns that are interested in joining the authority’s service area; (iii) the timeline and  
34 implementation process of proposed expansions; and (iv) barriers to proposed expansions

35 ..... \$2,000,000,000

36           7004-0083. For the HousingWorks infrastructure program established by section 27½  
37 of chapter 23B of the General Laws; provided, that not less than \$100,000,000 shall be expended  
38 as grants to cities and towns for sewer, septic and water infrastructure upgrades that advance  
39 projects that support housing development, preservation or rehabilitation; provided further, that  
40 not less than \$50,000,000 shall be expended as grants to cities and towns that (i) are compliant  
41 with the multi-family zoning requirement under section 3A of chapter 40A of the General Laws;  
42 and (ii) have demonstrated continued effort to advance housing production beyond the minimum  
43 multi-family zoning requirement in said section 3A of said chapter 40A, as determined by the  
44 secretary of housing and livable communities; provided further, that not less than \$50,000,000  
45 shall be expended as grants to cities and towns that have: (a) accepted sections 3 to 7, inclusive,  
46 of chapter 44B of the General Laws; and (b) expended an amount of not less than 10 per cent of  
47 revenues available to the city or town under said sections 3 to 7, inclusive, of said chapter 44B  
48 on community housing; and provided further, that the executive office of housing and livable  
49 communities shall prioritize the awarding of said grants to cities and towns with higher  
50 percentages of total revenues available to the city or town under said sections 3 to 7, inclusive, of  
51 said chapter 44B expended on community housing  
52 .....\$375,000,000

53           XXXX-XXXX. For the 1:1 matching program established by section 31A of  
54 chapter 21 of the general laws; provided the department of environmental protection shall  
55 prioritize the applications of communities are seeking admission to or additional water supply  
56 from a regional water authority because their local sources are impacted by water quality issues,  
57 their water supply is located in a stressed basin, or local economic development is significantly

58 constrained by their existing water supply  
59 .....\$10,000,000

60 XXXX-XXXX. For the Regional Water Entity Reimbursement Fund established by  
61 section 2NNNN of chapter 29 of the general laws; provided the Massachusetts Water Resource  
62 Authority shall prioritize the rehabilitation of collection systems.

63 .....\$13,800,0  
64 00

65 XXXX-XXXX. For costs associated with the improvement of the Commonwealth's  
66 water infrastructure on all levels pursuant to the 2012 Water Infrastructure Finance Committee  
67 report; provided that the funds be made available annually for the dedicated purpose of  
68 improving water infrastructure; provided further that the funds will be prioritized for the  
69 replacement and upgrade of existing water infrastructure and be issued in the form of grants by  
70 the Massachusetts Department of Environmental Protection.

71 .....\$200,000,  
72 000

73 XXXX-XXXX. For research and data gathering on biosolids pursuant to item  
74 2200-7022 of chapter 209 of the acts of 2018; provided that the funds be used, in their entirety,  
75 for funding the Biohub project's research into biosolids, per- and polyfluoroalkyl substances  
76 (PFAS) binding to and transportation via biosolids, safe biosolid applications, and avoiding  
77 landfilling; provided further that the Biohub project continue to pursue answers to the research  
78 topics addressed in this item .....\$200,000

79           XXXX-XXXX.           For creation of a grant program to be administered by the  
80 Department of Environmental Protection to provide grants to Publicly Owned Treatment Works  
81 and municipal and district sewer collections systems for adaptation planning to protect  
82 wastewater infrastructure from storm and flood damage as required by NPDES permits issued by  
83 the Environmental Protection Agency and Massachusetts Department of Environmental  
84 Protection. ....\$10,000,000

85           SECTION 3. Notwithstanding any general or special law to the contrary, there is hereby  
86 established an Interbasin Transfer Review Commission, which shall analyze and make  
87 recommendations relative to Mass. Gen. Laws Ch. 21, §§8B-8D, and whether the act should be  
88 updated to support the development of housing through increased access to water resources.

89           The Interbasin Transfer Review Commission shall evaluate current processes, practices  
90 and standards for regulating interbasin transfers. In conducting this review, the Interbasin  
91 Transfer Review Commission shall: (1) assess whether Mass. Gen. Laws Ch. 21, §§8B-8D  
92 continues to effectively govern the transfer of water or wastewater outside of its river basin of  
93 origin; (2) determine whether amending the current law can be done so in a manner that supports  
94 increased housing production while maintaining environmental protections; (3) identify and  
95 recommend potential actions for easing any existing administrative burdens or permitting  
96 processes to facilitate the sharing of water resources for communities in need; (4) consider  
97 whether any changes to its governing law are necessary or recommended to better assist  
98 municipalities with the remediation of per- and polyfluoroalkyl substances (PFAS); and (5)  
99 consider and make recommendations concerning any other matter deemed relevant by the  
100 Interbasin Transfer Review Commission in its review of the current law.

101 Interbasin Transfer Review Commission shall consist of the following members: the  
102 Secretary of the Executive Office of Energy and Environmental Affairs or their designee; the  
103 Commissioner of the Division of Conservation and Recreation or their designee; Commissioner  
104 of the Department of Environmental Protection or their designee; the Secretary of the Executive  
105 Office of Housing and Livable Communities or their designee; and a representative from each of  
106 the following organizations: American Council of Engineering Companies of Massachusetts; the  
107 Massachusetts Municipal Association; the Massachusetts Water Resources Authority; the  
108 Massachusetts Water Resources Authority Advisory Board; the Massachusetts Water Resources  
109 Authority Water Supply Citizen’s Advisory Committee; the Massachusetts Rivers Alliance,  
110 Massachusetts Water Environment Association; Massachusetts Coalition for Water Resources  
111 Stewardship; Massachusetts Water Works Association; the National Association of Industrial  
112 and Office Parks Massachusetts; Massachusetts Water Resources Authority Wastewater  
113 Advisory Committee and two additional regional water or wastewater utilities.

114 The Interbasin Transfer Review Commission shall be chaired by the Secretary of the  
115 Executive Office of Environmental Affairs or her designee. The chairperson, or their designee,  
116 shall be responsible for organizing each meeting, notifying the members, formulating the agenda,  
117 providing a copy of the minutes following the meeting and such other duties as may be required.  
118 The Interbasin Transfer Review Commission shall only make recommendations or take actions  
119 by a majority vote of all members present and voting.

120 The Interbasin Transfer Review Commission shall issue a report with recommendations  
121 on or before December 31, 2025 and file the same with the respective House and Senate Clerks  
122 as well as the respective Chairs of the Joint Committee on Housing and the Joint Committee on  
123 the Environment and Natural Resources.

124 SECTION 4. Section 25 of chapter 21A of the General Laws, as appearing in section 14  
125 of chapter 259 of the acts of 2014, is hereby amended by striking out the entirety of the first  
126 paragraph and inserting in place thereof:-

127 (a) There shall be a water infrastructure advisory committee to discuss, monitor, and  
128 evaluate measures to address: (i) the progress of closing the gap in funding for water, wastewater  
129 and stormwater infrastructure; (ii) new sources of funding to be used for closing the gap in  
130 funding for water, wastewater and stormwater infrastructure; (iii) costs associated with  
131 remediation of per- and polyfluoroalkyl substances (PFAS) in drinking water; (iv) costs  
132 associated with removal of lead service lines; (v) costs associated with elimination of combined  
133 sewer overflows; (vi) costs associated with reduction of nutrients in effluent discharges,  
134 biosolids management, and stormwater management as required by EPA permits and  
135 Commonwealth stormwater standards. The advisory committee shall meet at a minimum  
136 quarterly or more frequently at the call of the secretary of energy and environmental affairs or  
137 their designee, or upon the written request of any two members.”

138 SECTION 5. Section 25 of said chapter 21A, as so appearing, is hereby further amended  
139 by inserting after the third paragraph:-

140 (d) The advisory committee shall reevaluate and report on the current funding gap, as  
141 well as emerging funding needs, for water, wastewater, and stormwater infrastructure at least  
142 once every five years.

143 SECTION 6. Chapter 21A of the General Laws, as appearing in the 2022 Official  
144 Edition, is hereby amended by inserting, after section 28, the following new sections:-



145 Section 29. (a) There shall be a water infrastructure efficiency task force to examine  
146 regulatory hurdles to communities implementing water infrastructure improvement projects and  
147 water resource management plans, as well as costs and feasibility for compliance with existing  
148 and future regulatory mandates under the Safe Drinking Water Act and the Clean Water Act.

149 (b) The task force shall consist of: 1 representative from the Executive Office of Energy  
150 and Environmental Affairs, 1 representative from the Executive Office of Economic  
151 Development, 1 representative from the Division of Local Services, and a representative from  
152 each of the following organizations: American Council of Engineering Companies of  
153 Massachusetts; the Massachusetts Municipal Association; the Massachusetts Water Resources  
154 Authority; the Massachusetts Water Resources Authority Advisory Board; the Massachusetts  
155 Water Environment Association; Massachusetts Coalition for Water Resources Stewardship; the  
156 Massachusetts Water Works Association; and two additional regional water or wastewater  
157 utilities.

158 (c) The task force shall analyze the process and associated requirements around issuing  
159 impact statements under section 5 and 5A of Chapter 30A of the General Laws, to ensure that  
160 they are comprehensively prepared and include an analysis, not only of the costs, but also the  
161 benefits weighed against the costs, associated with any rule, regulation, so-called guidance  
162 document, or policy which results in the imposition of additional cost to a city or town, Public  
163 Water System or Publicly Owned Treatment Works. At the conclusion of its analysis, the task  
164 force shall issue a report of its findings, along with any recommendations to ensure the proper  
165 cost/benefit analysis is performed, to the Clerk of the House and the Senate and the Joint  
166 Committee on State Administration and the Joint Committee on Municipalities and Regional  
167 Government.

168 SECTION 7. Chapter 74 of the General Laws, as appearing in the 2022 Official Edition,  
169 is hereby amended by inserting, after section 58, the following new section:-

170 Section 59. (a) The board of higher education shall establish and maintain, in  
171 cooperation with school districts and vocational school authorities, postsecondary technical  
172 schools, and the boards of trustees of community colleges, a grant program, subject to  
173 appropriate, to support training and education programs that address the workforce shortages  
174 necessary to address the Commonwealth's water infrastructure need; provided that, applicable  
175 workforce personnel shall be defined as personnel related to the construction, engineering and  
176 operating of water infrastructure and its attendant systems. The grant program shall be  
177 established with the goals of training students, creating new jobs, retraining and upgrading  
178 existing jobs, and retraining existing workers to implement new technologies and to help meet  
179 the workforce needs for meeting the Commonwealth's water infrastructure needs.

180 (b) The grant program shall be developed to address the following components:

181 (i) identify, support or establish collaborative regional partnerships including, but not  
182 limited to, employers, workforce development and education organizations, regional economic  
183 development organizations established pursuant to sections 3J and 3K of chapter 23A, and  
184 economic development officials where a demand for water infrastructure related workforce  
185 personnel exists;

186 (ii) address critical workforce shortages in the water infrastructure related workforce;

187 (iii) improve and increase employment opportunities for the water infrastructure  
188 related workforce for low-income individuals, women, minorities, and veterans;

189 (vi) boost industry-relevant instructor capacity for high school and postsecondary  
190 programs; and

191 (vii) direct support for succession planning, worker retention, and upskilling  
192 strategies for older and incumbent workers.

193 (c) Entities eligible to apply to participate in the grant program shall include but not be  
194 limited to (i) employers and employer associations; (ii) local workforce investment boards; (iii)  
195 institutions of higher education; (iv) public comprehensive high schools and vocational technical  
196 high schools; (v) private for-profit and nonprofit organizations providing education and  
197 workforce training; (vi) 1-stop career centers; (vii) local workforce development entities; (viii)  
198 union training programs; and (viii) any partnership or collaboration among such eligible  
199 applicants. Any funds allocated through the grant program shall complement and not replace  
200 existing local, state, private or federal funding for training and educational programs.

201 (d) A grant proposal submitted pursuant to this section shall include but not be limited  
202 to:

203 (i) a plan that defines specific goals for increasing the number of water infrastructure  
204 related workforce personnel;

205 (ii) the evidence-based program or programs the applicant shall use to meet the goals;

206 (iii) a budget necessary to implement the plan, including a detailed description of any  
207 funding or in-kind contributions that an applicant will be providing in support of the proposal;

208 (iv) any private funding or private sector participation that the applicant anticipates in  
209 support of the proposal; and

210 (v) the proposed number of individuals who would be enrolled, complete training and  
211 be placed into employment within the trucking or related industries.

212 (e) The department of higher education shall, in consultation with the executive office  
213 of housing and economic development, executive office of labor and workforce development,  
214 department of elementary and secondary education, and entities representing parties who are  
215 eligible to participate in the grant program, develop guidelines for an annual review of the  
216 progress being made by each grantee. A grantee shall participate in any evaluation or  
217 accountability process implemented by or authorized by department of higher education.

218 (f) The department of higher education shall file an annual report with the chairs of the  
219 house and senate committee on ways and means, the chairs of the joint committee on labor and  
220 workforce development, and the chairs of the joint committee on economic development and  
221 emerging technologies not later than January 1; provided, however, that the report shall include  
222 an overview of the activities of the programs, the number of participants in the programs, and the  
223 employment outcomes in the programs.

224 SECTION 8. Notwithstanding any general or special law to the contrary, the ranking  
225 process utilized by the Massachusetts Department of Environmental Protection to allocate  
226 financial assistance for water infrastructure projects under 31 CMR 44.00 shall be evaluated to  
227 ensure that essential repairs and upgrades are not being disadvantaged and are receiving the  
228 financial assistance they require. In its evaluation of the program, the Agency shall hold at least  
229 two stakeholder meetings with representatives from the American Council of Engineering  
230 Companies of Massachusetts; the Massachusetts Municipal Association; the Massachusetts  
231 Water Resources Authority; the Massachusetts Water Resources Authority Advisory Board; the

232 Massachusetts Water Environment Association; the Massachusetts Coalition for Water  
233 Resources Stewardship; and the Massachusetts Water Works Association; to present its  
234 evaluation and receive feedback on any changes needed 31 CMR 44.00 and/or the State  
235 Revolving Fund Loan program project ranking and scoring criteria.

236 SECTION 9. Notwithstanding any general or special law to the contrary, unoccupied  
237 water, wastewater, and transportation-related structures (Pumping, Equipment, Sub-Stations, and  
238 Similar Facilities) shall be exempt from 248 CMR 10.10(15)(c)(19).