

**SENATE . . . . . No. 1511**

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**The Commonwealth of Massachusetts**

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PRESENTED BY:

***William J. Driscoll, Jr.***

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*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

**An Act regulating surgical assistants.**

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PETITION OF:

NAME:

*William J. Driscoll, Jr.*

DISTRICT/ADDRESS:

*Norfolk, Plymouth and Bristol*

**SENATE . . . . . No. 1511**

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By Mr. Driscoll, a petition (accompanied by bill, Senate, No. 1511) of William J. Driscoll, Jr. relative to regulating surgical assistants. Public Health.

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[SIMILAR MATTER FILED IN PREVIOUS SESSION  
SEE HOUSE, NO. 2152 OF 2023-2024.]

**The Commonwealth of Massachusetts**

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**In the One Hundred and Ninety-Fourth General Court  
(2025-2026)**  
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An Act regulating surgical assistants.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1 SECTION 1. Chapter 111 of the General Laws, as appearing in the 2020 Official Edition,  
2 is hereby amended by inserting after Section 237 the following new sections:-

3 Section 238. (a) As used in this section, the following words shall have the following  
4 meanings unless the context clearly requires otherwise:

5 "Board", the board of registration in surgical assistants established in section 110 of  
6 chapter 13.

7 "Health care practitioner", a person licensed or registered under section 2, 16, 74 or 74A  
8 of chapter 112 who conducts or assists with the performance of surgery; provided, however, that  
9 "health care practitioner" shall also include an intern, resident, fellow or medical officer.

10 "Surgical facility", an entity that provides surgical health care services, whether inpatient  
11 or outpatient and whether overnight or ambulatory, including, but not limited to, a hospital, clinic  
12 or private office of a health care practitioner, whether conducted for charity or for profit and  
13 whether or not subject to section 25C, and any organization, partnership, association,  
14 corporation, trust or the commonwealth, or any subdivision thereof.

15 "Surgical assistant", an individual who has met the requirements of the Board for  
16 licensure as a surgical assistant and who works under the direct supervision of a licensed doctor  
17 of medicine, osteopathy, or podiatry.

18 "Surgical assisting", surgical patient care, including, but not limited to, any of the  
19 following: (i) manipulation of organs; (ii) suturing of tissue; (iii) placement of hemostatic agents;  
20 (iv) injection of local anesthetic; (v) harvesting of veins; (vi) implementation of devices; and,  
21 (vii) other duties as directed by a licensed doctor of medicine, osteopathy, or podiatry under the  
22 direct supervision of a licensed doctor of medicine, osteopathy, or podiatry.

23 (b) A surgical facility shall not employ or otherwise retain the services of a surgical  
24 assistant unless such person is licensed by the board of registration in surgical assistants.

25 (c) Nothing in this section shall prohibit a registered nurse, licensed or registered health  
26 care provider or other health care practitioner from performing surgical assistant tasks or  
27 functions if such person is acting within the scope of such person's license.

28 (d) Notwithstanding subsection (b), a surgical facility may employ as a surgical assistant  
29 an individual who does not meet the requirements of this section if said individual receives a  
30 waiver from the department certifying that the individual has met special circumstances as  
31 determined by the department: The department, in consultation with an advisory committee of

32 clinicians, shall establish criteria for such waiver. Said waivers shall be valid for not longer than  
33 three months; provided however said waivers may be renewed upon determination by the  
34 department.

35 Section 239. The board shall have the following powers and duties:

36 (a) to promulgate regulations and adopt such rules as are necessary to regulate the field  
37 and practice of surgical assisting and surgical assistants;

38 (b) to receive, review, approve or disapprove applications for licensing and to issue  
39 licenses;

40 (c) to establish administrative procedures for processing applications for licenses and  
41 license renewals and to hire or appoint such agents as are appropriate for processing applications  
42 for licenses and license renewals;

43 (d) to retain records of its actions and proceedings in accordance with public records  
44 laws;

45 (e) to fine, censure, revoke, suspend or deny a license, place on probation, reprimand or  
46 otherwise discipline licensees for violations of the code of ethics or the rules of the board;

47 (f) to summarily suspend the license of a licensee who poses an imminent danger to the  
48 public but a hearing shall be afforded to the licensee within seven days of an action by the board  
49 to determine whether such summary action is warranted;

50 (g) to establish standards for continued licensure of surgical assistants, including  
51 continuing education requirements;

52 (h) to establish standards relating to the professional conduct, termination and  
53 reinstatement and renewal of licenses of surgical assistants;

54 (g) to perform such other functions and duties as may be required to carry out the  
55 provisions of this section and sections 238 to 241, inclusive.

56 Section 240. An application for original license, a license renewal or for the licensing  
57 examination shall be made on forms approved by the board and accompanied by the appropriate  
58 fee. The fee for original license and renewal shall be determined by the secretary of  
59 administration and finance. An application for original license shall be sworn and shall furnish  
60 satisfactory proof if the applicant is: (i) at least 18 years of age; (ii) of good moral character and;  
61 (iii) has met the educational and professional experience requirements. Requirements for  
62 licensing shall include:

63 (a) a current credential as a surgical assistant or surgical first assistant issued by the  
64 National Board of Surgical Technology and Surgical Assisting, the National Surgical Assistant  
65 Association, or the National Commission for Certification of Surgical Assistants or their  
66 successors;

67 (b) successful completion of a surgical assistant training program during the person's  
68 service as a member of any branch of the armed forces of the United States; or

69 (c) at least one year of experience as a surgical assistant in the Commonwealth and  
70 practice as a surgical assistant at any time in the twelve months immediately prior to July 1,  
71 2023, provided the applicant registers with the Board by July 1, 2025.

72 Section 241. (a) For renewal of a license as a surgical assistant, a licensee shall attest to  
73 having successfully completed 38 hours of continuing education in courses directly related to the  
74 practice of surgical assisting as approved and documented by a provider recognized by one of the  
75 following: (i) the National Board of Surgical Technology and Surgical Assisting; (ii) the  
76 National Commission for the Certification of Surgical Assistants; or (iii) the National Surgical  
77 Assistant Association;

78 (b) the practitioner shall retain a completed form with all supporting documentation in his  
79 or her records for a period of four years following the renewal of an active license.

80 (c) the board shall periodically conduct a random audit of its active licensees to determine  
81 compliance and the practitioners selected for the audit shall provide all supporting  
82 documentation within 30 days of receiving notification of the audit;

83 (d) failure to comply with these requirements may subject the licensee to disciplinary  
84 action by the board;

85 (e) the board may grant an extension of the deadline for continuing competency  
86 requirements, for up to one year, for good cause shown upon a written request from the licensee  
87 prior to the renewal date; and,

88 (f) the board may grant an exemption for all or part of the requirements for circumstances  
89 beyond the control of the licensee, such as temporary disability, mandatory military service, or  
90 officially declared disasters.

91 SECTION 2. Chapter 13 of the General Laws is hereby amended by adding after section  
92 109 the following new section:-

93           Section 110. There shall be a board of registration of surgical assistants, herein called the  
94 board, to consist of five members to be appointed by the governor. Three members of the Board  
95 shall be, at the time of appointment, surgical assistants who have practiced in the Commonwealth  
96 for not less than three years; one member shall be a doctor of medicine, osteopathy, or podiatry  
97 whose practice shall include surgery; and one member shall be a citizen member appointed from  
98 the Commonwealth at large. No member shall be an employee of a trade association in the field  
99 of health care and no member who is a representative of the general public shall be engaged in  
100 the practice of any health care profession. Members shall be appointed for terms of four years.  
101 No member shall be appointed to more than two consecutive full terms but a member appointed  
102 for less than a full term may serve two full terms in addition to such part of a full term and a  
103 former member shall again be eligible for appointment after a lapse of at least one year. A  
104 member may be removed by the governor for neglect of duty, misconduct or malfeasance or  
105 misfeasance in office after a written notice of the charges against him and an opportunity to be  
106 heard. The board shall, at its first meeting and annually thereafter, elect from among its members  
107 a chairman, vice chairman and secretary. Officers shall serve until successors are elected and  
108 qualified. The board shall meet at the call of the chairman or upon request of three members of  
109 the board. The board shall meet at least two times annually. A quorum shall consist of three  
110 members present. Board members shall serve without compensation but shall be reimbursed for  
111 actual and reasonable expenses incurred in the performance of their duties