

SENATE No. 2246

The Commonwealth of Massachusetts

PRESENTED BY:

Cynthia Stone Creem

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act aligning the commonwealth's transportation plans with its mandates and goals for reducing emissions and vehicle miles traveled.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	
<i>Cynthia Stone Creem</i>	<i>Norfolk and Middlesex</i>	
<i>Erika Uyterhoeven</i>	<i>27th Middlesex</i>	<i>2/19/2025</i>
<i>John F. Keenan</i>	<i>Norfolk and Plymouth</i>	<i>2/20/2025</i>
<i>James B. Eldridge</i>	<i>Middlesex and Worcester</i>	<i>3/19/2025</i>
<i>Mike Connolly</i>	<i>26th Middlesex</i>	<i>3/20/2025</i>
<i>Danillo A. Sena</i>	<i>37th Middlesex</i>	<i>4/9/2025</i>
<i>Adam J. Scanlon</i>	<i>14th Bristol</i>	<i>5/7/2025</i>
<i>Vanna Howard</i>	<i>17th Middlesex</i>	<i>5/8/2025</i>
<i>Sal N. DiDomenico</i>	<i>Middlesex and Suffolk</i>	<i>5/15/2025</i>

SENATE No. 2246

By Ms. Creem, a petition (accompanied by bill, Senate, No. 2246) of Cynthia Stone Creem, Erika Uyterhoeven, John F. Keenan, James B. Eldridge and other members of the General Court for legislation to align the commonwealth's transportation plans with its mandates and goals for reducing emissions and vehicle miles traveled. Telecommunications, Utilities and Energy.

The Commonwealth of Massachusetts

**In the One Hundred and Ninety-Fourth General Court
(2025-2026)**

An Act aligning the commonwealth's transportation plans with its mandates and goals for reducing emissions and vehicle miles traveled.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1 SECTION 1. Chapter 6C of the General Laws is hereby amended by inserting the
2 following two sections:-

3 Section 80. (a) As used in this subsection, the following words shall have the following
4 meanings, unless the context clearly requires otherwise:

5 “Emission”, the same meaning given in section 1 of chapter 21N.

6 “Emissions impact”, an increase or decrease of emissions from vehicles traveling on
7 roadways in the commonwealth.

8 “Metropolitan planning organization”, an organization designated as being responsible,
9 together with the department, for conducting the continuing, cooperative, and comprehensive
10 planning process under 23 U.S.C. 134 and 49 U.S.C. §§ 5301 through 5340; provided, that for

11 the purposes of this section, regional planning agencies that have not been formally designated as
12 metropolitan planning organizations under 23 U.S.C. 134 and 49 U.S.C. §§ 5301 through 5340
13 shall be considered metropolitan planning organizations.

14 “Mitigation measure”, a project, program, or operations modification in one or more of
15 the following areas: (1) transit expansion, including but not limited to regular route bus, arterial
16 bus rapid transit, highway bus rapid transit, rail transit, and intercity passenger rail; (2) transit
17 service improvements, including but not limited to increased service level, transit fare reduction,
18 and transit priority treatments; (3) active transportation infrastructure; (4) micromobility
19 infrastructure and service, including but not limited to shared vehicle services; (5) transportation
20 demand management, including but not limited to vanpool and shared vehicle programs; (6)
21 parking management, including but not limited to parking requirements reduction or elimination
22 and parking cost adjustments; (7) land use, including but not limited to residential and other
23 density increases, mixed-use development, and transit-oriented development; (8) infrastructure
24 improvements related to traffic operations, including but not limited to roundabouts and reduced
25 conflict intersections; and (9) natural systems, including but not limited to wetland restoration,
26 reforestation, and urban green space.

27 “Regional planning agency”, one of the 13 commissions, councils, or councils of
28 government authorized to be formed under chapter 40B.

29 (b) No metropolitan planning organization shall approve a Regional Transportation Plan
30 or Transportation Improvement Program developed pursuant to 23 CFR Part 450, and the
31 department shall not approve a Statewide Transportation Improvement Program, unless the plan
32 or program, including any mitigation measures interlinked to individual projects within the plan

33 or program, provides a reasonable pathway to compliance with the greenhouse gas emissions
34 sublimits for the transportation set pursuant to section 3A of chapter 21N and to the statewide
35 vehicles miles traveled reduction goals established by the secretary pursuant to section 81 of this
36 chapter.

37 (c) The department shall establish a process to conduct emissions impact and vehicle
38 miles traveled impact assessments for projects and mitigation measures. Such an assessment
39 must provide information sufficient to determine whether a plan or program complies with
40 subsection (b) and shall include estimates of: (i) emissions over a period of 20 years; and (ii) the
41 net change in vehicle miles traveled. The department publish information regarding emissions
42 impact and vehicle miles traveled impact assessments on the department's website. Such
43 information shall include: (i) identification of projects; and (ii) for each project, a summary that
44 includes an overview of the emissions impact and vehicle miles traveled impact assessment,
45 including the emissions impact and vehicles miles traveled impact of the project and of any
46 interlinked mitigation measures, and the project's disposition.

47 (d) A mitigation measure may be considered interlinked to a project if: (i) there is a
48 specified project, program, or modification; (ii) the necessary funding sources are identified and
49 sufficient amounts are committed; (iii) the mitigation measure is localized as provided subsection
50 (e); and (iv) procedures are established to ensure that the mitigation measure remains in
51 substantially the same form or a revised form that continues to provide sufficient emissions and
52 vehicle miles traveled reductions.

53 (e) A mitigation measure must be localized in the following priority order: (i) within or
54 associated with at least one of the communities impacted by the project; (ii) if there is not a

55 reasonably feasible location under clause (i), in areas of persistent poverty, areas underserved by
56 public transportation, or historically disadvantaged communities, as measured and defined in
57 federal law, guidance, and notices of funding opportunity; (iii) if there is not a reasonably
58 feasible location under clauses (i) and (ii), in the region of the project; or (iv) if there is not a
59 reasonably feasible location under clauses (i) to (iii), on a statewide basis. A metropolitan
60 planning organization and the department must include an explanation regarding the feasibility
61 and rationale for each mitigation measure localized under clauses (ii) to (iv).

62 (f) The department may promulgate rules or regulations for the implementation of this
63 section.

64 Section 81. (a) To relieve traffic congestion, improve air quality, and promote
65 compliance with the greenhouse gas emissions limits established pursuant to chapter 21N, the
66 secretary shall, in consultation with the secretary of economic development, the secretary of
67 energy and environmental affairs, and the secretary of housing and livable communities, set a
68 statewide vehicle miles traveled reduction goal for the year 2030 and for every fifth year
69 thereafter. The vehicle miles traveled reduction goals shall be incorporated into: (i) the
70 greenhouse gas emissions sublimits for the transportation sector set pursuant to subsection (b) of
71 section 3A of chapter 21N; and (ii) the roadmap plans published pursuant to subsection (b) of
72 section 3 of said chapter 21N.

73 (b) The secretary shall conduct public hearings on the proposed 2030, 2035, 2040, 2045
74 and 2050 statewide vehicle miles traveled reduction goals. The secretary shall conduct a portion
75 of these hearings in regions that have limited access to public transit and in regions that have the
76 most significant exposure to air pollutants.

77 SECTION 2. Section 3A of chapter 21N of the General Laws, as so appearing, is hereby
78 amended by inserting the following subsection:-

79 (c) In setting greenhouse gas emissions sublimits for the transportation sector pursuant to
80 subsection (b) of this section and in each roadmap plan published pursuant to subsection (b) of
81 section 3, the secretary shall incorporate the vehicle miles traveled reduction goal set by the
82 secretary of transportation pursuant to section 81 of chapter 6C for the corresponding year.

83 SECTION 3. (a) There shall be within the executive office of transportation, but not
84 subject to the control of the office, an intergovernmental coordinating council to implement a
85 vehicle miles traveled reduction plan. The council shall consist of the following 15 members: the
86 secretary of transportation or designee, who shall designate the chair of the council; the secretary
87 of energy and environmental affairs or designee; the commissioner of environmental protection
88 or designee; the commissioner of parks and recreation or designee; the general manager of the
89 Massachusetts Bay Transportation Authority or designee; the secretary of economic development
90 or designee; the secretary of administration and finance or designee; the secretary of housing and
91 livable communities or designee; the executive director of the Massachusetts Port Authority or
92 designee; the executive director of the Massachusetts clean energy technology center or
93 designee; the commissioner of public utilities or designee; the executive director of a regional
94 planning agency or designee, who shall be appointed by the governor; the executive director of a
95 regional transit authority or designee, who shall be appointed by the governor; and the chairs of
96 the joint committee on transportation or their designees, who shall serve as non-voting members
97 with respect to any spending matter.

98 The council shall assess and report on strategies and plans necessary to reduce statewide
99 vehicles miles traveled through the establishment of an equitable, interconnected, accessible and
100 reliable network of non-personal vehicle transportation options and through land use policies that
101 reduce the need for personal vehicles. The plan shall facilitate: (i) compliance with the
102 greenhouse gas emissions limits and sublimits set pursuant to chapter 21N of the General Laws,
103 with emphasis on compliance with the emissions limits and sublimits set for 2030; (ii) attainment
104 of the numerical benchmarks for vehicle miles traveled set pursuant to section 81 of chapter 6C;
105 (iii) the development of compact, walkable neighborhoods; and (iv) advancement of access to,
106 and affordability of, non-personal vehicle transportation options.

107 The assessment shall include, but not be limited to: (i) the present condition of, and future
108 needs for, non-personal vehicle transportation infrastructure and services, including, but not
109 limited to, bicycle paths and lanes; bicycle sharing stations; pedestrian paths; bus, ferry, subway,
110 and train services; transportation demand management programs; and microtransit programs ; (ii)
111 the present status of, and future needs for, land use policies that reduce the need for personal
112 vehicles; (iii) suggestions for optimal locations for new, expanded or improved non-personal
113 vehicle transportation options in urban, suburban and rural areas including, but not limited to,
114 low-income and moderate-income communities; (iv) discussion of programs and policies that
115 may incentivize residents to adopt non-personal vehicle transportation options; (v) discussion of
116 present and projected future costs and methods of financing those costs; (viii) recommendations
117 to assist local governmental and private sector officials in expanding access to non-personal
118 vehicle transportation options and in planning and developing compact, walkable neighborhoods;
119 and (ix) identification and discussion of current policies and recommendations for policies, laws
120 and regulatory actions that may facilitate reductions in vehicle miles traveled.

121 (b) The council shall regularly seek data and input related to transportation planning,
122 personal vehicle traffic patterns, non-personal vehicle transportation options, and development
123 and land use patterns, from stakeholders, which stakeholders shall include, but not be limited to,
124 state and local transportation agencies; companies involved in products, services, technologies
125 and data collection related to transportation and land use; developers, groups representing public
126 transportation, pedestrian, bicycle, land use, environmental, energy and climate perspectives; and
127 groups representing public transit users including, but not limited to, low-income public transit
128 users.

129 (c) The executive office of transportation shall provide administrative support to the
130 council. In conducting and updating the assessment under this section, the council shall hold at
131 least 3 public hearings in geographically diverse areas of the commonwealth.

132 (d) The council shall issue an initial assessment to the senate and house committees on
133 ways and means and the joint committee on transportation not later than 12 months after the
134 effective date of this act and shall reconsider and revise its assessment at least once every 2
135 years. The council shall make its assessments publicly available on the website of each
136 secretariat with a member serving on the council.