

**SENATE . . . . . No. 2256**

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**The Commonwealth of Massachusetts**

PRESENTED BY:

***Brendan P. Crighton***

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act establishing the gateway cities renewable, efficient, and electrified neighborhoods initiative.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	
<i>Brendan P. Crighton</i>	<i>Third Essex</i>	
<i>Michael O. Moore</i>	<i>Second Worcester</i>	<i>3/8/2025</i>

**SENATE . . . . . No. 2256**

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By Mr. Crighton, a petition (accompanied by bill, Senate, No. 2256) of Brendan P. Crighton and Michael O. Moore for legislation to establish the GREEN initiative to retrofit existing low-income and moderate-income housing in qualifying municipalities to be highly energy efficient. Telecommunications, Utilities and Energy.

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**The Commonwealth of Massachusetts**

**In the One Hundred and Ninety-Fourth General Court  
(2025-2026)**

An Act establishing the gateway cities renewable, efficient, and electrified neighborhoods initiative.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1 Chapter 25A of the General Laws is hereby amended by adding the following section:-

2 Section 18. GREEN Act.

3 (a) As used in this section the following words shall have the following meanings unless  
4 the context clearly requires otherwise:-

5 “Clean cooking technology,” a non-combustion technology used to prepare food without  
6 emitting greenhouse gasses or other harmful pollutants in normal operation, such as induction or  
7 radiant electric stoves.

8 “Clean heating technology,” a non-combustion technology used to provide space heating  
9 and cooling or water heating and cooling without emitting greenhouse gasses or other harmful

10 pollutants in normal operation, such as air-source heat pumps, ground-source heat pumps, and  
11 solar hot water systems.

12 “Department,” the department of energy resources.

13 “Gateway municipality,” as defined in section 3A of chapter 23A.

14 “Highly energy efficient,” using efficient appliances and lighting and plumbing fixtures,  
15 with a building envelope that meets passive house standards or as close to passive house  
16 standards as practicable given the constraints of the building.

17 “Initiative,” the Gateway Cities Renewable, Efficient, and Electrified Neighborhoods  
18 Initiative, known as the GREEN Initiative.

19 “Low income,” earning below 50 percent of area median income.

20 “Moderate income,” earning between 50 to 80 percent of area median income.

21 “Passive house standards,” standards for the construction of highly energy-efficient  
22 buildings, including but not limited to: (a) continuous insulation throughout the entire building  
23 envelope without any thermal bridging; (b) an extremely airtight building envelope, preventing  
24 infiltration of outside air and loss of conditioned air; (c) high-performance windows and doors  
25 that exploit the sun's energy for heating purposes in the heating season and minimize overheating  
26 during the cooling season; (d) balanced heat- and moisture-recovery ventilation; and (e) a  
27 minimal space conditioning system.

28 “Qualifying municipality,” a gateway municipality or smaller qualifying municipality.

29 “Renewable electricity,” electricity produced by a renewable energy generating source.

30 “Renewable energy generating source,” as defined in section 11F of chapter 25A.

31 “Smaller qualifying municipality,” a municipality that meets all of the criteria to be a  
32 gateway municipality except that its population is 35,000 or less.

33 “Tenant-owner weatherization agreements” enforceable agreements between residential  
34 tenants and a building owner clearly stating that, for a reasonable period of time after a retrofit  
35 has been completed, the tenants (including households paying for their energy through their rent)  
36 will not be subjected to rent increases unless those increases are demonstrably related to matters  
37 other than the weatherization work performed.

38 (b) There shall be a Gateway Cities Renewable, Efficient, and Electrified Neighborhoods  
39 Initiative, known as the GREEN Initiative, within the department. The department may contract  
40 with the Massachusetts Clean Energy Center to administer all or part of the GREEN Initiative.  
41 The purpose of the GREEN Initiative is to retrofit existing low-income and moderate-income  
42 housing in qualifying municipalities to be highly energy efficient, use only clean heating  
43 technologies and clean cooking technologies, and where possible be powered by electricity from  
44 on-site renewable energy generating sources. The initiative shall collect data and identify best  
45 practices for retrofitting Massachusetts’ existing low-income and moderate-income housing  
46 stock.

47 (c) There shall be established a GREEN Initiative Account within the department. Each  
48 year, electric and gas distribution companies and municipal aggregators with certified clean  
49 energy plans shall transfer a sum of money into the GREEN Initiative Account sufficient to  
50 administer the initiative, collect and analyze data, and provide incentives, rebates, or other  
51 financial assistance necessary to complete the retrofits beyond the financial assistance already

52 available from ratepayer-funded energy efficiency programs or other utility, state or federal  
53 programs; provided, that the sum of money transferred to the department in any year shall not  
54 exceed \$30 million. The department of public utilities may adjust the charges assessed to electric  
55 and gas utility customers under sections 19 and 21 of chapter 25 to ensure that there are  
56 sufficient resources to meet the objectives of the energy efficiency investment plan and natural  
57 gas efficiency investment plan. The department may accept funds into the GREEN Initiative  
58 Account from other sources, including grants from foundations, individual donors, and state and  
59 federal agencies, without annual limits.

60 (d) Municipal governments, nonprofit organizations, or other entities, known as sponsor  
61 organizations, shall apply to the department to carry out a project in one or more qualifying  
62 municipalities. Each project shall retrofit low-income or moderate-income housing units, in one  
63 or more buildings, to be highly energy efficient, use only clean heating technologies and clean  
64 cooking technologies, and where possible be powered by electricity from on-site renewable  
65 energy generating sources. If a residential building includes commercial space, the project may  
66 also retrofit the commercial space within the building. Each project may include housing owned  
67 by a municipality or other government entity, subsidized affordable housing owned by a  
68 nonprofit or for-profit corporation, or non-subsidized housing that is typically occupied by low-  
69 income or moderate-income individuals.

70 (e) In administering this program, the department shall prioritize retrofits of buildings  
71 with 6 or fewer housing units, including buildings occupied by owners and buildings occupied  
72 by tenants.

73 (f) The department shall assist sponsor organizations in assessing technology options and  
74 identifying qualified contractors to carry out the retrofits. The department shall work with the  
75 department of public utilities and other state agencies to provide a single application process for  
76 sponsor organizations, building owners, and tenants to qualify for all applicable energy  
77 efficiency, clean heating, clean cooking, and renewable electricity financial assistance programs  
78 offered by the commonwealth, electric and gas distribution companies, and municipal  
79 aggregators with certified clean energy plans, and for additional incentives offered by the  
80 department through the initiative. The department shall develop incentive structures that  
81 encourage property owners to maintain their properties as low-income or moderate-income  
82 housing for several years after retrofits are completed. Such incentives may include tenant-owner  
83 weatherization agreements.

84 (g) The department shall set goals for the participation of contractors that are minority  
85 business enterprises and women business enterprises in projects funded by the initiative.

86 (h) The department may cover the costs of pre-weatherization, electrical service  
87 upgrades, or other improvements necessary before energy efficiency, clean heating, clean  
88 cooking, and renewable electricity upgrades can be completed.

89 (i) Each sponsor organization shall hold at least one event open to the general public to  
90 share the results of the project, and shall make an effort to publicize the results of the project to  
91 local news outlets and on social media. Each sponsor organization shall make information about  
92 the project available online in the predominant languages spoken in the community, and shall  
93 provide interpretation services at the event for non-English speakers. The department shall

94 provide financial assistance for sponsor organizations to pay for interpretation and translation  
95 services.

96 (j) The department shall collect quantitative and qualitative data on the results of the  
97 initiative, and publish evaluations no later than 1 year after the end of the second year and every  
98 two years thereafter. The evaluations shall consider data on energy savings, utility bill savings,  
99 improvements in indoor and outdoor air quality, reductions in greenhouse gas emissions and  
100 other pollutants, and improvements in comfort and safety for residents, and identify the most  
101 effective retrofit approaches for each housing type. The department shall use appropriate  
102 practices to prevent the public disclosure of personally identifying information regarding owners  
103 and tenants. The evaluations shall also include data on the participation of contractors that are  
104 minority business enterprises and women business enterprises in projects funded by the  
105 initiative.

106 (k) The department shall convene a task force to advise the department on the  
107 implementation of this section, including individuals representing the executive office of energy  
108 and environmental affairs, department of energy resources, department of public utilities,  
109 department of environmental protection, Massachusetts Clean Energy Center, department of  
110 housing and community development, executive office of labor and workforce development, and  
111 department of public health. The task force shall also include at least 2 low-income or moderate-  
112 income residents of qualifying municipalities, and at least 2 representatives of nonprofit  
113 organizations headquartered in or with a significant presence in qualifying municipalities. The  
114 task force shall hold at least 4 public hearings in qualifying municipalities in the first year after  
115 the effective date of this section, and at least 2 public hearings in qualifying municipalities in  
116 each subsequent year.