

**SENATE . . . . . No.**

---

**The Commonwealth of Massachusetts**

\_\_\_\_\_

PRESENTED BY:

***Barry R. Finegold***

\_\_\_\_\_

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act defining financial responsibility for uncollected co-pays, co-insurance and deductibles.

\_\_\_\_\_

PETITION OF:

NAME:

*Barry R. Finegold*

DISTRICT/ADDRESS:

*Second Essex and Middlesex*

**SENATE . . . . . No.**

[Pin Slip]

[SIMILAR MATTER FILED IN PREVIOUS SESSION  
SEE SENATE, NO. 643 OF 2023-2024.]

**The Commonwealth of Massachusetts**

\_\_\_\_\_  
**In the One Hundred and Ninety-Fourth General Court  
(2025-2026)**  
\_\_\_\_\_

An Act defining financial responsibility for uncollected co-pays, co-insurance and deductibles.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1 SECTION 1. Chapter 176O of the General Laws is hereby amended by inserting after  
2 section 7 the following new section:-

3 Section 7A. Equitable Funding for Health Care Provider Bad Debt

4 (a) Notwithstanding any other provision of the general laws to the contrary, a carrier shall  
5 reimburse a health care provider not less than 65 per cent of each co-payment, co-insurance or  
6 deductible amount due under an insured’s health benefit plan which is unpaid after reasonable  
7 collection efforts have been made by the health care provider pursuant to subsection (c).

8 (b) As used in this section, the following words shall have the following meanings unless  
9 the context clearly requires otherwise:

10           “Co-payment”, a fixed dollar amount that is owed by an insured as required under a  
11 health benefit plan for health care services provided and billed by a healthcare provider.

12           “Co-insurance”, a percentage of the allowed amount, after a co-payment, if any, that an  
13 insured is required to pay for covered services received under a health benefit plan for health  
14 care services provided and billed by a healthcare provider.

15           “Deductible”, a specific dollar amount that an insured is required to pay for covered  
16 services before the carrier’s health benefit plan becomes obligated to pay for covered health care  
17 services provided and billed by a healthcare provider; provided, however, that such deductible  
18 shall not include any portion of premiums paid by an insured.

19           (c) Reimbursement for uncollected co-payment, co-insurance or deductible amounts due,  
20 each of which is hereinafter referred to as a claim, under an insured’s health benefit plan for  
21 covered services rendered shall be deemed an uncollectible bad debt, and a health care provider  
22 may submit a request for reimbursement to the carrier under the following conditions:

23           (1) The claim shall be derived from the wholly or partially uncollected co-payment, co-  
24 insurance or deductible amounts under an insured’s health benefit plan;

25           (2) The reimbursement requested by the health care provider shall be for a claim where  
26 the co-payment, co-insurance or deductible amount was not less than \$250 and each claim  
27 reflected a unique covered service under the health benefit plan per insured;

28           (3) The health care provider shall have made reasonable collection efforts for each claim  
29 filed for reimbursement under this section, including documentation that the claim has remained  
30 partially or fully unpaid and is not subject to an on-going payment plan for more than 120 days

31 from the date the first bill was mailed and which may include such efforts as telephone calls,  
32 collection letters or any other notification method that constitutes a genuine and continuous  
33 effort to contact the member; provided, however, that said documentation shall include the date  
34 and method of contact;

35 (4) On or before May 1 of each year, the health care provider shall submit an aggregate  
36 request for reimbursement representing all claims that meet the criteria under this section in the  
37 prior calendar year. The request for reimbursement shall include documentation of the attempt to  
38 collect on any claims, the name and identification number of the insured, the date of service, the  
39 unpaid co-payment, co-insurance or deductible, the amount that was collected, if any, and the  
40 date and general method of contact with the insured. For the purposes of this section, an insured  
41 co-payment, co-insurance or deductible amount due shall be determined based on the date that  
42 the service is rendered; provided, however, that a carrier shall not prohibit reimbursement if the  
43 insured is no longer covered by the plan on the date that the request is made.

44 (5) Nothing in this section shall prevent the carrier from conducting an audit of the  
45 request for reimbursement of unpaid co-payment, co-insurance or deductible amounts to verify  
46 that the insured was eligible for coverage at the time of service, that the service was a covered  
47 health benefit under the applicable health benefit plan and, from the provider's internal log, that  
48 reasonable efforts were made to contact the insured following the criteria outlined in this section.  
49 The carrier shall complete any such audit of the submitted report from the health care provider  
50 and notify the health care provider of any disputes as to the request for reimbursement within  
51 120 days of receipt of the request for reimbursement from the health care provider. The carrier  
52 shall pay the health care provider 65 per cent of the undisputed amounts as submitted by the  
53 health care provider in the request for reimbursement in accordance with this section within 120

54 days of receipt of such requests from the health care provider. Any dispute regarding contested  
55 claims shall be subject to a dispute resolution process applicable to the arrangement between the  
56 carrier and the health care provider; and

57 (6) Any amounts attributable to co-payment, co-insurance or deductible amount collected  
58 by a health care provider after reimbursement has been made by the carrier pursuant to this  
59 section shall be recorded by the health care provider and reported as an offset to future  
60 submissions to such carrier.

61 (d) No carrier shall prohibit a health care provider from collecting the amount of the  
62 insured's co-payment, co-insurance or deductible, if any, at the time of service.

63 SECTION 2. The division shall promulgate regulations within 90 days of the effective  
64 date of this act that are consistent with the rules developed by the federal centers for Medicare  
65 and Medicaid services for reasonable collection efforts required by a health care provider prior to  
66 submission of a request of reimbursement to a carrier. Notwithstanding the foregoing, in the  
67 event that the division fails to promulgate such regulations, the provisions of section 1 shall be  
68 self-implementing and carriers shall make applicable payments to health care providers in  
69 accordance with the provisions of section 1 utilizing the same process adopted by the federal  
70 centers for Medicare and Medicaid services's reasonable collection efforts for bad debt, as  
71 documented in the most recent Medicare Provider Reimbursement Manual, CMS Pub. 15-1 and  
72 15-2 (HIM-15) in effect within 90 days of enactment. The division shall further require each  
73 carrier to provide the division an annual report showing the total number and amount of  
74 uncollected co-payments, co-insurances and deductibles that are reimbursed, as well as those that  
75 are denied. The report shall be made publicly available on the division's website.