

SENATE No.

The Commonwealth of Massachusetts

PRESENTED BY:

Kelly A. Dooner

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act to promote affordable utility services in the Commonwealth.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	
<i>Kelly A. Dooner</i>	<i>Third Bristol and Plymouth</i>	
<i>Michael O. Moore</i>	<i>Second Worcester</i>	<i>2/26/2025</i>
<i>Mark C. Montigny</i>	<i>Second Bristol and Plymouth</i>	<i>2/27/2025</i>
<i>Patrick Joseph Kearney</i>	<i>4th Plymouth</i>	<i>2/27/2025</i>
<i>Adam J. Scanlon</i>	<i>14th Bristol</i>	<i>2/27/2025</i>
<i>Kenneth P. Sweezey</i>	<i>6th Plymouth</i>	<i>2/27/2025</i>

SENATE No.

By Ms. Dooner, a petition (accompanied by bill) (subject to Joint Rule 12) of Kelly A. Dooner and Michael O. Moore for legislation to promote affordable utility services in the Commonwealth. Telecommunications, Utilities and Energy.

The Commonwealth of Massachusetts

**In the One Hundred and Ninety-Fourth General Court
(2025-2026)**

An Act to promote affordable utility services in the Commonwealth.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1 SECTION 1. Chapter 25 of the General Laws, as appearing in the 2022 Official Edition,
2 is hereby amended by adding the following section:-

3 Section 24. Public Hearing and Comment Period for Department of Public Utilities Rate
4 Changes

5 (a) The Department of Public Utilities shall be required to hold at least one public hearing
6 and a 30-day public comment period before approving any rate increase, including changes to
7 delivery fees or other charges.

8 (b) The department shall provide notice of such hearings in a manner that ensures
9 accessibility, including publication on the department’s website, written notifications to affected
10 municipalities, and public service announcements.

11 SECTION 2. Chapter 164 of the General Laws, as appearing in the 2022 Official
12 Edition, is hereby amended by adding the following section:-

13 Section 149. Rate and Delivery Fee Increase Cap

14 (a) Notwithstanding any general or special law to the contrary, no investor-owned electric
15 or gas distribution company shall increase delivery fees or rates by more than 3 percent per year,
16 adjusted annually based on the Consumer Price Index for the Northeast region, as determined by
17 the Bureau of Labor Statistics.

18 (b) The department shall adopt regulations necessary to implement this section, including
19 provisions ensuring transparency in rate adjustments and consumer notifications.

20 SECTION 3. Said chapter of the General Laws, as so appearing, is hereby amended by
21 adding the following section:-

22 Section 150. Veteran Utility Rate Reduction Program

23 (a) The department shall establish a Veteran Utility Rate Reduction Program that expands
24 upon the existing tiered rate structure, specifically targeting veterans, as defined by section 1 of
25 chapter 115, and those receiving VA disability compensation.

26 (b) The department shall ensure that eligible veterans receive utility delivery fee
27 discounts contingent upon and aligned with the existing tiered low-income discount structure as
28 established by the department, with veterans qualifying for equivalent or greater benefits under
29 the same income thresholds.

30 (c) The department shall promulgate regulations necessary for the implementation of this
31 section, ensuring that verification of eligibility for the veteran discount aligns with existing

32 procedures for income-based discounts, utilizing VA records and other appropriate
33 documentation. The department shall also conduct outreach efforts to maximize veteran
34 participation in the program

35 SECTION 4. Said chapter of the General Laws, as so appearing, is hereby amended by
36 adding the following section:-

37 Section 151. Senior Utility Rate Reduction Program

38 The department shall establish a utility rate reduction program for residents of the
39 commonwealth aged 65 and older to provide discounted utility delivery fees. The department
40 shall promulgate regulations to determine eligibility criteria, discount rates, and ensure
41 streamlined implementation.

42 SECTION 5. Chapter 239 of the Acts of 2024 is hereby amended by striking out sections
43 4, 5, 10, 11, 16, 17, and 98.

44 SECTION 6. Notwithstanding any general or special law to the contrary, there shall be a
45 special commission to study and recommend reforms to utility delivery fee structures, industry
46 best practices, and cost-reduction measures for consumers in the Commonwealth. The
47 commission shall analyze the impact of delivery fees on ratepayers, identify the primary cost
48 drivers, and evaluate regulatory or market-based strategies to mitigate excessive charges while
49 ensuring reliable service. The commission shall assess the impact of delivery fees on consumer
50 costs, market competition, and energy affordability through a review of historical rate structures,
51 policy comparisons with other states, stakeholder input, and financial modeling to identify
52 potential reforms that could reduce costs while maintaining reliable service. Additionally, the
53 commission shall review the effectiveness of existing regulations governing delivery fees and

54 identify potential legislative or administrative adjustments to enhance pricing transparency and
55 efficiency. The commission shall consist of the House and Senate chairs of the Joint Committee
56 on Telecommunications, Utilities, and Energy, who shall serve as co-chairs; the Speaker of the
57 House of Representatives or a designee; the President of the Senate or a designee; the House
58 Minority Leader or a designee; the Senate Minority Leader or a designee; the Chair of the
59 Department of Public Utilities or a designee; the Attorney General or a designee; one
60 representative from the Massachusetts Municipal Association; one representative from the
61 Massachusetts Competitive Energy Suppliers Association; and two individuals with expertise in
62 utility regulation, energy pricing, or economic analysis to be appointed by the Governor. The
63 commission shall hold no fewer than four public hearings to solicit input from stakeholders,
64 including consumer advocacy groups, industry representatives, and regulatory agencies. The
65 commission shall submit a report detailing its findings and recommendations, including any
66 proposed legislation, to the House and Senate Committees on Ways and Means, the Joint
67 Committee on Telecommunications, Utilities, and Energy, and the Clerks of the House of
68 Representatives and Senate no later than twelve months after the passage of this legislation.