

**SENATE . . . . . No.**

---

**The Commonwealth of Massachusetts**

\_\_\_\_\_

PRESENTED BY:

*Edward J. Kennedy*

\_\_\_\_\_

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying resolve:

Resolve providing for an investigation and study by a special commission relative to a senior state property tax deferral program.

\_\_\_\_\_

PETITION OF:

NAME:

*Edward J. Kennedy*

DISTRICT/ADDRESS:

*First Middlesex*

**SENATE . . . . . No.**

---

---

[Pin Slip]

---

---

[SIMILAR MATTER FILED IN PREVIOUS SESSION  
SEE SENATE, NO. 1853 OF 2023-2024.]

**The Commonwealth of Massachusetts**

\_\_\_\_\_  
**In the One Hundred and Ninety-Fourth General Court  
(2025-2026)**  
\_\_\_\_\_

Resolve providing for an investigation and study by a special commission relative to a senior state property tax deferral program.

1           **Resolved**, there shall be a special commission to determine the feasibility of establishing  
2 a state property tax deferral program for persons age 65 and older, through the establishment of a  
3 3-year pilot program. The purpose of the pilot program is to learn what percentage of eligible  
4 households opts into the program to learn what size a revolving loan fund would be needed to  
5 administer a state deferral program.

6           The commission shall consist of the House and Senate chairs of the Joint Committee on  
7 Revenue, who shall serve as co-chairs of the special commission; the commissioner of the  
8 Massachusetts Department of Revenue or a designee; The House and Senate chairs of the Joint  
9 Committee on Elder Affairs; 1 member appointed by the Senate minority leader; 1 member  
10 appointed by the House minority leader; 1 representative of the Massachusetts Statewide  
11 Independent Living Council; 1 representative of the Massachusetts Association of Councils on  
12 Aging; and 1 representative from the Mass Senior Action Association.

- 13           The main features of a pilot state property tax deferral program shall include:
- 14           a) Identifying an area (towns or cities) with a total of 10,000 eligible households;
- 15           b) Permitting persons age 65 or older with a primary residence to defer payment of their  
16 property taxes until deferrals, accumulated interest, and any outstanding mortgage reach 60  
17 percent of the assessed value of their property;
- 18           c) Offering enrollment to homeowners level who are up to date on all prior year's  
19 property taxes regardless of income;
- 20           d) Administering enrollment by incorporating a 'check off' option to defer their local  
21 property tax in the local property tax bills;
- 22           e) Arranging for cities and towns to forward the tax bills of those who opt to participate  
23 in the program to the Massachusetts Department of Revenue. The State shall send to the city or  
24 town an amount equal to the deferred taxes;
- 25           f) Setting an interest rate each year for deferred taxes based upon the State's borrowing  
26 cost plus a small fee to cover administrative costs and potential defaults;
- 27           g) The homeowner's interest rate on each year's deferral would remain constant over  
28 time;
- 29           h) The State would retain a lien on the residential property for unpaid property taxes and  
30 would be repaid the principal plus interest within 1 year of when the homeowner dies or sells the  
31 home. In the case of a property owned jointly, the State would be repaid when the surviving  
32 owner dies or sells;

33 i) The State’s lien would have the same priority as the municipal liens for unpaid taxes  
34 and the State would have the right to foreclose if the outstanding deferred tax amounts remain  
35 unpaid for a specified period after payment is due; and

36 j) The deferral amount could be repaid earlier at the homeowner’s discretion

37 The commission shall review and evaluate the 3-year pilot as well as the experiences and  
38 policy efforts of other States. Topics of discussion for the commission shall include, but not be  
39 limited to:

40 a) The effects that changes to tax laws would have upon the economic security of eligible  
41 taxpayers at all income levels;

42 b) The number of individuals residing in the commonwealth who may benefit from  
43 potential changes to property tax laws considered by the commission;

44 c) Any expenses for administering such a program;

45 d) Consideration of any eligibility requirements relating to residency; and

46 e) Consideration of the use of a formula to determine the maximum amount an eligible  
47 taxpayer may receive in property tax deferrals.

48 The first meeting of the commission shall take place not later than 6 months after this bill  
49 is enactment into law. The commission shall submit its recommendations, together with drafts of  
50 any legislation, to the clerks of the Senate and the House of Representatives, the chairs of the  
51 Joint Committee on Revenue, the chairs of the Joint Committee on Rules, and the chairs of the  
52 Joint Committee on Elder affairs not later than December 31, 2026.