

# HOUSE . . . . . No. 3621

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By Representative Costello of Newburyport and Senator Baddour, a joint petition (accompanied by bill, House, No. 3621) of Michael A. Costello and Steven A. Baddour (with the approval of the mayor and town council) that the city known as the town of Amesbury be authorized to place on the ballot in the current year a certain question relative to the charter of said city. Election Laws. [Local Approval Received.]

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## The Commonwealth of Massachusetts

\_\_\_\_\_  
In the Year Two Thousand Eleven  
\_\_\_\_\_

An Act Relative to the charter of the city known as the town of Amesbury.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1           Section 1: The following shall be the Charter for the Town of Amesbury:

2           City of Amesbury Charter

3           PART I           Incorporation, Short Title, Powers

4           Section 1-1 Incorporation Continued

5           The inhabitants of the city of Amesbury, Massachusetts, within its territorial limits as  
6 now or may hereafter be established by law, shall continue to be a body politic and corporate,  
7 known as the “City of Amesbury”.

8           Section 1-2 Short Title

9           This instrument shall be cited and known as the Amesbury Home Rule Charter.

10          Section 1-3 Division of Powers

11          All legislative powers of the city shall be exercised by a city council. The administration  
12 of all fiscal, business and municipal affairs shall be vested in the executive branch headed by the  
13 mayor.

14          Section 1-4 Powers of the City

15 The intent and purpose of this charter is to secure for the voters of the City of Amesbury,  
16 through the adoption of this charter, all the powers possible to secure for their government under  
17 Article LXXXIX of the Amendments to the Constitution of the Commonwealth and the laws of  
18 the commonwealth, as fully and as though each such power were specifically and individually  
19 enumerated herein.

## 20 Section 1-5 Form of Government

21 As a city, Amesbury shall have a mayor – council form of government.

## 22 Section 1-6 Interpretation of Powers

23 The powers of the city under the charter shall be construed and interpreted liberally in  
24 favor of the City, and the specific mention of any particular power is not intended to limit in any  
25 way the general powers of the city as stated in Section 1-4.

## 26 Section 1-7 Intergovernmental Relations

27 Notwithstanding any general or special law to the contrary, the city may to the maximum  
28 extent lawfully possible participate by contract or otherwise with any governmental entity or  
29 political subdivision of the Commonwealth, including the Commonwealth and to the extent  
30 feasible, any other states or the United States in the performance of any activity which one or  
31 more of such entities has the authority to undertake.

## 33 PART II Chief Executive Officer; Mayor

### 34 Section 2-1 Office of the Mayor

#### 35 (a) Mayor; Qualifications; Election

36 The chief executive officer of the city shall be a mayor, elected by and from the voters.  
37 Any voter shall be eligible to hold the office of mayor. The mayor shall devote full time to the  
38 office and shall not hold any other elective public office.

39 A mayor who shall cease to be a resident of the city during the term for which such  
40 mayor was elected shall be deemed to have vacated the office of mayor and the office shall be  
41 considered vacant. Any vacancy in the office of mayor shall be filled in accordance with Section  
42 2-10.

#### 43 (b) Term of Office

44 The mayor shall be elected for a term of two years beginning on the first city business  
45 day in January following the biennial election and until a successor is qualified.

46 (c) Compensation

47 The municipal council shall by ordinance establish an annual salary and expense schedule  
48 for the mayor. No ordinance increasing or decreasing such salary and expense schedule shall be  
49 effective however, unless it shall have been adopted during the first eighteen months of the term  
50 for which councillors are elected and the revised salary and expense schedule is to be effective  
51 upon the commencement of the next term of office of the mayor. The mayor shall receive no  
52 additional compensation from serving as the chairperson of the school committee as provided by  
53 section 4-3.

54 Section 2-2 Executive Powers of the Mayor

55 The mayor shall cause the laws, ordinances and orders for the city government to be  
56 enforced, and shall cause a record of all official acts to be kept. The mayor shall execute all  
57 lawful contracts on behalf of the city. The mayor may appoint one or more qualified assistants to  
58 aid in the performance of the official duties, fix their salaries, and define their duties.

59 Section 2-3 Appointments by the Mayor

60 The mayor shall appoint all city officers, department heads, and members of board,  
61 commissions, and committees for whom no other method of appointment or selection is provided  
62 by the charter, excepting only officials serving under the city council and school committee and  
63 persons appointed by state officials. The mayor shall appoint the head librarian, but only from  
64 the candidates recommended by the board of library trustees. Unless otherwise provided by this  
65 charter, appointments of all city officers, department heads, and members of board,  
66 commissions, and committees shall become effective twenty-one days after submission of a  
67 written notice of any appointment to the city clerk, provided however, that the city council may,  
68 during such period, by a two-thirds vote of the full city council, reject any such appointment.

69 Section 2-4 Certificate of Appointment

70 In making appointments the mayor shall sign and file with the city clerk a certificate in  
71 substantially the following form: I appoint (name of appointee) to the position of (name of  
72 office), and I certify that said person is qualified to perform the duties of the said office, and I  
73 make this appointment solely in the interest of the City of Amesbury. This appointment shall not  
74 become effective until twenty-one days following filing with the city clerk, in accordance with  
75 the Amesbury Home Rule Charter. (signed Mayor)

76 Section 2-5 Removal of Officials

77 The mayor may remove any person appointed by the mayor by filing a written statement  
78 with the city clerk setting forth in detail the specific reasons therefore. A copy of which shall be  
79 delivered or mailed to the person thus removed, who may make a written reply, which, if the  
80 person thus removed desires, may be filed with the city clerk. Such reply shall not effect the

81 action taken unless the mayor so determines. This section shall not apply to the school  
82 committee, or persons appointed by state officials, nor offices subject to provisions of civil  
83 service.

84 Any removal by the mayor shall become effective twenty one days after submission of  
85 said written statement of removal to the city clerk, provided however, that the city council may,  
86 during such period, by a two-thirds vote of the full city council, reject any such removal and  
87 reinstate said person.

#### 88 Section 2-6 Temporary Appointments

89 Whenever a vacancy in an office appointed by the mayor occurs whether by reason of  
90 disability, death, resignation or removal from office for any reason, the mayor may appoint some  
91 other person to perform the duties of the office for a period not to exceed four months.  
92 Whenever a vacancy continues beyond the four months, the mayor may make a second four-  
93 month appointment, but no temporary appointment shall be continued beyond eight months.

#### 94 Section 2-7 Communications to the City Council; Special meetings of the City Council

##### 95 (a) Communications to the City Council

96 Within twelve weeks following the start of each fiscal year, the mayor shall submit to the  
97 city council, and make available to the public a complete report on the financial and  
98 administrative activities of the city for the preceding fiscal year. The mayor shall provide on a  
99 quarterly basis written communications, to the city council, in order to keep the council fully  
100 informed as to the financial condition and future needs of the city and shall recommend such  
101 measures to it, as in the judgment of the mayor, the needs of the city require.

##### 102 (b) Call for Special Meetings of the City Council

103 The mayor may at any time, call a special meeting of the city council by causing a notice  
104 of such meeting specifying the matters which the mayor desires to be considered to be left at the  
105 usual place of residence or business of each council person, or given to such councillors in hand.  
106 Such notice shall, except in an emergency of which the mayor shall be the sole judge, be  
107 delivered at least forty-eight hours in advance of the time set for such meeting and shall specify  
108 the purpose or purposes for which the meeting is to be held.

#### 109 Section 2-8 Approval of Veto by the Mayor

110 Every measure relative to the affairs of the city adopted by the city council, except:

111 (a) measures relating to the internal affairs of the city council

112 (b) memorial or other resolutions

(c) emergency measures passed in accordance with provisions of this charter

(d) the budget for the operation of city government

shall be presented to the mayor for approval. If the mayor approves the measure as demonstrated by his or her signature, the measure shall be considered approved. Further, if the mayor does not return any measure within ten days following the day it is presented to the mayor, such measure shall be considered approved.

The mayor shall signify disapproval of a measure by returning it to the city council with a written statement of the objection(s). The city council shall enter the objection(s) of the mayor in its records and shall forthwith reconsider its vote. Any measure shall be considered returned upon a filing by the mayor with the clerk of the council. If, on such reconsideration, two-thirds of the full city council membership votes to pass the measure, it shall be considered approved. Any vote taken by the city council following the return of a measure by the mayor shall be taken by a call of the roll.

If, upon the return of the mayor's disapproval of a measure, the city council does not vote on such measure within twenty-one (21) days following the date of the return of the measure to the council, the measure shall be considered rejected.

#### Section 2-9 Temporary Absence of the Mayor

Whenever by reason of sickness, absence from the city or other cause, the mayor shall be unable to attend to the duties of the office of mayor, for any period of seven successive days, the president of the city council, or in the event the council president is unwilling or unable to serve, then the vice-president of the city council shall act as mayor, possessing the powers of the mayor but only on those matters not admitting to delay. During any period in which the president or vice-president of the city council is serving as acting mayor, such person shall not serve as the presiding officer of the city council.

#### Section 2-10 Vacancy in the Office of Mayor

If a vacancy occurs in the office of mayor, by death, resignation or removal from office prior to the last twelve months of the term to which the mayor was elected, the city council shall schedule a special election pursuant to provisions of this charter. The city council president shall serve as acting mayor until such election. Should the council president be unwilling or unable to serve, the council shall elect from among its members one member to serve as mayor until the next scheduled municipal election.

Should the vacancy occur during the last twelve months of the term, the city council president shall assume the office of mayor until the next scheduled municipal election. Should the council president be unwilling or unable to serve, the council shall elect by majority vote from among its members one member to serve as mayor until the next scheduled municipal

148 election. Upon qualification of the president or the election and qualification of any member of  
149 the city council as acting mayor under the provisions of this section, a vacancy shall exist in the  
150 seat of the councillor selected as acting mayor.

151           PART III       Legislative Branch

152           Section 3-1 Composition; Eligibility; Election and Term

153           (a)       Composition

154           There shall be a city council composed of nine members that shall exercise the legislative  
155 powers of the city. Three members, to be known as councillors-at-large, shall be nominated and  
156 elected by and from the voters at large. Six members, to be known as district councillors, shall  
157 be nominated and elected by and from the voters of each district, one such district councillor to  
158 be elected from each of the six council districts into which the city is divided in accordance with  
159 Section 7-5.

160           (b)       Eligibility

161           Any voter shall be eligible to hold the office of councillor-at-large. A district councillor  
162 shall at the time of election be a voter and resident of the district from which the councillor is  
163 elected.

164           A councillor-at-large who shall cease to be a resident of the city during the term for  
165 which such councillor was elected shall be deemed to have vacated the office of councillor-at-  
166 large and the office shall be considered vacant. A district councillor moves from one district to  
167 another within the first twelve months of the term of office for which such councillor was  
168 elected, the office shall be considered vacant. Any district councillor who continues to reside in  
169 the city but who moves from the district he or she represents during the last twelve months of his  
170 or her term of office shall continue to serve for the balance of the term for which the district  
171 councillor was elected. Any vacancy in the office of councillor-at-large or district councillor  
172 shall be filled in accordance with Section 3-4.

173           (c)       Election and Term

174           The term of office of city council members shall be for two years beginning on the first  
175 business day of January following the regular municipal election, and continuing until their  
176 successors are qualified.

177           Section 3-2 Council Organization

178           After the councillors-elect have taken the oath of office, the city council shall be called  
179 together by the city clerk for the purpose of conducting an election among council members for  
180 the office of city council president and vice-president to serve at the discretion of the city  
181 council. The president shall preside at all meetings of the city council, perform ceremonial

182 functions and perform such other functions as may be assigned by this charter, by ordinance or  
183 by vote of the city council. The vice-president shall perform all duties of the council president  
184 during the council president's absence or disability.

### 185 Section 3-3 General Powers and Duties

186 Except as otherwise provided by general law or by this charter, all powers of the city  
187 shall be vested in the city council, which shall provide for their exercise and for the performance  
188 of all duties and obligations imposed upon the city by law. The council shall provide for their  
189 exercise and for the performance of all duties and obligations imposed on the city by law.

### 190 Section 3-4 Filling of Vacancies

191 If a vacancy occurs in the office of city councillor, whether by failure to elect or  
192 otherwise, the vacancy shall be filled by the unelected candidate receiving the highest votes in  
193 the same election, if any, provided that candidate received at least thirty percent of the vote for  
194 that office. Said candidate shall be notified by the city clerk of the vacancy, and if the candidate  
195 declines to be sworn to office within ten days, has moved from the city, or is otherwise unable to  
196 serve, the council shall choose a successor to fill the vacancy from among the voters entitled to  
197 vote for such office. Any person so chosen shall take the oath of office and commence to serve  
198 forthwith. No vacancy shall be filled, in the manner herein provided, if a regular city election is  
199 to be held within 120 days following the date the vacancy is declared to exist. The city council  
200 shall be the sole judge of whether a vacancy shall exist in the office of city councillor and may  
201 declare an office vacant by a majority vote of the council.

### 202 Section 3-5 Exercise of Powers; Quorum; Rules of Procedure

#### 203 (a) Exercise of Powers

204 Except as otherwise provided by the laws of the Commonwealth or this charter, the  
205 legislative powers of the city council may be exercised in a manner determined by it.

#### 206 (b) Quorum

207 A quorum shall be a majority of the full membership of the city council. The affirmative  
208 vote of a majority of the full membership of the city council shall be necessary to adopt any  
209 appropriation order. Except as otherwise provided by the laws of the Commonwealth or this  
210 charter, any other motion or measure may be adopted by a majority vote of those city councillors  
211 present.

#### 212 (c) Rules of Procedure

213 The city council shall within the first four months of taking office and from time to time  
214 thereafter establish and adopt written rules for its procedures and make public those proposed  
215 rules thirty days before adoption. Prior to adoption of proposed rules, the city council shall

216 operate under the previously adopted rules. Regular meetings of the city council shall be held at  
217 a time and place fixed by ordinance but shall be not less frequent than once monthly. However,  
218 the council president may suspend meetings during the month of July or August. Special  
219 meetings of the city council may be held on the call of the mayor, the council president, or on the  
220 call of any three members, by written notice delivered to the city clerk at least forty-eight hours  
221 in advance of the time set. Except as otherwise authorized by the laws of the Commonwealth all  
222 sessions of the city council shall be open to the public and an agenda of any regular or special  
223 city council meeting shall be posted in the office of the city clerk and on the city bulletin board at  
224 least forty-eight hours prior to any such meeting. Such posting shall not preclude the city council  
225 from the introduction of additional agenda items as allowed by the city council's rules of  
226 procedure. Every matter coming before the city council for action shall be put to a vote, the  
227 result of which shall be duly recorded. All city council votes on ordinances, appropriation  
228 orders, or loan authorizations shall be taken by roll call vote, and shall be duly recorded. A full,  
229 accurate, and up-to-date record of the proceedings of the city council shall be kept by the clerk of  
230 the city council and shall be open to inspection by the public as required by law. The rules of  
231 procedure of the city council shall provide for a period of public comment at regularly scheduled  
232 meetings of the city council. Any members of the city council or the mayor may submit an item  
233 or measure to the city council for consideration.

#### 234 Section 3-6 City Clerk and Council Staff

235 The city council shall appoint a city clerk who shall also be the clerk to the city council,  
236 and may employ such staff and retain such assistance as it necessary to conduct the business of  
237 the city council. The city council shall set the compensation of such staff.

238

#### 239 Section 3-7 Measures; Emergency Measures; Objection; Publication of Measures

##### 240 (a) In General

241 No measure shall be passed finally on the date on which it is introduced, except in cases  
242 of special emergency involving the health or safety of the people or their property or other  
243 matters not admitting of delay. Except as otherwise provided by this charter, every adopted  
244 measure shall become effective at the expiration of fifteen days after adoption or at any later date  
245 specified therein. Measures not subject to referendum shall become effective upon adoption. No  
246 ordinance shall be amended or repealed except by another ordinance adopted in accordance with  
247 this charter, or as provided in the initiative and referendum procedures.

##### 248 (b) Emergency Measures

249 An emergency measure shall be introduced in the form and manner prescribed for  
250 measures generally except that it shall be plainly designated as an emergency measure and shall

251 contain statements after the enacting clause declaring that an emergency exists and describing its  
252 scope and nature in clear and specific terms. A preamble that declares and defines the  
253 emergency shall be separately voted on and shall require the affirmative vote of two-thirds of the  
254 city council. An emergency measure may be passed with or without amendment or rejected at the  
255 meeting at which it is introduced. No measure making a grant, renewal or extension, whatever  
256 its kind or nature, or a franchise or special privilege shall be passed as an emergency measure  
257 and except as provided by the laws of the Commonwealth, no such grant, renewal or extension  
258 shall be made otherwise than by ordinance. After its adoption, an emergency measure shall be  
259 published as prescribed for other adopted measures. An emergency measure shall become  
260 effective upon adoption or at such late time as it may specify.

261 (c) Objection

262 On the first occasion that the question on adoption of a measure is put to the city council,  
263 if a single member objects to the taking of the vote, the vote shall be postponed until the next  
264 meeting of the city council whether regular or special. If more than one member shall object,  
265 such postponement shall be until the next regular meeting. For an emergency measure to be  
266 postponed at least three members must object, in which case such postponement shall be until the  
267 next regular meeting. This procedure shall not be used more than once for any measure  
268 notwithstanding any amendment to the original measure.

269 (d) Publication of Measures

270 Upon final passage, notice of the subject matter of every ordinance, appropriation order,  
271 or loan authorization shall be published in at least one newspaper of general circulation within  
272 the city and posted on the city bulletin board. Any such publication notice required shall state  
273 the title of the finally enacted ordinance or ordinances, appropriation order, or loan  
274 authorizations, and the times and places at which copies of such measures may be obtained or  
275 reviewed by the public. Copies shall be permanently filed at the public library and with the city  
276 clerk. The city council shall annually prepare a document describing the action of the council in  
277 the preceding fiscal year, which shall include the text of every ordinance, appropriation order, or  
278 loan authorization, which will also be filed at the public library and with the city clerk.

279 Section 3-8 Inquiries and Investigations

280 The city council may require the mayor, any city officer or employee or member of an  
281 appointed board, commission or committee to appear before it or a subcommittee of the city  
282 council, and give such information as the city council may require in relation to the office or  
283 position held by or administered by such person, its function and performance. The city council  
284 shall give at least five days written notice of the scope of the inquiry, which is to be made to any  
285 person the city council, shall be require to appear before the city council or its subcommittee  
286 under this section.

287 The city council may make investigations into the affairs of the city and into the conduct  
288 of any city agency. For this purpose the city council may subpoena witnesses, administer oaths  
289 and require the mayor, any city officer or employee or a member of an appointed board,  
290 commission or committee to appear before the city council or its subcommittee and produce such  
291 evidence as requested by the city council.

#### 292 Section 3-9 Delegation of Licensing Powers

293 The city council may delegate to one or more city boards, committees, commissions or  
294 departments, the powers vested in the city council by the laws of the commonwealth to grant and  
295 issue licenses and permits, and may regulate the granting and issuing of licenses and permits by  
296 any such city board, committee, commission, or department and may at its discretion, rescind  
297 any such delegation without prejudice to any prior action which has been taken.

#### 298 Section 3-10 Prohibitions

299 No councillor shall, while a member of the city council, hold any other office, including  
300 membership on a board, commission or committee, or position under the city. No former  
301 councillor shall hold any compensated appointive office or employment under the city until one  
302 year after the expiration of his service on the city council. This provision shall not prevent a city  
303 officer or employee who has taken a leave of absence from such duties in order to serve as a  
304 member of the city council from returning to such office or employment following service as a  
305 member of the city council.

#### 306 Section 3-11 Compensation; Expenses

307 The city council shall by ordinance, establish an annual expense allowance and salary for  
308 its members. Except as provided by this section, members of the city council shall receive no  
309 other compensation or benefits from the city.

310 No ordinance increasing such salary or expense allowance shall be effective unless it  
311 shall have been adopted by a two-thirds vote of the full city council membership during the first  
312 eighteen months of the term for which councillors are elected and the revised salary and expense  
313 schedule is to be effective upon the commencement of the terms of office of the next city council  
314 to be elected.

#### 315 Section 3-12 Involvement in Administrative Affairs

316 Except as may be otherwise authorized by this charter, no member of the city council, nor  
317 any committee of the city council shall directly take part in the conduct of the administrative  
318 business of the city.

### 319 320 PART IV Other Elected Officials

Section 4-1 Elected Officers in General

In addition to the mayor and city council, the offices to be filled by the voters shall be a school committee, a planning board, a board of library trustees, housing authority and such other regional authorities, districts, or committees as may be established by law or inter-local agreement. The members of the school committee, planning board, board of library trustees, and housing authority shall be nominated and elected by and from the voters at large and their terms of office shall begin on the first business day of January following their election, and continuing until their successors are qualified.

Section 4-2 Eligibility

Any voter shall be eligible to hold elective city office provided that no person shall simultaneously hold more than one elective city office, and no elected officer shall hold an appointed city position or office or be otherwise employed by the city unless otherwise provided for by this charter.

Section 4-3 School Committee

(a) Composition; Term of Office

There shall be a school committee composed of seven members; six members shall be nominated and elected by and from the voters at large. The mayor shall be the seventh member of the school committee and shall be the chairperson of the committee. The term of office of six school committee members elected to the school committee shall be for four years. Terms of office shall be so arranged that the terms of nearly an equal number of members as is possible expire at each regular election.

(b) Powers and Duties

The school committee shall have general charge of the public schools of the city. The school committee shall have the power to select and to terminate a superintendent of schools, establish educational goals and policies for the schools consistent with the requirements of the laws of the commonwealth and standards established by the commonwealth. The school committee shall have all the powers and duties given to school committees by the laws of the commonwealth.

Section 4-4 Planning Board

(a) Composition; Term of Office

There shall be a planning board consisting of seven members elected for four-year terms. Terms of office shall be so arranged that the terms of as nearly an equal number of members as is possible expire at each regular election.

(b) Powers and Duties

The planning board shall make studies and prepare plans concerning the resources, possibilities and needs of the city. The planning board shall have the power to regulate the subdivision of land within the city by the adoption of rules and regulations governing such development. The planning board shall annually report to the city giving information regarding the condition of the city and any plans or proposals known to it affecting the resources, possibilities and needs of the city. The planning board shall have all of the powers and duties given to planning boards under the constitution and general laws of the commonwealth, and such additional powers and duties as may be authorized by the charter, by ordinance or by other city council vote.

Section 4-5 Board of Library Trustees

(a) Composition; Term of Office

There shall be a board of library trustees consisting of nine members elected for terms of four years. Terms of office shall be so arranged that the terms of as nearly an equal number of members as is possible expire at each regular election.

(b) Power and Duties

The board of library trustees shall recommend candidates for the position of library director. The board of library trustees shall have all of the powers and duties given to board of library trustees under the state's constitution and laws of the Commonwealth, and such additional powers and duties as may be authorized by the charter, by ordinance or by administrative order.

Section 4-6 Housing Authority

(a) Composition; Term of Office

There shall be a housing authority composed of five members; four members shall be nominated and elected by and from the voters at large; the fifth member shall be appointed in accordance with the laws of the commonwealth. The term of office of four members elected by the voters shall be for four years. Terms of office shall be so arranged that term of office of two members shall expire at each regular election.

(b) Powers and Duties

The housing authority shall make studies of the housing needs of the city and shall provide programs for housing. The housing authority shall have all of the powers and duties given to housing authorities under the laws of the commonwealth.

386           Section 4-7 Vacancies in Elected Offices Other Than Mayor and City Council

387           If a vacancy occurs in the membership of the school committee, planning board, board of  
388 library trustees, or housing authority, whether by failure to elect or otherwise, the remaining  
389 members of said board or committee shall notify the president of the city council who will  
390 declare such vacancy to exist. The council president shall, within thirty days following the date  
391 such vacancy is declared to exist, call a joint meeting of the city council and the remaining  
392 members of the board or committee on which such vacancy exists for the purpose of filling said  
393 vacancy. At any such joint meeting a majority of those present and voting shall choose the  
394 unelected candidate who received the highest number of votes, if any, at the last regular city  
395 election immediately preceding the date of the vacancy for the seat declared vacant, provided  
396 however, that the unelected candidate shall have received at least thirty (30) percent of the total  
397 votes cast for that office. Should more than one unelected candidate meet the criterion as  
398 described above, the vote of the affected board of committee and the council shall include all  
399 such candidates.

400           If there is no eligible candidate for said office, or the said candidate declines to be sworn  
401 to office within ten days, or has removed from the city, or is otherwise unable to serve, the city  
402 council and such other board or committee will choose from among the voters entitled to vote for  
403 such office. Said vacancy shall be posted for a minimum of thirty days, and the council and the  
404 affected board shall meet at a special council meeting called for the purpose or at a regularly  
405 scheduled council meeting where such candidates will be granted equal time to speak. At the  
406 same meeting, or the next following meeting, the council and the affected board shall vote to fill  
407 the vacancy from among the announced candidates. The council and the affected board or  
408 committee shall act in this matter as a committee of the whole, requiring a majority vote of the  
409 full council membership and remaining members of the affected board or committee, to choose a  
410 candidate to fill the vacancy.

411           Any person so chosen shall take the oath of office and commence to serve forthwith. No  
412 vacancy shall be filled, in the manner herein provided, if a regular city election is to be held  
413 within 120 days following the date the vacancy is declared to exist. If a vacancy is filled under  
414 this section, the term of office of which shall continues beyond the next regular election, the  
415 person chosen to fill said vacancy shall only serve until such next regular election. At such  
416 regular election the voters shall fill the unexpired balance of the term of office.

417           Should the remaining members of the school committee, planning board, board of library  
418 trustees, or housing authority fail to declare a vacancy, the city council shall be the sole judge of  
419 whether a vacancy exists in the office of any elected office under this section and may declare  
420 any such elected office vacant by a majority vote of the council.

421           Section 4-8 Prohibitions

No elected member of the school committee, board of library trustees, planning board or housing authority shall hold any compensated appointive office or employment under the city until one year after the expiration of the term of office of such elected member. This provision shall not prevent a city officer or employee who has been granted a leave of absence, by their appointing authority, from such duties in order to serve as a member of such elected office from returning to such employment or office following service as an elected member of the school committee, board of library trustees, planning board or housing authority.

## PART V Financial Procedures

### Section 5-1 Budget Policy

The mayor after consultation with the members of the city council, school committee, and others deemed appropriate by the mayor, shall call a meeting of the city council prior to the commencement of the budget process to review the financial condition of the city, revenue and expenditure forecasts and other relevant information. The purpose of the meeting is to provide information on the financial condition of the city. The mayor shall be assisted by the chief financial officer established under Section 6-3 of this charter, in performing this responsibility.

### Section 5-2 Submission of Operating Budget; Budget Message

In accordance with the laws of the Commonwealth before the commencement of the ensuing fiscal year, the mayor shall submit to the city council a proposed operating budget for all city agencies with an accompanying budget message and supporting documents. The mayor shall outline the proposed fiscal policies of the city; describe important features of the proposed operating budget and indicate any major variations from the current budget, fiscal policies, expenditures and revenues together with reasons for such change. The proposed operating budget shall provide a complete fiscal plan of all city funds and activities and shall be submitted in the form the mayor deems desirable.

The operating budget as adopted by the school committee shall be submitted to the mayor at least thirty days prior to the submission of the proposed operating budget to the city council. The mayor shall notify the school committee of the date by which the operating budget of the school committee shall be submitted to the mayor. The chief financial officer shall coordinate the preparation of the budget with the superintendent of schools and the school committee's budget process in accordance with the laws of the Commonwealth.

### Section 5-3 Action of the Budget

#### (a) Public Hearing

455       The city council shall publish, in at least one newspaper of general circulation in the city,  
456 a notice of the recommended operating budget as submitted by the mayor. The notice shall state:  
457 (1) the times and places where copies of the recommended operating budget are available for  
458 inspection by the public, and (2) the date, time and place not less than fifteen days after such  
459 publication, when a public hearing on said proposed operating budget will be held by the city  
460 council.

461       (b)     Adoption of the Budget

462       The city council shall adopt the operating budget, with or without amendments, within  
463 forty-five days following the date the budget is filed with the clerk of the council. In amending  
464 the operating budget, the city council may delete or decrease any amounts except expenditures  
465 required by law. Except upon the recommendation of the mayor, the city council shall not  
466 increase any item in or the total of the proposed operating budget, unless otherwise allowed by  
467 the laws of the Commonwealth.

468       If the city council fails to take action with respect to any item in the operating budget  
469 within forty-five days after its receipt, such amount shall, without any action by the city council  
470 become a part of the appropriations for the next fiscal year, and be available for the purposes  
471 specified.

472       Section 5-4 Financial Planning

473       (a)     Financial Planning Practices

474       The chief financial officer established in accordance with Section 6-3, shall assist the  
475 mayor in financial planning and shall annually prepare a capital improvements program and a  
476 financial forecast. The capital improvements program and a financial forecast shall be prepared  
477 under the direction of the mayor, and shall be submitted to the city council and shall be available  
478 to the public for inspection.

479       (b)     Capital Improvements Program

480       The chief financial officer shall annually prepare and submit a capital improvement  
481 program to the city council at least ninety days prior to the date for submission of the operating  
482 budget, unless some other time is provided by ordinance. The capital improvement program  
483 shall include: an itemization of all capital improvements proposed to be undertaken for at least  
484 five fiscal years: supporting data; cost estimates; method of financing; estimated effect of such  
485 plan on the tax rate; and other features as deemed necessary by the mayor or requested by the  
486 city council.

487       (c)     Financial Forecast

488           The chief financial officer shall annually prepare a long-term financial forecast of city  
489 revenue, expenditures and the general financial condition of the city. The forecast shall include,  
490 but not be limited to, an identification of factors which will impact on the financial condition of  
491 the city, revenue and expenditure trends; potential resources of new or expanded revenues and  
492 any long or short term actions which may be taken that will enhance the financial conditions of  
493 the city.

#### 494           Section 5-5 Annual Audit

495           The city council shall provide for an annual audit of the books and accounts of the city  
496 and the school department to be made by a certified public accountant, or firm of certified public  
497 accounts who shall have no personal interest, direct or indirect, in the fiscal affairs of the city  
498 government. The city council shall publish in at east one newspaper of general circulation in the  
499 city a notice stating the availability of the final audit report for public inspection.

#### 500           Section 5-6 Public Access to Financial Documents

501           Copies of the annual budget, capital improvements program, financial forecast, and the  
502 annual audit shall be available for public inspection and copies of such documents shall be filed  
503 in the office of the city clerk and the library.

504

### 505           PART VI       ADMINISTRATION OF TOWN GOVERNMENT

#### 506           Section 6-1 Administrative Organization

##### 507           (a)       Organization of City Agencies

508           The organization of city government into operating agencies for the provision of services  
509 and the administration of government may, be accomplished through either of two methods  
510 provided for in Section 6-1 (a) (1) and (2). Subject only to the express prohibitions of the laws  
511 of the Commonwealth or the provisions of this charter the city may organize operating agencies  
512 as deemed in the best interest of the city.

##### 513           (1)       Organization by Ordinance

514           The city council may by ordinance reorganize passed by two-thirds of the full city  
515 council membership reorganize, consolidate, create, merge, divide or abolish any city department  
516 or agency, in whole or in part, establish such new city agencies as deemed necessary or  
517 advisable, and prescribe the functions and the administrative procedures to be followed by all  
518 such agencies.

##### 519           (2)       Executive Reorganization Plans

520 The mayor may by administrative order reorganize, consolidate, create, merge, divide or  
521 abolish any city division, department or agency, in whole or in part, establish such new city  
522 agencies as the mayor deems necessary or advisable, and prescribe the functions and the  
523 administrative procedures to be followed by all such divisions, departments or agencies.

524 Administrative orders made by the mayor shall become effective on the thirtieth day  
525 following the day on which notice of the proposed administrative order is filed with the city  
526 council, unless the city council shall within such period by two-thirds of the full city council  
527 membership vote to reject such administrative order or has sooner voted to affirm it.

528 (b) Publication of Administrative Orders

529 For the convenience of the public, copies of reorganization plans adopted under this  
530 section shall be filed in the office of city clerk and shall be printed as an appendix to the  
531 ordinances of the city. However, failure to print and publish such reorganization plans shall not  
532 invalidate the same.

533 Section 6-2 Management of Human Resources

534 The mayor shall adopt rules and regulations establishing a human resources system. The  
535 human resources system shall make use of current concepts of human resources management and  
536 may include, but not be limited to, the following elements: a method of administration; human  
537 resources policies indicating the rights, obligations and benefits of employees; a classification  
538 plan; a compensation schedule; a method of recruiting and selecting employees based upon merit  
539 principles; a centralized record keeping system; a performance appraisal system; disciplinary  
540 procedures; and other elements that are determined necessary.

541 Unless otherwise provided by this charter, all city agencies and positions shall be subject  
542 to the rules and regulations adopted under this section excluding those of the school department.  
543 Rules and regulations adopted by the mayor shall become effective on the twenty first day  
544 following the day on which notice of the rules and regulations are filed with the city council,  
545 unless the city council shall within such period by a two-thirds vote of the full city council vote  
546 to reject such rules and regulations.

548 Section 6-3 Department of Administration and Finance

549 (a) Department Established

550 There shall be a department of administration and finance under the direction of a chief  
551 financial officer. The chief financial officer shall be appointed by and responsible to the mayor.  
552 The chief financial officer shall be a person especially qualified by education, experience and

553 training to perform the duties of the office. The mayor may from time to time establish such  
554 additional qualifications as deemed necessary and appropriate.

555 (b) Responsibilities of the Chief Financial Officer

556 The chief financial officer shall be responsible for the coordination of all financial  
557 services and activities; maintenance of all accounting records and other financial statements;  
558 payment of all obligations; receipt of all funds due; assistance to all other city agencies in any  
559 matter related to financial affairs; monitoring of expenditures of all funds; including periodic  
560 reporting to appropriate agencies on the status of accounts; maintaining a full and complete  
561 inventory of city real and personal property; acting as the chief procurement officer; supervision  
562 of all data processing or information management functions, unless otherwise provided, and any  
563 other matter relating to municipal finances as may be determined necessary or desirable. The  
564 chief financial officer shall assist the mayor with the preparation of an annual operating budget,  
565 financial forecasts, capital improvement program and other financial documents. The chief  
566 financial officer shall also keep the mayor fully informed as to the financial condition of the city  
567 and make recommendations as deemed necessary and perform such other duties as necessary or  
568 as may be assigned.

569 The chief financial officer shall supervise the offices and functions of the auditing;  
570 treasury, and collecting. The chief financial officer shall also direct and supervise the daily  
571 operations of the assessing department, provided however, that the board of assessors shall  
572 continue to have the other powers, duties and responsibilities which are given to boards of  
573 assessors under the laws of the Commonwealth. The chief financial officer may serve as the  
574 auditor or the treasurer/collector but may not serve as both.

575 The department of administration and finance may be subject to reorganization in  
576 accordance with Section 6-1 of this charter.

577 Section 6-4 Liquor Licensing Commission

578 There shall be a liquor licensing commission established in accordance with the laws of  
579 the Commonwealth.

580

581 PART VII Nominations and Elections

582 Section 7-1 City Elections; General and Preliminary

583 The regular city election shall be held on the first Tuesday following the first Monday in  
584 November of each odd numbered year.

585 On the seventh Tuesday preceding every regular city election, there shall be held a  
586 preliminary election for the purpose of nominating candidates, if necessary, to assure that no

587 more than twice the number of candidates for the available offices appear on the regular  
588 municipal election ballot.

## 589 Section 7-2 Preliminary Elections

### 590 (a) Signature Requirements

591 The number of signatures of voters required to place the name of a candidate on the  
592 official ballot to be used at a preliminary election shall be as follows: for the office of mayor the  
593 signature requirement shall be not less than 50; for the office of councillor-at-large the signature  
594 requirement shall be not less than 50; for the office of district councillor the signature  
595 requirement shall be not less than 25 signatures from said district; and for the offices of school  
596 committee member, planning board member, member of the board of library trustees and  
597 housing authority member, the signature requirement shall be not less than 50 signatures.

### 598 (b) Ballot Position

599 The order in which names of candidates appear on the ballot for each office shall be  
600 determined by a drawing by lot conducted by the city clerk in the presence of such candidates or  
601 their representatives as may choose to attend such drawings. The city clerk shall provide notice  
602 to candidates of their ballot position.

### 603 (c) Determination of Candidates for Election

604 The two persons receiving at a preliminary election the highest number of votes for  
605 nomination for an office shall be the sole candidates for that office whose names may be printed  
606 on the official ballot to be used at the regular election at which such office is to be filled, and no  
607 acceptance of a nomination at a preliminary election shall be necessary to assure its validity.

608 If two or more persons are to be elected to the same office at such regular election, the  
609 several persons in number equal to twice the number to be so elected receiving at such  
610 preliminary election the highest number of votes for nomination for that office shall be the sole  
611 candidates for that office whose names may be printed on the official ballot.

612 If the preliminary election results in a tie vote among candidates for nomination receiving  
613 the lowest number of votes, which but for said tie vote would entitle a candidate receiving the  
614 same to have such candidate's name printed upon the official ballot for the election, all  
615 candidates participating in said tie vote shall have their names printed upon the official ballot,  
616 although in consequence thereof, there be printed on such ballots the names of the candidates  
617 exceeding twice the number to be elected.

### 618 (d) Nomination of Candidates

619 If at the expiration of the time for filing petitions of candidates to be voted for at any  
620 preliminary election, not more than twice as many such petitions have been filed with the city

621 clerk for an office as are to be elected to such office, the candidates whose petitions have thus  
622 been filed shall be deemed to have been nominated to said office and their names shall be voted  
623 on for such office at the succeeding regular election, and the city clerk shall not print said names  
624 upon the ballot to be used at said preliminary election and no other nomination to said office  
625 shall be made.

## 626 Section 7-3 Regular Election

### 627 (a) Information to Voters

628 For any candidate in a regular city election who is an elected incumbent of the office that  
629 is sought, next to the candidate's name shall appear the phrase "candidate for re-election".

### 630 (b) Ballot Position

631 The order in which names of candidates appear on the ballot for each office in a regular  
632 city election shall be determined by a drawing by lot conducted by the city clerk in the presence  
633 of such candidates or their representatives as may choose to attend.

## 634 Section 7-4 Districts

635 The territory of the city shall be divided into six districts so established as to consist of as  
636 nearly equal a number of inhabitants as it is possible in compact and contiguous territory;  
637 bounded insofar as possible by the center line known streets or ways or by other well-defined  
638 limits. Each district shall be composed of voting precincts established in accordance with the  
639 laws of the commonwealth.

## 640 Section 7-5 Applications of State Laws

641 Except as expressly provided in this charter and authorized by laws of the  
642 Commonwealth, all municipal elections shall be governed by the laws of the Commonwealth  
643 relating to the right to vote, the registration of voters, the nomination of candidates, the conduct  
644 of preliminary and regular and special elections, the submission of charter amendments and other  
645 propositions, the counting of votes and the declaration of results.

646

## 647 PART VIII Citizen Participation Mechanisms

### 648 Section 8-1 Free Petition

649 The city council or the school committee shall hold a public hearing and act with respect  
650 to every petition which is addressed to it, which is signed by one hundred and fifty voters or  
651 more, and which seeks the passage of a measure. The hearing shall be held by the city council or  
652 the school committee, or, in either case, by a committee or subcommittee thereof, and the action

653 by the city council or the school committee shall be taken not later than six weeks after the  
654 petition is filed with the clerk of the council or the secretary of the school committee, as may be  
655 appropriate. Hearings on two or more petitions filed under this section may be held at the same  
656 time and place. The clerk of the council or the secretary of the school committee shall mail  
657 notice of the hearing to the ten persons whose names appear first on the petition at least seven  
658 days prior to the hearing. Notice, by publication, of all such hearings shall be at public expense.

659       Section 8-2 Citizen Initiative Measures

660       (a)     Commencement of Proceedings

661       Initiative procedures shall be started by the filing of an initiative petition with the city  
662 clerk. The petition shall be addressed to the city council or the school committee, shall contain a  
663 request for passage of a particular measure set forth in the petition and shall be signed by not less  
664 than twenty percent of the total number of voters.

665       Signatures to initiative petitions need not be all on one paper. All such papers pertaining  
666 to any one measure shall be fastened together and shall be filed in the office of the city clerk as  
667 one instrument, with the endorsement thereon of the names and addresses of the persons  
668 designated as filing the same. With each signature to the petition, shall be stated the place of  
669 residence of the signer, giving the street and number, if any.

670       Within ten days of the filing of said petition, the registrars of voters shall ascertain by  
671 what number of votes the petition is signed, and shall attach thereto their certificate showing the  
672 result of such examinations.

673       The city clerk shall forthwith transmit the said certificate with the said petition to the city  
674 council or to the school committee, as appropriate, and at the same time shall send a copy of said  
675 certificate to the persons designated on the petition as filing the same.

676       When such certificate has been so transmitted, said petition shall be deemed to be valid  
677 unless written objections are made with regard to the signatures thereon by a voter within forty-  
678 eight hours after such certification by filing such objections with the city council or the school  
679 committee, and a copy thereof with the registrars of voters. The validity of any objection to the  
680 certification shall be determined in accordance with the laws of the Commonwealth.

681       (b)     Referral to City Attorney

682       If the city clerk determines that a sufficient number of signers are voters, the city clerk  
683 shall submit a copy of the petition to the city attorney.

684       Within fifteen days after receipt by the city attorney of the petition the city attorney shall  
685 advise the city clerk in writing whether the measure may be proposed by initiative procedures  
686 and whether it may be lawfully passed by the city council or the school committee. If the

687 opinion of the city attorney is that the measure may not lawfully be passed, the city attorney shall  
688 state the reason or reasons therefore in said reply. The city clerk shall forthwith furnish a copy of  
689 the city attorney's opinion to the person designated on the petition as filing the same.

690 (c) Initiative petition: Requirements for passage and submission to electorate

691 If any initiative petition is signed by voters equal in number to at least twenty percent of  
692 the total number of voters, and in the opinion of the city attorney, such measure may be lawfully  
693 passed by the city council or school committee within thirty days after the date of the certificate  
694 of the registrars to that effect: (1) may pass said measure without alteration, subject to the  
695 referendum vote provided in this charter; or (2) the city council shall call a special election to be  
696 held on a date fixed by it not less than sixty days but not later than ninety days after the date of  
697 the certificate herein before mentioned, and shall submit the proposed measure without alteration  
698 to a vote of the voters at that election; provided that if any city election is otherwise to occur  
699 within one hundred twenty days after the date of said certificate, the city council may, at its  
700 discretion, omit the call of a special election and submit the proposed measure to the voters at  
701 such approaching election.

702 (d) Ballot Question

703 The ballots used when voting upon a proposed measure under this section shall state the  
704 nature of the measure in terms sufficient to show the substance thereof by preparation of a fair,  
705 concise summary by the city attorney and approved by the registrars of voters.

706 The full text of the measure shall be published in a least one local newspaper at least  
707 seven days before the election at which the question shall appear on the ballot. The full text of  
708 the proposed measure shall also be made available at city hall and the public library for a  
709 minimum of fourteen days prior to the election and at polling places on the day of the election.  
710 The ballot used when voting upon a proposed measure under this section shall contain the  
711 question in substantially the following form:

712 Shall the following measure that was proposed by an initiative petition take effect?

713 (text of measure summary) Yes\_\_\_\_\_ No\_\_\_\_\_

714 If a majority of the votes cast on the question is in the affirmative the measure shall be  
715 deemed to be effective forthwith, unless a later date is specified in the measure.

716 Section 8-3 Citizen Referendum Procedures – Referendum Petition; Effect on Final  
717 Passage

718 If within ten days after the final passage of any measure a petition signed by voters equal  
719 in number to at least five per cent of the total number of voters, and addressed to the city council  
720 or to the school committee, as the case may be, protesting against such measure or any part

721 thereof taking effect, is filed with the city clerk, the same shall thereupon and thereby be  
722 suspended from taking effect; and the city council or the school committee, as the case may be,  
723 shall immediately reconsider such measure or part thereof; and if such measure or part thereof is  
724 not entirely rescinded within thirty days the city council shall submit the same, by the method  
725 herein provided, to a vote of the voters either at the next regular election, or at a special election  
726 which may, in its discretion, be called for the purpose and such measure or part thereof shall  
727 forthwith become null and void unless a majority of the voters voting on the same at such  
728 election vote in favor thereof. The petition described in this section shall be termed a  
729 referendum petition and Section 8-2 (a) shall apply to the procedure in respect thereto, except  
730 that the words "measure or part thereof protested against" shall for this purpose be understood to  
731 replace "measure" in said section whenever it may occur, and "referendum" shall be understood  
732 to replace the word "initiative" in said section.

#### 733 Section 8-4 Required Voter Participation

734 For any measure to be effective under initiative or referendum procedure(s), at least  
735 twenty percent of the voters shall vote at an election upon which an initiative or referendum  
736 question is submitted to the voters.

#### 737 Section 8-5 Measures not Subject to Initiative and Referendum

738 Measures, which include the following subject matter, shall not be subject to initiative or  
739 referendum procedures:

740 (a) revenue loan orders; (b) appropriations for the payment of debt or debt service; (c)  
741 internal operational procedures of the city council and the school committee; (d) emergency  
742 measures; (e) the city budget or any appropriation contained therein or the school committee  
743 budget or any appropriation contained therein or the capital improvements program or any item  
744 contained therein; (f) appropriation of funds to implement a collective bargaining agreement; (g)  
745 procedures relating to election, appointment, removal, discharge or any other personnel action;  
746 and (h) proceedings providing for the submission or referral of a matter to the voters at an  
747 election.

#### 748 Section 8-6 Submission of Proposed Measure to Voters

749 The city council may, of its own motion, and shall, upon request of the school committee  
750 if a measure originates with that committee and pertains to the affairs under its administration,  
751 submit to a vote of the voters for adoption or rejection at a general or special city election any  
752 proposed measure, or a proposition for the repeal or amendment of any measure, in the same  
753 manner and with the same force and effect as are hereby provided for submission on petition.

754 Any measure adopted pursuant to initiative procedures shall not be subject to amendment  
755 or appeal by the city council for a period of six months after the election at which said measure  
756 was adopted, unless such measure is contrary to law.

#### 757 Section 8-7 Measures with Conflicting Provisions

758 If two or more proposed measures passed at the same election contain conflicting  
759 provisions, only the one receiving the greater number of affirmative votes shall take effect.

#### 760 Section 8-8 Recall of Elected Officials

##### 761 (a) Application

762 Any person who holds an elected city office with more than six months remaining of the  
763 term of office for which such person was elected, at the time of the filing of the affidavit may be  
764 recalled from office by the voters in the manner provided in this section. No recall petition may  
765 be filed against an officer until six months after taking office.

##### 766 (b) Recall Requests

767 A recall affidavit signed by a least three hundred voters with a minimum of twenty five  
768 (25) signatures from each district for any officer elected at large and by at least one hundred for  
769 any officer elected by district may be filed with the city clerk containing the name of the office  
770 whose recall is sought and a statement of the reasons for recall (and any reasons shall suffice).  
771 The board of registrars of voters shall certify such Requests with regard to the sufficiency and  
772 validity of the signatures of voters. Within five business days following such filing the city clerk  
773 shall deliver to the ten persons first named on such Requests, Request blanks demanding said  
774 recall, printed forms of which the city clerk shall keep available. The blanks may be completed  
775 by printing or typewriting; they shall be addressed to the city council; they shall contain the  
776 names of the ten persons to whom they are issued and the reasons for the recall as stated in the  
777 affidavit; they shall be dated and signed by the city clerk. A copy of the Requests shall be  
778 entered into the records kept in the office of the city clerk.

##### 779 (c) Recall Petitions

780 The recall petitions shall be returned to the office of the city clerk within twenty days  
781 following the date the blanks are issued, signed by a least ten (10) percent of the total number of  
782 persons registered to vote for officers who are elected at large, and, for officers elected by district  
783 signed by at least ten (10) percent of the total number of persons registered to vote in such  
784 district.

785 The city clerk shall forthwith submit the petition to the registrars of voters, and the  
786 registrars shall within five business days, certify thereon the names of the registered voters of the  
787 city, or from the district the officer sought to be recalled represents.

788 (d) Recall election

789 If the petition signatures shall be found and certified by the city clerk to be sufficient and  
790 valid, the city clerk shall submit the same with such certificate to the city council within five  
791 business days, and the city council shall forthwith give written notice of the receipt of the  
792 certificate to the officer sought to be recalled, and shall, if the officer does not resign within five  
793 days thereafter, order an election to be held on a Tuesday fixed by them not less than 65 days but  
794 not more than 90 days after the date of the city clerk's certificate, provided however, that if any  
795 city election is otherwise to occur within one hundred twenty days after the date of said  
796 certificate, the city council may, at its discretion, omit the calling of a special election and  
797 submit the proposed recall to the voters at such approaching election. The recall election for any  
798 officer elected by district shall only be held in the district that the officer represents. Should  
799 multiple officers from more than one district be subject to recall, the election shall be held only  
800 in those districts.

801 If a vacancy occurs in said office after a recall election has been ordered, the election  
802 shall not proceed as provided in this section, and the resulting vacancy shall be filled as provided  
803 in this charter.

804 (e) Office Holder

805 The incumbent shall continue to perform the duties of the office until the recall election.  
806 If said incumbent is not recalled, the incumbent shall continue in office for the remainder of the  
807 unexpired term subject to recall as before. If recalled, the officer shall be deemed removed and  
808 the office vacant. The vacancy resulting from the recall shall be filled in accordance with the  
809 provisions of this charter. Any person appointed to fill the vacancy shall hold office for the  
810 unexpired term of the officer recalled.

811 (f) Ballot Proposition:

812 The form of the question to be voted upon shall be substantially as follows: "Shall – here  
813 insert the name and title of the elective officer whose recall is sought – be recalled?" If a  
814 majority of the votes cast upon the question of recall is in the affirmative, such elected officer  
815 shall be recalled.

816 No recall election shall be effective unless at least thirty percent of the eligible registered  
817 voters in the city or in the district, as applicable, shall have voted.

818 (g) Repeat of Recall

819 In the case of an officer subjected to a recall election and not recalled thereby, no recall  
820 petition shall be filed against such officer for at least six months after the election which the  
821 officer's recall was submitted to the voters of the city.

(h) Office Holder Recalled

No person recalled from office or who has resigned from office while recalling proceedings were pending against such person, shall be appointed to any city office within two years after such recall or resignation.

PART IX General Provisions

Section 9-1 Revision or Amendment of Act

This charter may be replaced, revised or amended in accordance with any procedure made available by Article LXXXIX of the Amendments to the Constitution of the Commonwealth and any laws of the commonwealth enacted to implement said constitutional amendment.

Section 9-2 Severability

The provisions of this charter are severable. If any of the provisions of this charter are held to be unconstitutional, or invalid, the remaining provisions of this act shall not be affected thereby. If the application of this charter, or any of its provisions, to any person or circumstances is held to be invalid, the application of said charter and its provisions to other persons or circumstances shall not be affected thereby.

Section 9-3 Rules of Interpretation

The following rules shall apply when interpreting the charter:

(a) Specific Provisions to Prevail

To the extent that any specific provision of the charter shall conflict with any provision expressed in general terms, the specific provision shall prevail.

(b) Number and Gender

Words imparting the singular number may extend and be applied to several persons or things; words imparting the plural number may include the singular; words imparting the masculine gender shall include the feminine gender.

(c) References to General Laws

All references to the general laws or the laws of the commonwealth contained in this charter refer to the general laws of the Commonwealth of Massachusetts and are intended to include any amendments or revisions to such chapters and sections or to the corresponding

852 chapters and sections of any rearrangement of the general laws enacted subsequent to the  
853 adoption of this act.

854 (d) Computation of Time

855 Except as pertaining to the computation of time for elections and open meetings of  
856 government bodies, in computing time under this charter, if seven days or less, only business  
857 days, not including Saturdays, Sundays, or legal holidays shall be counted; if more than seven  
858 days, every day shall be counted. All days shall be considered 24 hours long commencing at 12  
859 midnight and ending at 11:59:59 p.m.

860 Section 9-4 Definitions

861 Unless another meaning is clearly apparent from the manner in which the word is used,  
862 the following words as used in this charter shall have the following meanings:

863 (a) Charter – The word “charter” shall mean this charter and any amendments to it made  
864 through any methods provided under Article LXXXIX of the Amendments to the Constitution of  
865 the Commonwealth.

866 (b) Emergency – The word “emergency” shall mean a sudden, unexpected, unforeseen  
867 happening, occurrence or condition which necessitates immediate action.

868 (c) City – The word “city” shall mean the city of Amesbury.

869 (d) City Bulletin Board – The “city bulletin board” means the bulletin board posted  
870 outside the office of city clerk.

871 (e) Voters - The word “voters” shall mean registered voters of the city as defined by the  
872 laws of the commonwealth.

873 (f) City Agency or Agency – The words “city agency” or the word “agency” shall mean  
874 any board, commission, committee, department or office of city government, whether elected,  
875 appointed or otherwise constituted.

876 (g) Board, Commission, Committee or Authority – The words “board, commission,  
877 committee, or authority” shall mean any board, commission, committee or authority, except  
878 advisory boards, committees or commissions appointed by the mayor.

879 Section 9-5 Board, Committees or Commissions:

880 (a) Board, Committees or Commissions; Composition; Term of Office; In General

881 Except subcommittees of the city council and as otherwise provided by law or this  
882 charter, all boards, commissions and committees shall consist of three or more members  
883 appointed by the mayor for terms of three years each, so arranged that the term of one-third of

884 the members, or as nearly the number as may be possible, shall expire each year. All members  
885 of boards, commissions, and committees shall serve without compensation or benefits and shall  
886 be sworn into office within four weeks of their appointment. All board, commission or  
887 committee members must take the oath of office prior to entering upon the duties of their office.

888 (b) Uniform Procedures Applicable to Boards, Commissions and Committees

889 All boards, commissions and committees shall meet regularly at such times and places as  
890 they shall determine, but not less than quarterly. Special meetings of any board, commission nor  
891 committee shall be held on the call of the chair or by a majority of its members, by written notice  
892 delivered in hand or to the place of residence of each member and which contains notice of the  
893 matters to be acted upon. Except in the case of any emergency, all notices shall be delivered at  
894 least forty-eight hours in advance of the time set forth for such meeting. A copy of such notice  
895 shall, forthwith, be posted upon the city bulletin board.

896 Upon petition signed by at least one hundred voters requesting a special meeting of any  
897 board, commission or committee, said board, commission or committee shall hold a special  
898 meeting within fifteen days of notice from the city clerk that a petition has been filed. Any such  
899 petition must state the purpose or purposes for which such meeting is requested.

900 If any member of an appointed board, commission or committee fails to attend one half  
901 of the meetings held by such board, commission or committee during a calendar year, upon  
902 notice to the mayor from the City Council, board, commission or committee affected, the mayor  
903 shall within thirty (30) days of said notice determine, based on his or her own investigation, of  
904 which a public record shall be kept, to retain said member or to declare the seat vacant and to fill  
905 the vacancy.

906 Each board, commission or committee shall determine its own rules of order of business  
907 unless another provision is made by ordinance, and shall provide for the keeping of a journal of  
908 its proceedings. Such rules and journal shall be available for public inspection and the city clerk  
909 and the public library shall maintain copies .

910 If requested by any member, any vote of any board, commission or committee shall be  
911 taken by a call of the roll and the vote shall be recorded in the journal provided, however, if the  
912 vote is unanimous, only that fact need be recorded.

913 A majority of the members of a board, commission or committee shall constitute a  
914 quorum, but a smaller number may meet and adjourn from time to time.

915 (c) Multiple Office Holding

916 No member of a board, committee or commission may serve on another city board,  
917 commission or committee, provided however, nothing shall prohibit any member of a board,  
918 committee or commission to serve on an ad hoc, temporary advisory committee, or committee

919 established for the purpose of coordinating the exercise of power, duties and responsibilities of  
920 respective boards, commissions, and committees. No city employee may serve on a board,  
921 commission or committee unless required by virtue of the office held by said employee.

#### 922 Section 9-6 Inspection of Documents

923 All documents cited in this act as available for public inspection shall be maintained in  
924 the office of the city clerk and in the public library. The city clerk shall provide copies of  
925 documents to the public library.

#### 926 Section 9-7 Reenactment and Publication of Ordinances

927 No later than the first day in July, at five-year intervals, in each year ending in a five or a  
928 zero, the city council shall cause to be prepared a proposed revision or re-codification of all city  
929 ordinances which shall be submitted to the city council for re-enactment. A committee  
930 established by the city council shall prepare such revision or re-codification. Such revisions or  
931 re-codification shall be prepared under the supervision of the city attorney or if the city council  
932 so directs by special counsel retained for such purposes. Within eight months following its  
933 appointment, the committee shall cause to be published in a local newspaper (a) the times and  
934 places within the city where complete copies of the report shall be available for inspection by the  
935 public, and (b) the date, time and place not less than fourteen days following such publication  
936 when a public hearing shall be held by the committee. Copies of the revised ordinances shall be  
937 made available for public distribution. In each year between such re-enactment and publication  
938 an annual supplement shall be published containing all ordinances and amendments to  
939 ordinances that had been adopted in the previous year.

#### 940 Section 9-8 Code of Ethics

941 The mayor shall prepare and submit to the city council a code of ethics or revisions to the  
942 code of ethics, which shall be applicable to all elected and appointed officials and employees of  
943 the city. The code or any revisions to it shall become effective upon the approval by a majority  
944 vote of the city council.

#### 945 Section 9-9 Periodic Review of the Charter

946 Beginning in 2018 and at ten-year intervals in each year ending in an eight, thereafter, the  
947 mayor, subject to approval of the City Council, shall appoint a special committee to review this  
948 charter and to issue a report to the mayor and the city council containing any recommendations  
949 for changes to the charter deemed advisable by said special committee.

#### 950 Section 9-10 Periodic Review of the Need for Appointed Boards, Commissions and 951 Committees

952 Beginning in 2013 and at ten year intervals in each year ending in a three thereafter, the  
953 mayor, subject to approval of the City Council, shall appoint a special committee to review the  
954 purpose and need for each appointed board, commission and committee of the city and to issue a  
955 report to the mayor and the city council containing any recommendations for changes deemed  
956 advisable by said special committee of the city and shall report any findings and  
957 recommendations.

958

## 959 PART X Transition Provisions

### 960 Section 10-1 Continuation of Existing Laws

961 All ordinances, resolutions, rules, regulations, and votes of the city council, which are in  
962 force at the time this act is adopted, not inconsistent with the provisions of this charter, shall  
963 continue in full force until amended or repealed.

964 Where provisions of this charter, as amended, conflict with city ordinances, rules,  
965 regulations, orders, special acts and acceptances of laws of the Commonwealth, the provisions of  
966 this charter shall govern. All provisions of city ordinances, rules, regulations, orders and  
967 administrative actions not superseded by this charter shall remain in force.

### 968 Section 10-2 Existing Officials and Employees

969 Any person holding a town office or employment under the town shall retain such office  
970 or employment and shall continue to perform the duties of the office until provision shall have  
971 been made in accordance with this charter for the performance of the said duties by another  
972 person or agency. No person in the permanent full-time service or employment of the town shall  
973 forfeit pay grade or time in service. Each such person shall be retained in a capacity as similar to  
974 the person's former capacity as is practical.

### 975 Section 10-3 Continuation of Government

976 All town officers, boards, commissions or agencies shall continue to perform their duties  
977 until reappointed or until successors to their respective positions are fully appointed or elected or  
978 until their duties have been transferred and assumed by another town office, board, commission  
979 or agency.

### 980 Section 10-4 Continuation of Obligations

981 All official bonds, obligations, contracts and other instruments entered into or executed  
982 by or to the town before the adoption of this act, and all taxes, special assessments, fines,  
983 penalties, forfeitures incurred or imposed, due or owing to the town, shall be enforced and  
984 collected, and all writs, prosecutions, actions and causes of action, except as herein otherwise

985 provided, shall continue and remain unaffected by this act. No legal act done by or in favor of  
986 the town shall be rendered invalid by the adoption of this act.

987           Section 10-5 Transfer of Records and Property

988           All records, property and equipment whatsoever of any office, board, commission,  
989 committee or agency or part thereof, the powers and duties of which are assigned in whole or in  
990 part to another town office, board, commission, or agency shall be transferred forthwith to such  
991 office, board, commission or agency.

992           Section 2: This act shall be submitted for acceptance to the voters of the town of  
993 Amesbury at the next regular or special town election in the form of the following question  
994 which shall be placed on the official ballot: "Shall an act passed by the general court in the year  
995 2011 entitled, 'An Act Relative to the Charter of the Town of Amesbury', be accepted?"

996           Below the question shall appear a fair and concise summary of the proposed charter  
997 prepared by the Town, particularly with regard to how it differs from the current charter,  
998 prepared by the town attorney. The Town shall hereby be authorized, but not required, to mail to  
999 the residence of all voters in the town the proposed charter set forth in section 1 of this act and  
1000 the existing charter (or a single document identifying the proposed amendments), the related  
1001 ballot question and summary, and a brief explanation of the process for consideration of the  
1002 same.

1003           If a majority of the votes cast in answer to the question is in the affirmative, section 1 of  
1004 this act shall thereupon take effect, but not otherwise.

1005           Section 3: Notwithstanding section 42C of chapter 54 of the General Laws or any other  
1006 general or special law to the contrary, if this act is not in effect on or before October 4, 2011,  
1007 inclusion on the November 8, 2011 election ballot of the question set forth in section 1 of this  
1008 act, including all acts taken in reliance thereon and with respect thereto, shall be ratified,  
1009 validated and confirmed as if this act had been in place prior thereto.

1010           Section 4: Sections 2 through 4 of this act shall take effect upon passage.