

HOUSE No. 839

The Commonwealth of Massachusetts

PRESENTED BY:

John W. Scibak

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act relative to the procurement of wastewater treatment and disposal services.

PETITION OF:

NAME:

John W. Scibak

DISTRICT/ADDRESS:

2nd Hampshire

HOUSE No. 839

By Mr. Scibak of South Hadley, a petition (accompanied by bill, House, No. 839) of John W. Scibak relative to the procurement of wastewater treatment and disposal services. State Administration and Regulatory Oversight.

[SIMILAR MATTER FILED IN PREVIOUS SESSION
SEE HOUSE, NO. 3037 OF 2009-2010.]

The Commonwealth of Massachusetts

In the Year Two Thousand Eleven

An Act relative to the procurement of wastewater treatment and disposal services.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1 SECTION 1. Notwithstanding the provisions of any general or special law to the
2 contrary, a city, town, or district which accepts this chapter may enter into contracts for the lease
3 or sale, operation and maintenance, financing, design and construction of modifications and
4 installation of new equipment and systems at a wastewater treatment plant, sewers and pump
5 stations to ensure adequate services and to ensure the ability of said wastewater treatment plant,
6 sewers and pump stations to operate in full compliance with all applicable requirements of
7 federal, state and local laws; provided, however that such contracts shall not be subject to the
8 competitive bid requirements set forth in sections 38A to 38O, inclusive, of chapter 7, section
9 39M of chapter 30 or sections 44A to 44M, inclusive, of chapter 149 of the General Laws;
10 provided further, that each such contract shall be awarded pursuant to the provisions of chapter

11 30B of the General Laws, except for clause (3) of subsection (b), clause (3) of subsection (e) and
12 subsection (g) of section 6 and sections 13 and 16.

13 The requests for proposals for such contracts shall specify the method for comparing
14 proposals to determine the proposal offering the lowest overall cost to the city or town including,
15 but not limited to, all capital financing, operating and maintenance costs. If the city or town
16 awards a contract to an offeror who did not submit the proposal offering the lowest overall cost,
17 said city or town shall explain the reason for the award in writing.

18 SECTION 2. (a) Notwithstanding the provisions of any general or special law to the
19 contrary, contracts awarded pursuant to section 1 may provide for a term not exceeding 20 years
20 and an option for renewal or extension of operations and maintenance services for one additional
21 term not exceeding five years. The renewal or extension shall be at the sole discretion of the city
22 or town in accordance with the original contract terms and conditions or contract terms and
23 conditions more favorable to and acceptable to said city or town. Contracts entered into pursuant
24 to this act may provide that, subject to a majority vote of the town meeting, or the city or town
25 council, said city or town shall not be exempt from liability for payment of the costs to finance,
26 permit, design and construct modifications or install new equipment and systems at the
27 wastewater treatment plant, sewers and pump stations necessary to ensure the ability of said
28 wastewater treatment plant, sewers and pump stations to operate in full compliance with all
29 applicable requirements of federal, state and local laws; provided, however, that such costs shall
30 be amortized over a period that is no longer than the useful life of such modifications, equipment
31 and systems. Said city or town's payment obligations for all operations and maintenance services
32 shall be conditioned on the contractor's performance of such services in accordance with all
33 contractual terms.

(b) Contracts entered into pursuant to this act may provide for such activities as may be deemed necessary to carry out the purposes authorized herein including, but not limited to, equipment, facility or land sale or lease, equipment installation and replacement, performance testing and operation, studies, land sale or lease, equipment installation and replacement, performance testing and operation, studies, design and engineering work, construction work, ordinary repairs and maintenance and the furnishing of all related material, supplies and services required for the wastewater treatment plant, sewers and pump stations and the management, operation, maintenance and repair of and improvements to said city or town's wastewater treatment plant, sewers and related pump stations.

SECTION 3. The city or town, acting through its Chief Procurement Officer established pursuant to chapter 30B, shall solicit proposals through requests for proposals which shall include those items in paragraphs (1) and (2) of subsection (b) of section 6 of chapter 30B of the General Laws and proposed key contractual terms and conditions to be incorporated into the contract, some of which may be deemed mandatory or nonnegotiable; provided, however, that the requests for proposals may request proposals or offer options for fulfillment of other contractual terms and such other matters as may be determined by said city or town.

SECTION 4. The Chief Procurement Officer shall make a preliminary determination of the most advantageous proposal from a responsible and responsive offeror taking into consideration price, estimated life-cycle costs and other evaluation criteria set forth in the request for proposals. Said Chief Procurement Officer may negotiate all terms of the contract not deemed mandatory or non-negotiable with such offeror. If, after negotiation with such offeror, said Chief Procurement Officer determines that it is in said city or town's best interests, said Chief Procurement Officer may determine the next most advantageous proposal from a

57 responsible and responsive offeror taking into consideration price, estimated life-cycle costs and
58 other evaluation criteria set forth in the request for proposals and may negotiate all terms of the
59 contract not deemed mandatory or nonnegotiable with such offeror. Said Chief Procurement
60 Officer shall award the contract to the most advantageous proposal from a responsible and
61 responsive offeror taking into consideration price, estimated life-cycle costs, the evaluation
62 criteria set forth in the request for proposals and the terms of the negotiated contract. Subject to
63 the approval of the board or officer authorized to enter into contracts on behalf of the city or
64 town and, with respect to any contract in excess of five years, the authorization of the town
65 meeting or the city or town council, said Chief Procurement Officer shall award the contract by
66 written notice to the selected offeror within the time for acceptance specified in the request for
67 proposals. Such award shall be subject to sections 5 and 6. The parties may extend the time for
68 acceptance by mutual agreement.

69 SECTION 5. Notwithstanding any other provisions of this act, it shall be a mandatory
70 term of any request for proposals issued by a city or town which already operates a wastewater
71 treatment plant staffed by municipal employees and of any contract entered into by said city or
72 town with any party regarding the subject matter of this act that any party which has entered into
73 a contract pursuant to the terms of this act with said city or town shall require, in order to
74 maintain stable and productive labor relations and to avoid interruption of the operation of the
75 plant and to preserve the health, safety and environmental conditions of residents of said city or
76 town and surrounding communities, that all employees working on the operation and
77 maintenance of the wastewater treatment plant, sewers and pump stations be offered employment
78 by any party entering into a contract with said city or town for the operation and maintenance of
79 said facilities and that any such party entering into a contract with said city or town, shall adopt

80 all terms and conditions of employment provided by the last applicable labor agreement
81 negotiated between the labor organization representing said employees and the applicable
82 employer who has most recently employed said employees prior to entering into any contract
83 pursuant to this act; provided, however, that any party entering into such contract with said city
84 or town pursuant to this act shall pay all of said employees not less than the sum of applicable
85 wages paid to said employees by the previous employer. Any such party entering into such
86 contract with said city or town shall negotiate a successor agreement with the last applicable
87 labor organization representing said employees prior to the expiration of the existing contract.
88 Such parties shall agree to meet its legal obligations with regard to any labor organization
89 representing employees engaged in the operation and maintenance of the wastewater treatment
90 plant, sewer, and pump stations described herein. Notwithstanding any general or special law to
91 the contrary, any party entering into such contract with said city or town shall provide all
92 employees of said city or town working on the operation and maintenance of the wastewater
93 treatment plant, sewers and pump stations with all of the rights and benefits, including retirement
94 and pension benefits, that are at least equal to said employees' benefits provided by said city or
95 town. Notwithstanding any other provisions of this act, any proposal not complying with the
96 above terms shall be disqualified from consideration.

97 SECTION 6. Subject to the provisions of this act, any contract awarded hereunder shall
98 be subject to such terms and conditions as the city or town shall determine to be in its best
99 interests. Any such contract shall provide that, prior to the construction of modifications or
100 installation of equipment and systems, said city or town shall cause a qualified wastewater
101 engineer to independently review and approve plans and specifications for such modifications,
102 equipment and systems. Such contract shall further provide that prior to said city or town's

103 acceptance of any modifications, equipment or systems, including work undertaken pursuant to
104 section 8 and estimated to cost more than \$100,000, said city or town shall cause a qualified
105 wastewater engineer to inspect such modifications, equipment and systems and certify that the
106 construction or installation has been completed in accordance with the approved plans and
107 specifications.

108 SECTION 7. Notwithstanding the provisions of any general or special law or rule or
109 regulation to the contrary, the department of environmental protection may issue project
110 approval certificates with respect to a contract procured pursuant to this chapter for wastewater
111 treatment facility improvements, and any design and construction services included in such
112 contract shall be eligible for assistance under the water pollution abatement trust established by
113 section 2 of chapter 29C of the General Laws.

114 SECTION 8. The provisions of any general or special law or rule or regulation relating to
115 the advertising, bidding or award of contracts, to the procurement of services or to the
116 construction and design of improvements shall not be applicable to any selected offeror which is
117 awarded a contract pursuant to this act, except as provided in this section. The construction of
118 any new capital improvement or any renovation, modernization, installation or replacement work
119 estimated to cost more than \$100,000, not specifically included in the initial contract for the
120 lease or sale, operation and maintenance, design and construction of the wastewater treatment
121 plant, sewers and pump stations, shall be procured on the basis of advertised sealed bids;
122 provided, however, that bids need not be solicited if the contractor causes such construction,
123 renovation, modernization, installation or replacement work to be completed without direct or
124 indirect reimbursement from the city or town or other adjustment to the fees or costs paid by said
125 city or town including, but not limited to, any adjustment to sewer rates paid by said city or

126 town's residents or businesses. Bids shall be based on detailed plans and specifications and the
127 contract shall be awarded to the lowest responsible and eligible bidder. The contractor may act as
128 an agent of said city or town in the solicitation of bids for the construction of any new capital
129 improvement or for any renovation, modernization, installation or replacement work pursuant to
130 this section; provided, however, that said city or town shall cause a qualified wastewater
131 engineer to independently assess the need for such capital improvement, renovation,
132 modernization, installation or replacement work and to review and approve the contractor's
133 proposed plans and specifications prior to advertising for bids. Based on the recommendations of
134 the qualified wastewater engineer, said city or town may approve, modify, or reject the
135 contractors proposed plans and specifications. Any contract awarded pursuant to this act shall
136 provide that, in the event that said city or town does not approve the contractor's proposed plans
137 and specifications pursuant to this section, said city or town or the contractor may terminate the
138 contract under the terms and conditions of such contract.