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## Massachusetts Rehabilitation Commission

# Chapter 171 Report and Annual Individual and Family Support Plan

Fiscal Year 2022

November 2021



### Massachusetts Rehabilitation Commission Annual Individual and Family Support Plan Fiscal Year 2022 (FY22)

#### Overview

The Massachusetts Rehabilitation Commission (MRC) is organized pursuant to M.G.L. Ch. 6 sections 74-84 and operates programs authorized by State Law, the Federal Rehabilitation Act of 1973, as amended, and by the Social Security Act. The MRC provides a comprehensive array of services to individuals with significant disabilities, intended to promote equality, empowerment and independence and to "create opportunities for independent living and work."

MRC submits the Annual Family Support Plan for Fiscal Year 2022 as required by Chapter 171 of the Acts of 2002, "an Act Providing Support to Individuals with Disabilities and Their Families." The MRC serves individuals with all types of disabilities as its constituency. While each MRC program has a unique focus and eligibility criteria, the Commission's overall mandate and purpose are to assist individuals with disabilities, regardless of age, nature of disability or functional ability, to thrive in their community. Across all programs, is a consumer-focused and consumer-directed planning and service delivery process that respects, and is driven by, informed decisions of empowered consumers.

As MRC continues to expand its services for students ages 14 to 22 to support youth with disabilities to transition to adulthood, it is critical to increase our reach with families to assist the consumer in identifying accessible affordable housing, building independent living and employment skills, and connecting with needed services and supports in order to achieve social and economic sustainability within the community. Community independence can be achieved through support from such programs as Home Modifications, Assistive Technology, Mass Access Housing Registry, Transition to Adulthood Programs (operated by Independent Living Centers), Turning 22 Supported Living, and Brain Injury Services. MRC is the state agency designated to operate the Acquired Brain Injury (ABI) non-Residential and Moving Forward Plan (MFP) Community Supports Waivers, assisting eligible young adults graduating from the Massachusetts Hospital School, and adults in other nursing facilities to transition into community and family settings, with a range of waiver services. Additionally, an individual's (and thus their family's) economic status can be supported through MRC's Disability Determination Services, which determines eligibility for SSA benefits.

With the Workforce Investment and Opportunity Act, amendment to Title I of the Rehabilitation Act, MRC has expanded its breath of Vocational Rehabilitation services to better serve students 14+, partnering with the family to provide quality pre-employment, education/training and employment services transitioning from secondary school and post-secondary school to careers. MRC's pre-employment transition services assist students with disabilities in the early stages of career exploration, work-based learning experiences, counseling on opportunities for post-secondary education, work readiness training accompanies with self-advocacy and mentoring opportunities. MRC works with the family and the student with the most significant disabilities to be given every opportunity and support to receive the services necessary to achieve an employment outcome in competitive integrated employment.

#### **Family Empowerment and Substantial Consultation**

Consumer involvement has long been an essential aspect of MRC programs and services and is integrated into service delivery, program development, and day to day operations of the agency. This begins with involvement of the consumer and, when appropriate, their legal guardian, in all aspects of development and implementation of the individual service/employment plan.

Consumer input is solicited through a variety of means – informing agency decision-making, program evaluation, planning and development. Avenues for consumer involvement have included focus groups, formal and informal advisory committees, surveys, needs assessments, and MRC has expanded its reach through the Office of Individual and Family Engagement. This office within the agency focuses on enhancing the consumer and family voice and strengthen our ability to co-create future services and supports. The mission of MRC's Office of Individual and Family Engagement is to support, promote and facilitate authentic and productive dialogue with people served and their families to co-develop new initiatives and to consistently improve services provided by MRC.

#### Fiscal Year 2021 Family Leadership Activities:

- MRC, in partnership with the UMass Medical School's Commonwealth Medicine, hosted a two-hour virtual forum for individuals with disabilities and their families to learn about findings from focus groups specific to consumers and family members, and to provide feedback on projects planned to enhance MRC services and supports. Over 100 community members attended. MRC plans to host these meetings on a quarterly basis moving forward.
- MRC increased family representation on the State Rehabilitation Council, a body of consumers
  and stakeholders reviewing and advising Vocational Rehabilitation services and needs. This
  involvement of new council members who identified as family members of individuals with
  disabilities allowed for a more diverse family voice in the council, which provides ongoing
  feedback and recommendation to MRC on ongoing services.
- In-person and zoom meetings hosted by topic-specific advisory committees, including the State Rehabilitation Council, Statewide Independent Living Council, Assistive Technology Council, and the Home Care Assistance Advisory Committee.
- Commissioner supported the development of the Brain Injury Commission report and recommendations. Commissioner co-chairs the Autism Commission's sub-committee on employment and education, which is comprised of family members, individuals with autism, representatives of education, and providers to forecast service needs for those on the Autism spectrum.
- MRC contracted with consumer-directed Independent Living Centers to provide peer support, skills training in self-advocacy and independent living, and systems advocacy on a broad range of issues that impact the lives of individuals with disabilities, and their families. MRC maintains a system of regular communication with these Centers regarding issues of concern to the community, types of services delivered, and types of supports most needed.
- Conducted a Consumer Survey to gain feedback on c experience as MRC services are now remote in response to COVID-19.
- On-going communication with disability awareness and advocacy organizations including the Brain Injury Association of Massachusetts, the Federation for Children with Special Needs, the Spinal Cord Injury Association, the Multiple Sclerosis Society, United Cerebral Palsy, and the

- Asperger Autism Network to obtain regular feedback regarding the needs of their constituents and the effectiveness of MRC's programs and services in addressing those needs.
- Contracted with the Federation for Children with Special Needs (FCSN). VR staff dedicated to
  youth are supporting families and students as part of a demonstration grant in the cities of
  Springfield, Roxbury, and Lawrence to gain best practices where families are core partners in the
  provision of services.
- Funded the Youth Leadership Network and Mentorship Program in conjunction with Easter Seals and Partners for Youth with Disabilities.
- Through the ABI and MFP Community Waivers, MRC provided a range of services to individuals transitioning from nursing homes to community settings, providing support and services to individuals and family members who are part of the individual's support network. The MFP Waiver includes "Family Support" as a paid service to provide training and instruction about the treatment regimes, behavior plans, and the use of specialized equipment that supports the waiver participant to participate in the community. Community/Residential Family Training may also include training in family leadership, support of self-advocacy and independence of the family member. MRC continues to work with UMass and MassHealth to identify and support new individuals and organizations that may be qualified to provide this Family Support Training to waiver participants and their families.

#### **Collaboration with Partner Agencies and Organizations**

MRC continues to collaborate with partner agencies and organizations to develop new resources, supports, and services, or to adapt existing resources to meet the needs of those with disabilities and their families. Additionally, this entails ensuring that consumers have the knowledge of and access to these resources.

MRC continues to work with the Executive Office of Health and Human Services (EOHHS), MassHealth, UMass, and other state disability agencies to maintain the ABI and MFP Waivers. These waivers make available such services as Respite Care, Individual Supports, Family Training Supports, Home and Vehicle Modifications, among others. Among those served through these waivers are individuals who choose to return to a family home, youth who have graduated from the Massachusetts Hospital School, and others in nursing homes who choose to live in their own homes or apartments in the community.

MRC partnerships with other state agencies have led to initiatives aimed at expanding services, maximizing resources, and ensuring that individuals receive services in a timely manner. MRC has partnered with the Department of Transitional Assistance (DTA) and Department of Mental Health (DMH) in providing employment services for individuals with disabilities, many of whom identify themselves as heads of household. MRC's collaborations with DTA and DMH have led to programs that enable individuals with disabilities to experience a more efficient and streamlined approach to receiving vocational guidance and support.

#### **Accessing Services and Support**

In FY21, MRC implemented MRC Connect, a new integrated eligibility process aligning MRC program eligibility requirements, modernizing processes and automated systems, and strengthening a consumer centered culture resulting in a more seamless experience for the consumer and family. MRC Connect

allows potential consumers and/or their family allies to have one point of entry for an array of MRC services, decreasing the confusion of multiple doors and paperwork for multiple programs. Feedback from consumers and family members during the development of MRC Connect was positive and continues to shape the early implementation of this new streamlined process to access MRC services. MRC Connect has a phased implementation approach and will be available statewide in FY22.

MRC continues to support various methods of outreach and education about available resources and supports. This includes:

- Actively partnering with UMass and other state agencies to operate MassOptions, ensuring that staff have been properly trained to handle calls for people seeking services from MRC.
- Providing information and resources to support the Independent Living Centers, Aging and
  Disability Resource Consortia (ADRCs), and the Brain Injury Association of Massachusetts
  to enable them to provide extensive information and referral services to consumers, including
  Long Term Care Options Counseling.
- Supporting assistive technology informational websites, including GetATStuff.org, MassMatch and REquipment.
- Contracting with Assistive Technology Demonstration and Loan Centers that provide information and access to assistive technology devices.
- Supporting the MassAccess Housing Registry, a website that allows individuals with
  disabilities and their families to search for available housing that meet their geographic,
  accessibility and financial needs.

#### **Culturally Competent Outreach and Support**

The Massachusetts Rehabilitation Commission is committed to facilitating access to services for those with disabilities from all communities. MRC employs Bilingual Counselors and Counselors for the Deaf/hard of hearing (fluent in American Sign Language). In addition to ensuring a diverse and culturally competent staff, MRC contracts with providers to facilitate connections to services. For example:

- Outreach materials are available in multiple languages representative of Massachusetts communities.
- In addition to having Counselors for the Deaf/hard of hearing at area offices, MRC contracts for ASL interpreters and CART reporters for individual and group meetings, including remote access to ensure that meetings are accessible to all.
- As one of its core services, the Statewide Head Injury Program has a Cultural Facilitators
  contracted to assist consumers in connecting to services, programs and activities within their
  communities.
- MRC contracts with many multicultural service providers across the state and ensures providers can address the diverse needs of the communities they serve.

#### **Strengthening Infrastructure**

In FY21, MRC has developed and implemented a new, more robust internal infrastructure for ensuring the voices and needs of families of those living with disabilities are heard and integrated into how we design and execute service delivery across the Commonwealth. The Office of Individual and Family

Engagement has embarked on a set of activities that are strengthening MRC's capacity to be responsive and on point with our services. These include, but are not limited to:

- Strategy and plan development for the Office of Individual and Family Engagement: Our new Director of Individual and Family Engagement has developed a 7 point plan that defines the mission and values of the Office, as well as sets preliminary goals and action items both for the agency as well as for our larger work across the state. Additionally, the work of this Office is one of 5 active priority areas within MRC's Roadmap, and has engagement of representatives across the agency to assist in development of this work across MRC.
- Focus groups of consumers and family members served: MRC worked with UMass Commonwealth Medicine to better understand the gaps and barriers to accessing MRC, as well as opportunities for growth within service delivery and enhancement. These recommendations are incorporated into the Office of Individual and Family Engagement plan.
- Strengthening Partnerships Training: select MRC personnel participated in a virtual forum hosted by the Federation for Children with Special Needs to support and implement authentic, strengths-based family engagement within agencies and systems.
- Family Partnership Coordinator: MRC announced a new position of Family Partnership Coordinator to the Office of Individual and Family Engagement. The Family Partnership Coordinator ensures the voice of family members are front and center as we collaborate and partner to support serving individuals living with disabilities.

#### **Interagency Collaboration**

As evidenced throughout this report, MRC values interagency collaboration as a means of assuring that the best possible array of services is made available to people with disabilities and their families across the lifespan. To that end, MRC actively participates in cross-agency work groups and committees that address the needs of persons with disabilities and their families.

Fiscal Year 2021 interagency activities have included:

- MRC participates on both the Brain Injury and the Autism Commissions as multiple agencies
  work to improve services for individuals with these disabilities. In addition, MRC's
  Commissioner co-chairs the Employment Subcommittee of the Autism Commission.
- MRC continues to have representation and participation on many interagency task forces, workgroups and partnerships including the Statewide Hoarding Taskforce, the Health and Disability Partnership, Building Partnerships for the Protection of Persons with Disabilities, the Massachusetts Developmental Disabilities Council, the Interagency Health Equity Taskforce, Interagency Council on Housing and Homelessness, and multiple transitionrelated regional workgroups.
- MRC participates on the steering committee and workgroup lead for the statewide transition initiative called the Massachusetts Partnership for Transition to Employment (MPTE). The focus is on systems change for young adults with ID/DD to achieve better employment outcomes and includes a strong focus on parent engagement and training.

• MRC participates on and is a member of the Executive Committee for the Learn to Earn Initiative, a cross Secretariat and Agency initiative to identify barriers to employment and strategies to address these barriers.

#### **Goals for Fiscal Year 2022**

In addition to continuing the many programs and activities already described, activities in FY22 include:

- Statewide implementation of MRC Connect, the Integrated Eligibility process aligning MRC
  program eligibility requirements, modernizing processes and automated systems, and
  strengthening a consumer centered culture resulting in a more seamless experience for the
  consumer and family.
- Development of a new agency-wide technology platform *One MRC* to better improve MRC organizational effectiveness and service delivery in the accomplishment of the Agency's mission and goals.
- Developing new measures and metrics of consumer satisfaction and engagement for individuals served through our Vocational Rehabilitation division.
- Create performance/outcome measures to facilitate the understanding of gaps and overlapping Key Performance Indicators specific to individuals served, as well as build dashboards for internal and external audiences.