

September 23, 2024

The Honorable Michael J. Rodrigues
Chair, Senate Committee on Ways and Means
State House, Room 212
Boston, MA 02133

The Honorable Aaron Michlewitz
Chair, House Committee on Ways and Means
State House, Room 243
Boston, MA 02133

Dear Chairs Rodrigues and Michlewitz:

Pursuant to Chapter 77 of the Acts of 2023 and Chapter 88 of the Acts of 2024, we are transmitting to you this bi-weekly report on the Emergency Housing Assistance Program.

Sincerely,

Secretary Matthew J. Gorzkowicz,
Executive Office for Administration
and Finance

Secretary Edward Augustus,
Executive Office for Housing and
Livable Communities

MEMORANDUM

TO: House and Senate Committees on Ways and Means
FR: Executive Office for Administration and Finance, Executive Office of Housing and Livable Communities
DT: September 23, 2024
RE: Bi-weekly EA report

Background/Narrative

The table below includes key datapoints outlined in Chapter 77 of the Acts of 2023 and Chapter 88 of the Acts of 2024. The data is updated as of September 19, 2024. The Administration continues to pursue key activities related to these datapoints below.

Caseload

| Datapoint | Value as of 09/19/24 | Notes |
|---|----------------------|--|
| Total families in EA who entered as migrants, refugees, or asylum seekers | 3,611 | Estimate based on family head of household citizenship status and primary language spoken. |
| Total families currently in shelters, hotels or motels, by municipality | See Appendix A | Families are supported across traditional EA shelters and hotels/motels. |
| Number of families applying for shelter in the previous 14 days | 503 | Not all families that apply for shelter are eligible. |
| Number of families in Temporary Respite Centers (TRCs) and Clinical and Safety Risk Assessment (CSRA) sites | 228 | This currently includes four state-funded Temporary Respite Centers (Cambridge, Chelsea, Lexington, and Norfolk) and two clinical and safety risk assessment sites (Revere and Quincy). Families at these two types of sites are currently on the contact list (previously waitlist) for the Emergency Assistance shelter system and are placed in site based on site availability and a family's health and safety needs. |
| Number of exits from EA in the previous 14 days (families) | 194 | Exits from September 5-19 |
| Average length of stay in the EA program | 348 days | Based on families active in EA shelters/hotels on 8/22/2024. |
| Number of new student enrollments associated | 0 | Data includes newly enrolled students in K-12 districts from hotel EA sites and TRCs as of July 31, 2024. Future reports will include |

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| with the EA program in the last 14 days | | additional updates at the start of the school year. There may be a lag in data reporting to the Department of Elementary and Secondary Education from school districts. |
| Number of families certified pursuant to G.L. Chapter 23B Section 30 paragraph G | N/A | Reporting will begin when 60-day rehousing assessment policy is implemented |
| Number of families not certified pursuant to G.L. Chapter 23B Section 30 paragraph G | N/A | Reporting will begin when 60-day rehousing plan compliance policy is implemented |

EA Contact List (previously waitlist)

| Datapoint | Value as of 09/19/24 | Notes |
|---|----------------------|---|
| Number of families on the EA contact list | 426 | |
| Number of families on the contact list who have been placed in the last 14 days | 288 | |
| Services provided to families on the EA contact list | | <ul style="list-style-type: none"> - Shelter diversion services, including HomeBASE - Family Welcome Center services, including but not limited to: <ul style="list-style-type: none"> o Basic needs provisions, including but not limited to diapers, wipes, hygiene products, baby formula, and meals o Employment authorization legal assistance o Public benefits enrollment o Vaccinations and health screenings o Reticketing o Referrals to other services such as ESOL courses, legal assistance, mental health services, health care services - TRC and safety net shelter and services including but not limited to: <ul style="list-style-type: none"> o Temporary shelter o Intensive case management and wraparound services o Legal assistance for work authorization applications o Diversion services, including but not limited to family reunification, housing search, and application assistance for diversion programs o Reticketing referrals |

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| | <ul style="list-style-type: none"> - Clinical and Safety Risk Assessment site services for eligible families on the contact list, including but not limited to: <ul style="list-style-type: none"> o Clinical supports and connections to care o Case management services |
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Work Authorizations

- **Work Authorization Clinics:** In partnership with the Department of Homeland Security and multiple Massachusetts state agencies, the Administration successfully ran two weeks of work authorization clinics for migrants staying in emergency family shelter (November 13-17 and November 27-30). In total, the work authorization clinics supported 2,910 individuals, completed 1,951 biometrics with USCIS, vaccinated 1,031 adults and children, and facilitated 734 visits to MassHire stations.

| Datapoint | Value as of 09/19/24 | Notes |
|---|----------------------|---|
| Total number of individuals in EA who entered as migrants, refugees, or asylum seekers who have work authorizations | 4,352 | Adults who entered as migrants, refugees, or asylum seekers in EA shelter system who have self-reported that they have confirmed work authorization, including those who filed for work authorization at the work authorization clinic in November. This excludes (1) US citizens, green card holders, and other categories of individuals who have not recently migrated but are eligible to work; and (2) those who entered as migrants, refugees, or asylum seekers who have applied for work authorization but who have not reported confirmation of approved work authorization. |
| Total number of individuals in EA who entered as migrants, refugees, or asylum seekers who have filed for work authorizations | 5,084 | In addition to the approved work authorization efforts, the Administration is working with local legal services providers to file additional work authorization applications for migrants staying in emergency shelter. This number includes those captured above who have confirmed receipt of a work permit, as well as those who have filed and are waiting for their application to be processed. |

Fiscal

| Datapoint | Value as of 09/19/24 | Notes |
|---|----------------------|--|
| Total amount expended on the emergency housing assistance program in FY24 | \$856.7 M | Spending to date includes shelter & associated services, National Guard activation, Clinical and Safety Risk Assessment Sites, Temporary Emergency Shelters, Family Welcome Centers, municipal payments, and TRC spending. Because the Commonwealth typically pays service providers and vendors monthly, spending to date is largely reflective of costs through June; Accounts Payable period invoices are currently being received and processed. |
| Total amount expended on supplemental school district costs, by district | See Appendix B | FY23 and FY24 school district per-pupil emergency aid payments detailed in Appendix B. |
| Total amount expended on municipal supports, by municipality | \$45.0 M | <ul style="list-style-type: none"> • \$43.0 M spent on FY24 school district per-pupil emergency aid payments detailed in Appendix B. • \$2.0 M spent on Q1, Q2, Q3, and Q4 municipal room occupancy tax reimbursements. |
| Total amount spent for any other purpose from 1599-0514 and 1599-1213 | \$395.2 M | <ul style="list-style-type: none"> • \$298.3 M spent to pay shelter providers • \$43.0 M for emergency per-pupil student aid • \$33.4 M spent to pay service providers at Clinical and Safety Risk Assessment and Temporary Respite Centers • \$9.7 M spent for National Guard payroll. • \$3.7 M spent for life safety improvements at Temporary Respite Centers • \$3.0 M for additional educational supports for homeless student transportation and multi-lingual faculty • \$2.0 M for municipal reimbursements • \$743 K for community health, including vaccine record reviews • \$524 K spent for Immigrant Family Services Institute • \$359 K spent for Regional Response Team Leads |

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| | | <ul style="list-style-type: none"> • \$260 K for Neighborhood Villages Pilot Program • \$88 K spent for nursing staff supporting Temporary Respite Centers <p><i>Note:</i> Figure is inclusive of municipal payments reported above.</p> |
| Projected FY24 deficiency | \$0 | The recently signed supplemental budget will address all spending needs for the remainder of FY24, which includes shelter & associated services, staffing, Clinical and Safety Risk Assessment Sites, Family Welcome Centers, Temporary Respite Centers, school district reimbursements, immigration and refugee health, community, and workforce supports, and municipal support. |
| Projected FY25 costs through the end of FY25 | \$1.018 B | Estimate includes shelter & associated services, staffing, Clinical and Safety Risk Assessment Sites, Family Welcome Centers, Temporary Respite Centers, school district reimbursements, immigration and refugee health, community, and workforce supports, and municipal support. |
| Current funded capacity of the EA program | 7,500 | Based on historical costs and current projections, sufficient funding exists to support a capacity of 7,500 through approximately January 1 st , 2025. |
| Expenditures from TEF consistent with Section 25 of Chapter 88 of the Acts of 2024 in the previous 14 days, delineated by purpose | \$2.7 M | <ul style="list-style-type: none"> • \$2.7 M spent for National Guard payroll • \$704 K spent for life safety improvements at Temporary Respite Centers • \$29 K spent for nursing staff at Temporary Respite Centers • Spending partially offset by \$711 K in funding shifted to other funding sources |
| Total expenditures from TEF consistent with Section 25 of Chapter 88 of the Acts of 2024 since July 1, 2024, delineated by purpose | \$5.7 M | <ul style="list-style-type: none"> • \$2.7 M spent for National Guard payroll • \$2 M spent for United Way Shelter Safety Net program • \$563 K for Clinical Safety Risk Assessment sites • \$514 K spent for life safety improvements at Temporary Respite Centers |
| Efforts by A&F to maximize federal support and | A&F and other executive branch agencies continue to aggressively pursue federal support for the EA program. So far, the following have been secured: | |

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| reimbursement for funds spent on EA | <ul style="list-style-type: none"> • Approval of revised 1115 waiver, which may bring additional reimbursements on HHS-related EA program costs directly to the General Fund • \$1.8 M portion of joint City of Boston-Commonwealth of Massachusetts award within FEMA Shelter and Services Program (SSP-A) in 2023 • \$7 M award for additional FEMA SSP-A grant via the first 2024 funding round <ul style="list-style-type: none"> ○ \$6 M of award will be used for FY24 TRC/CSR costs ○ \$1 M is allocated to the City of Boston • \$20.3 M award for FEMA SSP-A and SSP-C grant <ul style="list-style-type: none"> ○ \$19 M of award will be used for FY25 TRC/CSR costs ○ \$1.3 M is allocated to the City of Boston <p>A&F, HLC, and EHS are pursuing an additional \$4.9 M that remained unallocated from the FY24 SSP-A grant.</p> |
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Appendix A: Total Families Currently in Shelters, Hotels or Motels by Municipality (as of 9/18)

| Town | Total Families |
|-------------|-----------------------|
| Acton | 35 |
| Amherst | 6 |
| Andover | 30 |
| Ashland | 2 |
| Attleboro | 14 |
| Auburn | 82 |
| Ayer | 55 |
| Barnstable | 35 |
| Beverly | 26 |
| Boston | 1,293 |
| Bourne | 46 |
| Bridgewater | 6 |
| Brockton | 178 |
| Brookline | 34 |
| Burlington | 33 |
| Cambridge | 36 |
| Chelmsford | 3 |
| Chelsea | 21 |
| Chicopee | 110 |
| Concord | 92 |
| Danvers | 178 |
| Dedham | 168 |

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|-----------------|-----|
| Devens | 11 |
| Everett | 97 |
| Fall River | 88 |
| Falmouth | 10 |
| Fitchburg | 10 |
| Foxborough | 80 |
| Framingham | 212 |
| Franklin | 91 |
| Gardner | 45 |
| Gloucester | 6 |
| Greenfield | 56 |
| Hanson | 1 |
| Haverhill | 79 |
| Holyoke | 172 |
| Hudson | 48 |
| Kingston | 93 |
| Lawrence | 67 |
| Leicester | 41 |
| Lexington | 26 |
| Lowell | 351 |
| Lynn | 304 |
| Malden | 61 |
| Marlborough | 149 |
| Marshfield | 20 |
| Medford | 42 |
| Medway | 12 |
| Melrose | 1 |
| Methuen | 74 |
| Middleborough | 11 |
| Milford | 79 |
| Milton | 2 |
| New Bedford | 27 |
| North Attleboro | 1 |
| Northampton | 25 |
| Northborough | 5 |
| Norton | 20 |
| Norwell | 15 |
| Norwood | 83 |
| Peabody | 236 |
| Pittsfield | 35 |
| Plainville | 53 |
| Plymouth | 36 |
| Raynham | 66 |
| Revere | 27 |

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| Rockland | 66 |
| Salem | 74 |
| Saugus | 75 |
| Sharon | 70 |
| Shrewsbury | 45 |
| South Hadley | 7 |
| Southbridge | 1 |
| Springfield | 288 |
| Stoneham | 1 |
| Stoughton | 239 |
| Taunton | 181 |
| Tewksbury | 27 |
| Wakefield | 2 |
| Waltham | 53 |
| Watertown | 41 |
| West Springfield | 74 |
| Westborough | 60 |
| Westminster | 33 |
| Weymouth | 6 |
| Woburn | 112 |
| Worcester | 349 |
| Total | 7,255 |

Appendix B: Amount Expended on Supplemental School District Costs by District

| District | <i>FY23 – First Tranche</i> | <i>FY23 – Second Tranche</i> | <i>FY24 – First Tranche</i> | <i>FY24 – Second Tranche</i> | <i>FY24 - Third Tranche</i> | Total to Date |
|---------------------------------|---|--|---|--|---|---------------|
| | Amount (Oct. 1, 2022 – Mar. 1, 2023) | Amount (Mar 2, 2023 – end of school year) | Amount (Sept. 1, 2023 – Nov. 30, 2023) | Amount (Dec. 1, 2023 – Feb. 29, 2024) | Amount Mar 1, 2024 - end of school year) | |
| Acton-Boxborough | | | \$0 | \$49,193 | \$197,445 | \$246,638 |
| Andover | | | \$16,048 | \$72,374 | \$72,374 | \$160,796 |
| Arlington | | | \$0 | \$114,645 | \$80,765 | \$195,410 |
| Ashburnham-Westminster | | | \$61,570 | \$81,395 | \$89,681 | \$232,646 |
| Auburn | | | \$121,568 | \$152,478 | \$293,191 | \$567,237 |
| Ayer Shirley School District | | | \$61,570 | \$92,408 | \$223,924 | \$377,902 |
| Bedford | | | \$284,252 | \$260,547 | \$343,095 | \$887,894 |
| Berkshire Hills School District | | | \$0 | \$0 | \$131,322 | \$131,322 |
| Billerica | | | \$94,611 | \$114,993 | \$140,895 | \$350,499 |
| Boston | | | \$0 | \$751,844 | \$1,034,867 | \$1,786,711 |
| Bourne | | | \$221,737 | \$214,710 | \$12,587 | \$449,034 |
| Braintree | | | \$40,488 | \$47,934 | \$70,440 | \$158,862 |
| Bridgewater-Raynham | | | \$0 | \$223,557 | \$219,919 | \$443,476 |
| Burlington | | \$44,200 | \$142,021 | \$147,895 | \$177,789 | \$511,905 |
| Cambridge | | \$11,648 | \$0 | \$180,281 | \$230,309 | \$422,238 |
| Chelsea | | | \$0 | \$154,713 | \$90,730 | \$245,443 |
| Chicopee | | \$52,416 | \$101,009 | \$394,177 | \$314,040 | \$861,642 |

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|------------------|-----------|-----------|-----------|-----------|-----------|-------------|
| Concord | | \$39,832 | \$148,944 | \$139,713 | \$258,239 | \$586,728 |
| Concord-Carlisle | | \$13,312 | \$0 | \$46,991 | \$35,348 | \$95,651 |
| Danvers | | | \$251,946 | \$517,057 | \$694,712 | \$1,463,715 |
| Dartmouth | | | \$62,514 | \$72,060 | \$9,860 | \$144,434 |
| Dedham | | \$5,824 | \$477,354 | \$280,791 | \$508,716 | \$1,272,685 |
| Dennis-Yarmouth | | | \$112,652 | \$177,474 | \$250,049 | \$540,175 |
| Everett | | | \$0 | \$595,461 | \$376,240 | \$971,701 |
| Fairhaven | | | \$30,418 | \$44,473 | \$0 | \$74,891 |
| Foxborough | | | \$214,710 | \$275,231 | \$354,738 | \$844,679 |
| Framingham | | | \$231,387 | \$269,079 | \$317,685 | \$818,151 |
| Franklin | | | \$198,557 | \$385,575 | \$434,979 | \$1,019,111 |
| Gardner | | | \$163,628 | \$145,482 | \$197,928 | \$507,038 |
| Greenfield | | \$18,200 | \$68,598 | \$205,060 | \$246,701 | \$538,559 |
| Hadley | | | \$22,237 | \$47,725 | \$73,675 | \$143,637 |
| Holyoke | | | \$75,626 | \$0 | \$0 | \$75,626 |
| Hudson | | | \$83,283 | \$115,798 | \$166,880 | \$365,961 |
| King Philip | | | \$64,717 | \$90,835 | \$104,261 | \$259,813 |
| Kingston | \$87,984 | \$130,416 | \$101,848 | \$248,170 | \$251,841 | \$820,259 |
| Leicester | | | \$81,604 | \$87,479 | \$138,472 | \$307,555 |
| Lexington | | | \$24,964 | \$81,919 | \$239,746 | \$346,629 |
| Lowell | | | \$0 | \$256,236 | \$431,598 | \$687,834 |
| Malden | | | \$420 | \$104,155 | \$102,583 | \$207,158 |
| Mansfield | | | \$48,249 | \$54,630 | \$32,178 | \$135,057 |
| Marlborough | \$38,064 | \$104,832 | \$423,756 | \$684,532 | \$925,507 | \$2,176,691 |
| Methuen | \$237,952 | \$376,480 | \$277,959 | \$454,803 | \$412,431 | \$1,759,625 |
| Middleborough | | | \$116,743 | \$186,599 | \$220,269 | \$523,611 |

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|---|----------|-----------|-----------|-----------|-----------|-------------|
| Milford | | | \$40,907 | \$161,321 | \$265,162 | \$467,390 |
| North Attleborough | | | \$113,806 | \$185,840 | \$141,046 | \$440,692 |
| Northampton | | | \$0 | \$0 | \$35,750 | \$35,750 |
| Northboro-Southboro | | | \$25,488 | \$39,439 | \$34,614 | \$99,541 |
| Northborough | | | \$46,152 | \$72,920 | \$76,117 | \$195,189 |
| Norton | | | \$3,147 | \$35,453 | \$31,362 | \$69,962 |
| Norwood | | \$3,432 | \$12,692 | \$141,407 | \$243,558 | \$401,089 |
| Oxford | \$21,320 | \$50,232 | \$0 | \$0 | \$0 | \$71,552 |
| Peabody | | \$43,472 | \$183,348 | \$542,334 | \$697,963 | \$1,467,117 |
| Pittsfield | | | \$8,916 | \$38,494 | \$49,928 | \$97,338 |
| Plainville | | | \$111,183 | \$124,924 | \$160,641 | \$396,748 |
| Plymouth | \$93,496 | \$123,864 | \$135,728 | \$202,081 | \$173,040 | \$728,209 |
| Revere | | \$11,544 | \$0 | \$339,384 | \$299,719 | \$650,647 |
| Rockland | | | \$36,082 | \$63,878 | \$187,930 | \$287,890 |
| Salem | \$52,936 | \$231,504 | \$388,303 | \$395,194 | \$421,343 | \$1,489,280 |
| Saugus | | | \$98,072 | \$124,400 | \$112,756 | \$335,228 |
| Seekonk | | | \$84,751 | \$34,299 | \$0 | \$119,050 |
| Sharon | | | \$6,503 | \$306,214 | \$329,904 | \$642,621 |
| Shrewsbury | | \$102,648 | \$310,055 | \$261,805 | \$359,773 | \$1,034,281 |
| Silver Lake | \$27,248 | \$64,584 | \$77,409 | \$66,500 | \$83,493 | \$319,234 |
| Somerset | | | \$43,949 | \$111,813 | \$83,073 | \$238,835 |
| Somerset Berkley Regional School District | | | \$5,245 | \$34,928 | \$12,796 | \$52,969 |
| Stoughton | | | \$43,949 | \$715,970 | \$708,950 | \$1,468,869 |
| Sturbridge | | | \$302,398 | \$61,361 | \$194,780 | \$558,539 |
| Sutton | | | \$90,625 | \$79,297 | \$0 | \$169,922 |

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| Swansea | | | \$59,158 | \$79,507 | \$25,488 | \$164,153 |
| Tantasqua | | | \$37,865 | \$19,720 | \$64,449 | \$122,034 |
| Taunton | | \$61,672 | \$345,508 | \$324,949 | \$492,773 | \$1,224,902 |
| Tewksbury | | | \$0 | \$0 | \$5,769 | \$5,769 |
| Waltham | | | \$58,214 | \$74,262 | \$119,034 | \$251,510 |
| Wareham | | | \$58,843 | \$106,477 | \$71,540 | \$236,860 |
| Watertown | | | \$0 | \$152,930 | \$138,664 | \$291,594 |
| West Springfield | \$71,864 | \$295,360 | \$383,058 | \$785,836 | \$733,496 | \$2,269,614 |
| Westborough | \$44,928 | \$142,064 | \$194,256 | \$191,739 | \$238,700 | \$811,687 |
| Woburn | | | \$464,348 | \$443,475 | \$552,036 | \$1,459,859 |
| Worcester | \$201,240 | \$235,040 | \$586,020 | \$745,034 | \$891,985 | \$2,659,319 |
| Total | \$877,032 | \$2,162,576 | \$8,782,966 | \$15,683,657 | \$18,545,639 | \$46,051,870 |