

March 10, 2025

The Honorable Michael J. Rodrigues
Chair, Senate Committee on Ways and Means
State House, Room 212
Boston, MA 02133

The Honorable Aaron Michlewitz
Chair, House Committee on Ways and Means
State House, Room 243
Boston, MA 02133

Dear Chairs Rodrigues and Michlewitz:

Pursuant to Chapter 77 of the Acts of 2023 and Chapter 88 of the Acts of 2024, we are transmitting to you this bi-weekly report on the Emergency Housing Assistance Program.

Sincerely,

Secretary Matthew J. Gorzkowicz,
Executive Office for Administration
and Finance

Secretary Edward Augustus,
Executive Office for Housing and
Livable Communities

MEMORANDUM

TO: House and Senate Committees on Ways and Means
FR: Executive Office for Administration and Finance, Executive Office of Housing and Livable Communities
DT: March 10, 2025
RE: Bi-weekly EA report

Background/Narrative

The table below includes key datapoints outlined in Chapter 77 of the Acts of 2023 and Chapter 88 of the Acts of 2024. The data is updated as of March 6, 2025. The Administration continues to pursue key activities related to these datapoints below.

Caseload (values as of 3/6/25)

Datapoint	Bridge Shelter	Rapid Shelter (TRCs)	Notes
Total families in EA who entered as migrants, refugees, or asylum seekers	2519	159	Estimate based on family head of household citizenship status and primary language spoken.
Total families currently in shelters, hotels or motels, by municipality	See Appendix A		Families are supported across traditional EA shelters and hotels/motels.
Number of families applying for shelter in the previous 14 days	570		Not all families that apply for shelter are eligible.
Number of families in Temporary Respite Centers (TRCs) and Clinical and Safety Risk Assessment (CSRA) sites	N/A	312	This currently includes three state-funded Temporary Respite Centers (Chelsea, Lexington, and Norfolk) and one clinical and safety risk assessment sites (Revere). Families at these two types of sites are placed in site based on site availability and a family's health and safety needs.
Number of exits from EA in the previous 14 days (families)	271	34	Exits from February 20 – March 5
Average length of stay in the EA program	377 days	60 days	Based on families active in EA shelters/hotels on 03/06/2025

Number of new student enrollments associated with the EA program in the last 14 days	39		Data includes newly enrolled students in K-12 districts from hotel EA sites and TRCs from the previous 2 weeks. There may be a lag in data reporting to the Department of Elementary and Secondary Education from school districts.
Number of families certified pursuant to G.L. Chapter 23B Section 30 paragraph G	5,546	N/A	
Number of families not certified pursuant to G.L. Chapter 23B Section 30 paragraph G	1	N/A	

EA Contact List (values as of 3/6/25)

Datapoint	Bridge Shelter	Rapid Shelter (TRCs)	Notes
Number of families on the EA contact list	695		
Number of families on the contact list who have been placed in the last 14 days	146	32	Placements from February 20 – March 5
Services provided to families on the EA contact list	<ul style="list-style-type: none"> Shelter diversion services, including HomeBASE Family Welcome Center services, including but not limited to: <ul style="list-style-type: none"> Basic needs provisions, including but not limited to diapers, wipes, hygiene products, baby formula, and meals Employment authorization legal assistance Public benefits enrollment Vaccinations and health screenings Reticketing Referrals to other services such as ESOL courses, legal assistance, mental health services, health care services Clinical and Safety Risk Assessment site services for eligible families on the bridge shelter contact list, incl. but not limited to: <ul style="list-style-type: none"> Clinical supports and connections to care Case management services 		

Work Authorizations (values as of 3/6/25)

- Work Authorization Clinics:** In partnership with the Department of Homeland Security and multiple Massachusetts state agencies, the Administration successfully ran two weeks of work authorization clinics for migrants staying in emergency family shelter (November 13-17 and November 27-30). In total, the work authorization clinics supported 2,910 individuals, completed 1,951 biometrics with USCIS, vaccinated 1,031 adults and children, and facilitated 734 visits to MassHire stations.

Datapoint	Bridge Shelter	Rapid Shelter (TRCs)	Notes
Total number of individuals in EA who entered as migrants, refugees, or asylum seekers who have work authorizations	3,356	38	<p>Adults who entered as migrants, refugees, or asylum seekers in EA shelter system who have self-reported that they have confirmed work authorization, including those who filed for work authorization at the work authorization clinic in November.</p> <p>This excludes (1) US citizens and green card holders; and (2) those who entered as migrants, refugees, or asylum seekers who have applied for work authorization but who have not reported confirmation of approved work authorization.</p> <p>This number does not include individuals who have recently exited EA, so may drop due to individuals with approved work authorizations exiting the system.</p>
Total number of individuals in EA who entered as migrants, refugees, or asylum seekers who have filed for work authorizations	3,759	182	<p>In addition to the approved work authorization efforts, the Administration is working with local legal services providers to file additional work authorization applications for migrants staying in emergency shelter.</p> <p>This number includes those captured above who have</p>

			<p>confirmed receipt of a work permit, as well as those who have filed and are waiting for their application to be processed.</p> <p>This number does not include individuals who have recently exited EA, so may drop due to individuals with pending work authorizations exiting the system.</p>
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Fiscal (values as of 3/6/25)

Datapoint	EA System	Notes
Total amount expended on the emergency housing assistance program in FY24	\$894.0 M ¹	Spending to date includes shelter & associated services, National Guard activation, Clinical and Safety Risk Assessment Sites, Temporary Emergency Shelters, Family Welcome Centers, municipal payments, TRC spending, and HomeBASE.
Total amount expended on the emergency housing assistance program in FY25	\$544.8 M	Spending to date includes shelter & associated services, National Guard activation, Clinical and Safety Risk Assessment Sites, Temporary Emergency Shelters, TRC spending, and exit programs.
Total amount expended on supplemental school district costs, by district	See Appendix B	FY23 - FY25 school district per-pupil emergency aid payments detailed in Appendix C.
Total amount expended on municipal supports, by municipality	\$57.7 M	<ul style="list-style-type: none"> \$54.5 M spent on FY24 and FY25 school district per-pupil emergency aid payments detailed in Appendix C. \$3.2 M spent on FY24 (all four quarters) and FY25 (Q1 and Q2) municipal room occupancy tax reimbursements.
FY24 total amount spent for any other purpose from 1599-0514 and 1599-1213	\$393.2 M	<ul style="list-style-type: none"> \$298.3 M spent to pay shelter providers \$43.0 M for emergency per-pupil student aid \$31.3 M spent to pay service providers at Clinical and Safety Risk Assessment and Temporary Respite Centers \$9.7 M spent for National Guard payroll.

¹ \$856.8 M remains the total amount expended on the EA program in FY24. Beginning in FY25, the administration began counting HomeBASE expenses as part of EA program costs. This report now incorporates \$37.2 M in FY24 HomeBASE costs into the total FY24 expended amount.

		<ul style="list-style-type: none"> • \$3.8 M spent for life safety improvements at Temporary Respite Centers • \$3.0 M for additional educational supports for homeless student transportation and multi-lingual faculty • \$2.0 M for municipal reimbursements • \$743 K for community health, including vaccine record reviews • \$524 K spent for Immigrant Family Services Institute • \$359 K spent for Regional Response Team Leads • \$260 K for Neighborhood Villages Pilot Program • \$88 K spent for nursing staff supporting Temporary Respite Centers <p><i>Note:</i> Figure is inclusive of municipal payments reported above.</p>
Projected FY24 deficiency	\$0	FY24 finished without a deficiency.
Projected FY25 costs through the end of FY25	\$1.064 B	Estimate includes shelter & associated services, staffing, Clinical and Safety Risk Assessment Sites, Family Welcome Centers, Temporary Respite Centers, school district reimbursements, immigration and refugee health, community, and workforce supports, municipal support, and exits.
Current funded capacity of the EA program	7,500	Sufficient funding existed to support a capacity of 7,500 through January 31, 2025. Updates will be made in the next report.
Expenditures from TEF consistent with Section 25 of Chapter 88 of the Acts of 2024 in the previous 14 days, delineated by purpose (line 1599-0514)	\$19.9 M	<ul style="list-style-type: none"> • \$19.5 M for shelter support services • \$349 K for National Guard payroll • \$48 K for life safety improvements at Temporary Respite Centers • \$18 K Educational Support
Total expenditures from TEF consistent with Section 25 of Chapter 88 of the Acts of 2024 since July 1, 2024, delineated by	\$113.9 M	<ul style="list-style-type: none"> • \$91.6 M for shelter services • \$11.5 M Educational Aid • \$7.7 M for National Guard payroll • \$1.2 M Municipal Room Tax Reimbursement • \$1.1 M for life safety improvements at Temporary Respite Centers

purpose (line 1599-0514)		<ul style="list-style-type: none"> • \$464 K for Neighborhood Villages Program • \$243 K Educational Support • \$108 K for new arrival supports
FY25 total amount spent from other appropriations	\$430.9 M	<ul style="list-style-type: none"> • \$326.1 M for shelter services • \$56.2 M for HomeBASE • \$36.4 M for Temporary Respite Centers and Clinical Safety Risk Assessment sites • \$5.0 M for United Way Shelter Safety Net Program • \$2.5 M for new arrival supports • \$2.8 M for public and mental health services • \$1.3 M for life safety improvements at Temporary Respite Centers • \$488 K for technical infrastructure • \$119 K for Work Programs
Efforts by A&F to maximize federal support and reimbursement for funds spent on EA	<p>A&F and other executive branch agencies continue to aggressively pursue federal support for the EA program. So far, the following have been secured:</p> <ul style="list-style-type: none"> • Approval of revised 1115 waiver, which may bring additional reimbursements on HHS-related EA program costs directly to the General Fund • \$1.8 M portion of joint City of Boston-Commonwealth of Massachusetts award within FEMA Shelter and Services Program (SSP-A) in 2023 	

Appendix A: Total Families Currently in Shelters, Hotels or Motels by Municipality

Town	Total Bridge Shelter Families	Total Rapid Shelter Families
Acton	18	
Amherst	6	
Andover	16	
Ashland	2	
Attleboro	12	
Auburn	56	
Ayer	2	
Barnstable	26	
Beverly	24	
Boston	1,224	
Bourne	30	
Bridgewater	6	
Brockton	171	
Brookline	32	
Burlington	24	
Cambridge	34	
Chelmsford	3	
Chelsea	20	88
Chicopee	54	
Concord	60	
Dedham	128	
Devens	12	
Everett	82	
Fall River	87	
Falmouth	9	
Fitchburg	9	
Foxborough	43	
Framingham	76	
Gardner	22	
Gloucester	5	
Greenfield	15	
Haverhill	75	
Holyoke	166	
Hudson	26	
Kingston	69	
Lawrence	77	
Leicester	36	
Lexington	17	41
Lowell	285	
Lynn	321	
Malden	44	

Marlborough	125	
Marshfield	18	
Medford	41	
Medway	10	
Melrose	1	
Methuen	56	
Middleborough	11	
Milford	50	
Milton	2	
New Bedford	24	
Newton	3	
Norfolk	0	119
Northampton	12	
Northborough	5	
Norton	14	
Norwell	15	
Norwood	55	
Peabody	217	
Pittsfield	19	
Plainville	23	
Plymouth	20	
Raynham	45	
Revere	28	
Rockland	57	
Salem	71	
Saugus	20	
Sharon	34	
Shrewsbury	50	
Somerville	1	
South Hadley	5	
Springfield	246	
Stoughton	147	
Taunton	127	
Tewksbury	14	
Waltham	41	
Wareham	59	
Watertown	16	
West Springfield	44	
Westborough	19	
Westminster	21	
Weymouth	4	
Woburn	73	
Worcester	280	
Total	5,547	248

Appendix B: Amount Expended on Supplemental School District Costs by District

District	<i>FY23 – First Tranche</i>	<i>FY23 – Second Tranche</i>	<i>FY24 – First Tranche</i>	<i>FY24 – Second Tranche</i>	<i>FY24 - Third Tranche</i>	<i>FY25 - First Tranche</i>	Total to Date
	Amount (Oct. 1, 2022 – Mar. 1, 2023)	Amount (Mar 2, 2023 – end of school year)	Amount (Sept. 1, 2023 – Nov. 30, 2023)	Amount (Dec. 1, 2023 – Feb. 29, 2024)	Amount Mar 1, 2024 - end of school year)	Amount (Sept. 1, 2024 – Nov. 30, 2024)	
Acton-Boxborough			\$0	\$49,193	\$197,445		\$246,638
Andover			\$16,048	\$72,374	\$72,374	\$112,652	\$273,448
Arlington			\$0	\$114,645	\$80,765		\$195,410
Ashburnham-Westminster			\$61,570	\$81,395	\$89,681	\$118,526	\$351,172
Auburn			\$121,568	\$152,478	\$293,191	\$235,793	\$803,030
Ayer Shirley School District			\$61,570	\$92,408	\$223,924	\$133,525	\$511,427
Bedford			\$284,252	\$260,547	\$343,095		\$887,894
Berkshire Hills School District			\$0	\$0	\$131,322	\$7,237	\$138,559
Billerica			\$94,611	\$114,993	\$140,895		\$350,499
Boston			\$0	\$751,844	\$1,034,867	\$217,122	\$2,003,833
Bourne			\$221,737	\$214,710	\$12,587		\$449,034
Braintree			\$40,488	\$47,934	\$70,440	\$55,382	\$214,244
Bridgewater-Raynham			\$0	\$223,557	\$219,919	\$213,032	\$656,508
Burlington		\$44,200	\$142,021	\$147,895	\$177,789	\$135,518	\$647,423
Cambridge		\$11,648	\$0	\$180,281	\$230,309	\$166,670	\$588,908
Chelsea			\$0	\$154,713	\$90,730	\$138,560	\$384,003
Chicopee		\$52,416	\$101,009	\$394,177	\$314,040	\$260,757	\$1,122,399

Concord		\$39,832	\$148,944	\$139,713	\$258,239	\$304,496	\$891,224
Concord-Carlisle		\$13,312	\$0	\$46,991	\$35,348	\$46,152	\$141,803
Danvers			\$251,946	\$517,057	\$694,712	\$496,444	\$1,960,159
Dartmouth			\$62,514	\$72,060	\$9,860		\$144,434
Dedham		\$5,824	\$477,354	\$280,791	\$508,716	\$210,724	\$1,483,409
Dennis- Yarmouth			\$112,652	\$177,474	\$250,049	\$34,928	\$575,103
Everett			\$0	\$595,461	\$376,240	\$13,531	\$985,232
Fairhaven			\$30,418	\$44,473	\$0		\$74,891
Foxborough			\$214,710	\$275,231	\$354,738	\$192,054	\$1,036,733
Framingham			\$231,387	\$269,079	\$317,685	\$97,862	\$916,013
Franklin			\$198,557	\$385,575	\$434,979	\$405,190	\$1,424,301
Gardner			\$163,628	\$145,482	\$197,928		\$507,038
Greenfield		\$18,200	\$68,598	\$205,060	\$246,701	\$191,319	\$729,878
Hadley			\$22,237	\$47,725	\$73,675	\$28,530	\$172,167
Holyoke			\$75,626	\$0	\$0		\$75,626
Hudson			\$83,283	\$115,798	\$166,880	\$192,893	\$558,854
King Philip			\$64,717	\$90,835	\$104,261		\$259,813
Kingston	\$87,984	\$130,416	\$101,848	\$248,170	\$251,841	\$338,270	\$1,158,529
Leicester			\$81,604	\$87,479	\$138,472	\$69,227	\$376,782
Lexington			\$24,964	\$81,919	\$239,746	\$251,736	\$598,365
Lowell			\$0	\$256,236	\$431,598	\$567,245	\$1,255,079
Malden			\$420	\$104,155	\$102,583	\$83,388	\$290,546
Mansfield			\$48,249	\$54,630	\$32,178	\$20,768	\$155,825
Marlborough	\$38,064	\$104,832	\$423,756	\$684,532	\$925,507	\$693,008	\$2,869,699
Methuen	\$237,952	\$376,480	\$277,959	\$454,803	\$412,431	\$463,614	\$2,223,239

Middleborough			\$116,743	\$186,599	\$220,269		\$523,611
Milford			\$40,907	\$161,321	\$265,162	\$299,776	\$767,166
North Attleborough			\$113,806	\$185,840	\$141,046	\$36,187	\$476,879
Northampton			\$0	\$0	\$35,750	\$68,598	\$104,348
Northboro-Southboro			\$25,488	\$39,439	\$34,614	\$14,265	\$113,806
Northborough			\$46,152	\$72,920	\$76,117	\$30,313	\$225,502
Norton			\$3,147	\$35,453	\$31,362	\$44,054	\$114,016
Norwood		\$3,432	\$12,692	\$141,407	\$243,558	\$139,189	\$540,278
Oxford	\$21,320	\$50,232	\$0	\$0	\$0		\$71,552
Peabody		\$43,472	\$183,348	\$542,334	\$697,963	\$582,244	\$2,049,361
Pittsfield			\$8,916	\$38,494	\$49,928		\$97,338
Plainville			\$111,183	\$124,924	\$160,641	\$205,165	\$601,913
Plymouth	\$93,496	\$123,864	\$135,728	\$202,081	\$173,040	\$128,595	\$856,804
Revere		\$11,544	\$0	\$339,384	\$299,719	\$62,619	\$713,266
Rockland			\$36,082	\$63,878	\$187,930	\$135,413	\$423,303
Salem	\$52,936	\$231,504	\$388,303	\$395,194	\$421,343	\$6,189	\$1,495,469
Saugus			\$98,072	\$124,400	\$112,756	\$194,886	\$530,114
Seekonk			\$84,751	\$34,299	\$0		\$119,050
Sharon			\$6,503	\$306,214	\$329,904		\$642,621
Shrewsbury		\$102,648	\$310,055	\$261,805	\$359,773	\$172,439	\$1,206,720
Silver Lake	\$27,248	\$64,584	\$77,409	\$66,500	\$83,493	\$150,937	\$470,171
Somerset			\$43,949	\$111,813	\$83,073	\$70,906	\$309,741
Somerset Berkley Regional School District			\$5,245	\$34,928	\$12,796	\$7,133	\$60,102
Stoughton			\$43,949	\$715,970	\$708,950	\$658,709	\$2,127,578

Sturbridge			\$302,398	\$61,361	\$194,780	\$49,928	\$608,467
Sutton			\$90,625	\$79,297	\$0		\$169,922
Swansea			\$59,158	\$79,507	\$25,488		\$164,153
Tantasqua			\$37,865	\$19,720	\$64,449		\$122,034
Taunton		\$61,672	\$345,508	\$324,949	\$492,773	\$507,248	\$1,732,150
Tewksbury			\$0	\$0	\$5,769		\$5,769
Waltham			\$58,214	\$74,262	\$119,034	\$41,956	\$293,466
Wareham			\$58,843	\$106,477	\$71,540	\$43,110	\$279,970
Watertown			\$0	\$152,930	\$138,664	\$224,360	\$515,954
West Springfield	\$71,864	\$295,360	\$383,058	\$785,836	\$733,496	\$331,767	\$2,601,381
Westborough	\$44,928	\$142,064	\$194,256	\$191,739	\$238,700	\$45,522	\$857,209
Woburn			\$464,348	\$443,475	\$552,036	\$446,831	\$1,906,690
Worcester	\$201,240	\$235,040	\$586,020	\$745,034	\$891,985	\$341,732	\$3,001,051
Total	\$877,032	\$2,162,576	\$8,782,966	\$15,683,657	\$18,545,641	\$11,536,222	\$57,588,094