The Honorable Michael J. Rodrigues Chair, Senate Committee on Ways and Means State House, Room 212 Boston, MA 02133

The Honorable Aaron Michlewitz Chair, House Committee on Ways and Means State House, Room 243 Boston, MA 02133

Dear Chairs Rodrigues and Michlewitz:

Pursuant to Chapter 77 of the Acts of 2023 and Chapter 88 of the Acts of 2024, we are transmitting to you this bi-weekly report on the Emergency Housing Assistance Program.

Sincerely,

Secretary Matthew J. Gorzkowicz, Executive Office for Administration and Finance Secretary Edward Augustus, Executive Office for Housing and Livable Communities

MEMORANDUM

TO: House and Senate Committees on Ways and Means

FR: Executive Office for Administration and Finance, Executive Office of Housing and

Livable Communities

DT: March 24, 2025

RE: Bi-weekly EA report

Background/Narrative

The table below includes key datapoints outlined in Chapter 77 of the Acts of 2023 and Chapter 88 of the Acts of 2024. The data is updated as of March 19, 2025. The Administration continues to pursue key activities related to these datapoints below.

Caseload (values as of 3/19/25)

Datapoint	Bridge Shelter	Rapid Shelter	Notes			
Total families in EA who entered as migrants, refugees, or asylum seekers	2336	158	Estimate based on family head of household citizenship status and primary language spoken.			
Total families currently in shelters, hotels or motels, by municipality	See A	See Appendix A See Appendix A Families are supported act traditional EA shelters, hotels/motels, and tempor respite centers.				
Number of families applying for shelter in the previous 14 days		524	Not all families that apply for shelter are eligible.			
Number of families who could not provide required verification during application in previous 14 days	N	/A	Will begin reporting on this after launch of eligibility changes in supplemental budget.			
Number of families who could not provide required verification during application and received a waiver in previous 14 days	N	N/A Will begi after laun changes i budget.				
Reasons for homelessness for families within EA Program	 Domestic violence or abuse: 408 Health and Safety Risk / Ask to Leave, Threatened Eviction: 130 Housing situation not 	 Domestic violence or abuse: 4 Health and Safety Risk / Ask to Leave, Threatened Eviction: 7 Housing situation not 	 Domestic violence or abuse Health and Safety Risk / Ask to Leave, Threatened Eviction Housing situation not meant for human habitation Fire, flood, or natural disaster 			

	meant for human habitation: 1722 Fire, flood, or natural disaster: 35 Asked to leave a Teen Living Program: 8 Other: 1308 Eviction: 467	meant for human habitation: 88 Fire, flood, or natural disaster: 0 Asked to leave a Teen Living Program: 2 Other: 138 Eviction:6	 Asked to leave a Teen Living Program Other Eviction
Number of families who previously applied for housing assistance and denial/delays in receiving other assistance	N.	/A	Working to collect data for future reporting.
Number of hotel and motel rooms used for EA shelter in previous 14 days by municipality	See App	endix A	
Number of hotel and motel rooms phased out in previous 14 days by municipality	See App	endix A	
Number of families in Temporary Respite Centers (TRCs) and Clinical and Safety Risk Assessment (CSRA) sites	N/A	312	This currently includes three state-funded Temporary Respite Centers (Chelsea, Lexington, and Norfolk) and one clinical and safety risk assessment sites (Revere). Families at these two types of sites are placed in site based on site availability and a family's health and safety needs.
Number of new student enrollments associated with the EA program in the last 14 days	2		Data includes newly enrolled students in K-12 districts from hotel EA sites and TRCs from the previous 2 weeks. There may be a lag in data reporting to the Department of Elementary and Secondary Education from school districts.

Number of families certified pursuant to G.L. Chapter 23B Section 30 paragraph G	5392	N/A	
Number of families not certified pursuant to G.L. Chapter 23B Section 30 paragraph G	2	N/A	

EA Contact List (values as of 3/19/25)

EA Contact List (value	05 45 01 0/15/20)	Danid Chaltan		
Datapoint	Bridge Shelter	Rapid Shelter (TRCs)	Notes	
Number of families on the EA contact list	359	161		
Number of families on the contact list who have been placed in the last 14 days	115	32	Placements from March 6 – March 19	
Services provided to families on the EA contact list	 Family Welcom Basic ne wipes, hy Employr Public be Vaccinate Retickete Referrals assistance Clinical and Saffamilies on the be Clinical 	eds provisions, includy giene products, baby ment authorization legenefits enrollment tions and health screeting as to other services such tet, mental health servicety Risk Assessment	cluding but not limited to: ding but not limited to diapers, y formula, and meals gal assistance enings ch as ESOL courses, legal ices, health care services site services for eligible list, incl. but not limited to: nections to care	

Exits (values as of 3/19/2025)

EOHLC provides various resources to support families exiting from EA shelter into long-term stable housing. EA-eligible families have access to the HomeBASE program, which provides financial assistance for up to three years to pay for rent and other rehousing costs, and related stabilization casework. EOHLC has provided flexible funding through Strategic Rehousing Initiative (SRI) funds to help EA shelter providers secure units and cover moving costs for families exiting into long-term stable housing. A set of EA families also exited shelter into long-term stable housing with housing subsidies, including mobile and project-based vouchers.

Datapoint	Bridge Shelter	Rapid Shelter (TRCs)	Notes
Number of exits from EA in the previous 14 days (families)	280	28	Exits from March 6 – March 19
Average length of stay in the EA program for families who exited in the previous 14 days	458 days	68 days	
Outcomes for families who exited in the previous 14 days	 Market rate housing: 185 Subsidized housing: 51 Other stable housing: 6 Other: 38 	 Market rate housing: 14 Subsidized housing: 0 Other stable housing: 1 Other: 13 	Exits include to market rate housing, subsidized housing, other stable housing. ¹
Number of families who exited due to reaching their length of stay in the previous 14 days	3	1	Based on the number of families who are recorded by providers as exiting due to reaching their length of stay, which does not include families who exit into feasible alternative housing or due to other reasons as they approach their length of stay date.
Average length of stay in the EA program	383 days	73 days	Based on families active in EA shelters/hotels on 03/19/2025.
Median length of stay in the EA program	317 days	22 days	Based on families active in EA shelters/hotels on 03/19/2025.
Median HomeBASE processing time over last 14d	9 d	ays	Based on the median time it takes to process an application from signature to first payment, between 3/5/25 and 3/19/25. This number has decreased from median processing times of 13 days in November 2024.

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¹ Market rate housing includes families moving into private market rentals (with or without HomeBASE assistance) Subsidized housing programs includes voucher programs, public housing, and other subsidized housing programs at the state and federal level (these families may also use HomeBASE to help with moving costs)

Other stable housing includes families moving to another stable housing destination, either in or out of state (these families may also use HomeBASE to help with moving costs)

Other includes families exiting shelter to an unknown housing destination or transferring within the EA system.

Number of families who have applied for a hardship waiver in the previous 14 days	10	N/A	Families who have applied for a hardship waiver between 3/5/2025 and 3/19/2025.
Number of families who received a hardship waiver in the previous 14 days	1	N/A	Families who have received a hardship waiver between 3/5/2025 and 3/19/2025.

Work Authorizations and Employment (values as of 3/19/25)

• Work Authorization Clinics: In partnership with the Department of Homeland Security and multiple Massachusetts state agencies, the Administration successfully ran two weeks of work authorization clinics for migrants staying in emergency family shelter (November 13-17 and November 27-30). In total, the work authorization clinics supported 2,910 individuals, completed 1,951 biometrics with USCIS, vaccinated 1,031 adults and children, and facilitated 734 visits to MassHire stations.

Datapoint	Bridge Shelter	Rapid Shelter (TRCs)	Notes
Total number of individuals in EA who entered as migrants, refugees, or asylum seekers who have work authorizations	3,217	129	Adults who entered as migrants, refugees, or asylum seekers in EA shelter system who have self-reported that they have confirmed work authorization, including those who filed for work authorization at the work authorization clinic in November. This excludes (1) US citizens and green card holders; and (2) those who entered as migrants, refugees, or asylum seekers who have applied for work authorization but who have not reported confirmation of approved work authorization. This number does not include individuals who have recently exited EA, so may drop due to individuals with approved work authorizations exiting the system.
Total number of individuals in EA who entered as migrants,	3,578	157	In addition to the approved work authorization efforts, the Administration is working

refugees, or asylum seekers who have filed for work authorizations			with local legal services providers to file additional work authorization applications for migrants staying in emergency shelter.
			This number includes those captured above who have confirmed receipt of a work permit, as well as those who have filed and are waiting for their application to be processed.
			This number does not include individuals who have recently exited EA, so may drop due to individuals with pending work authorizations exiting the system.
Number of individuals in EA shelter who are employed	22	60	This number does not include individuals who have recently exited EA, so may drop due to individuals who are employed exiting the system.

Fiscal (values as of 3/19/25)

Datapoint	EA System	Notes
Total amount expended on the emergency housing assistance program in FY24	\$894.0 M	Figure includes \$393.2 M from reserves 1599-0514 and 1599-1213, and represents a \$0 final FY24 deficiency.
Total amount expended on the emergency housing assistance program in FY25	\$603.7 M	Spending to date includes shelter & associated services, National Guard activation, Clinical and Safety Risk Assessment Sites, Temporary Emergency Shelters, TRC spending, and exit programs.
Projected FY25 costs through the end of FY25	\$1.064 B	Estimate includes shelter & associated services, staffing, Clinical and Safety Risk Assessment Sites, Family Welcome Centers, Temporary Respite Centers, school district reimbursements, immigration and refugee health, community, and workforce supports, municipal support, and exits.

Weekly average per family cost of EA shelter program	\$2,558	Figure represents total expenses for EA system-related costs from last full month that has had nearly all bills paid (Jan 2025), divided by number of families in system as of the last report from that month, prorated to weekly basis.		
Total estimated cost of EA shelter in FY26	N/A	FY26 spending is currently being evaluated given the recently signed supplemental budget. This number will be updated pending conclusion of that evaluation.		
Current funded capacity of the EA program	5,800	The administration is on track to reduce caseload to 4,000 families and close all hotel shelters by the end of the calendar year.		
Total amount expended on municipal supports, by municipality	\$60.8 M	 \$57.6 M spent on FY24 and FY25 school district per-pupil emergency aid payments detailed in Appendix B. \$3.2 M spent on FY24 (all four quarters) and FY25 (Q1 and Q2) municipal room occupancy tax reimbursements, detailed in Appendix A. 		
FY25 total amount spent from TEF and other appropriations	FY25 expenditures by account and puprevious 14 days, are available in Ap	-		
Total amount expended on supplemental school district costs, by district	FY23 - FY25 school district per-pupi Appendix B.	l emergency aid payments detailed in		
Efforts by A&F to maximize federal support and reimbursement for funds spent on EA	A&F and other executive branch agencies continue to aggressively pursue federal support for the EA program. So far, the following have been secured: • Approval of revised 1115 waiver, which may bring additional reimbursements on HHS-related EA program costs directly to the General Fund			

Appendix A: Total Families Currently in Shelters, Hotels or Motels by Municipality

Town	Total Bridge Shelter Families	Total Rapid Shelter Families	Number of Hotel Rooms in Use over the last 14 days	Number of Hotel Rooms Phased Out over the last 14 days	FY24 Rooms Tax Payment	FY25 Rooms Tax Payment
Acton	18		18	· ·	\$1 K	\$2 K
Amherst	6					
Andover	15		15		\$18 K	
Arlington					\$4 K	
Ashland	2					
Attleboro	11					
Auburn	40		47			\$49 K
Ayer	13		32			
Barnstable	24					
Bedford					\$14 K	
Beverly	25					
Billerica					\$47 K	
Boston	1,194		49	24		
Bourne	26				\$2 K	
Bridgewater	6					
Brockton	166					
Brookline	29					
Burlington	24		25			
Cambridge	35					
Chelmsford	3					
Chelsea	20	89	9		\$199 K	\$71 K
Chicopee	49		43			
Concord	67				\$73 K	\$31 K
Danvers			89		\$142 K	
Dedham	114		128	4		\$59 K
Devens						
Eastham					\$14 K	
Everett	80		71		\$159 K	\$62 K
Fairhaven					\$1 K	\$52 K
Fall River	84					
Falmouth	6					
Fitchburg	10					
Foxborough	33		43		\$9 K	
Framingham	74					
Franklin			59		\$8 K	\$3 K
Gardner	41		41		\$4 K	

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Gloucester	5					01677
Greenfield	12		2		+	\$16 K
Hadley					\$23 K	
Hanson	1					
Haverhill	77					
Holyoke	160				\$13 K	
Hudson	29		20			\$1 K
Kingston	62		58		\$85 K	
Lawrence	80					
Leicester	48					
Lexington	15	44	16		\$17 K	\$30 K
Lowell	270				\$3 K	
Lynn	323					
Malden	46		26			\$9 K
Mansfield					\$17 K	
Marlborough	118		118			
Marshfield	17					
Medford	41					
Medway	11					
Melrose	1					
Methuen	50		56		\$89 K	\$32 K
Middleborough	9				\$14 K	
Milford	45		37		\$30 K	\$4 K
Milton	1					
New Bedford	27					
Newton	11					
Norfolk	0	115				
Northampton	8		12			\$62 K
Northborough	9					\$9 K
Norton	12		14	7	\$31 K	\$8 K
Norwell	14					
Norwood	50		53	2		
Peabody	195		92			
Pittsfield	16				\$10 K	
Plainville	3		18	11	\$35 K	\$54 K
Plymouth	17		13	2	1	
Raynham	43		44	_		\$55 K
Revere	27					400 11
Rockland	53		55		\$46 K	\$23 K
Salem	70				7.011	7-011
Saugus	17		19		\$23 K	\$21 K
Sharon	31		32		Ψ20 11	\$73 K
Shrewsbury	49		50			Ψ/3 11
Somerville	1		30			
Some vine	1					

South Hadley	5					
Springfield	246		43			
Stoughton	133		133		\$93 K	\$288 K
Sutton					\$27 K	
Taunton	116		96	8	\$140 K	\$47 K
Tewksbury	10		14		\$86 K	
Waltham	35		32			
Wareham	55				<\$1 K	
Watertown	15		15			
West	37				\$91 K	
Springfield						
Westborough	16				\$55 K	\$82 K
Westminster	1				\$1 K	\$1 K
Weymouth	4					
Woburn	70				\$327 K	
Worcester	260		26		\$11 K	\$13 K
Yarmouth					\$71 K	
Total	5292	248	1736	78	\$2.034 M	\$1.159 M

Appendix B: Amount Expended on Supplemental School District Costs by District

	FY23 - FY23 - First Second Tranche Tranche Amount (Oct. 1, (Mar 2, 2022 - 2023 - end of school year)		FY24 – FY24 – First Second Tranche Tranche		FY24 - Third Tranche		
District			Amount (Sept. 1, 2023 – Nov. 30, 2023)	` '	Amount Mar 1, 2024 - end of school year)	Amount (Sept. 1, 2024 – Nov. 30, 2024)	Total to Date
Acton-Boxborough			\$0	\$49,193	\$197,445		\$246,638
Andover			\$16,048	\$72,374	\$72,374	\$112,652	\$273,448
Arlington			\$0	\$114,645	\$80,765		\$195,410
Ashburnham-Westminster			\$61,570	\$81,395	\$89,681	\$118,526	\$351,172
Auburn			\$121,568	\$152,478	\$293,191	\$235,793	\$803,030
Ayer Shirley School District			\$61,570	\$92,408	\$223,924	\$133,525	\$511,427
Bedford			\$284,252	\$260,547	\$343,095		\$887,894
Berkshire Hills School District			\$0	\$0	\$131,322	\$7,237	\$138,559
Billerica			\$94,611	\$114,993	\$140,895		\$350,499
Boston			\$0	\$751,844	\$1,034,867	\$217,122	\$2,003,833
Bourne			\$221,737	\$214,710	\$12,587		\$449,034
Braintree			\$40,488	\$47,934	\$70,440	\$55,382	\$214,244
Bridgewater-Raynham			\$0	\$223,557	\$219,919	\$213,032	\$656,508
Burlington		\$44,200	\$142,021	\$147,895	\$177,789	\$135,518	\$647,423
Cambridge		\$11,648	\$0	\$180,281	\$230,309	\$166,670	\$588,908
Chelsea			\$0	\$154,713	\$90,730	\$138,560	\$384,003

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Chicopee		\$52,416	\$101,009	\$394,177	\$314,040	\$260,757	\$1,122,399
Concord		\$39,832	\$148,944	\$139,713	\$258,239	\$304,496	\$891,224
Concord-Carlisle		\$13,312	\$0	\$46,991	\$35,348	\$46,152	\$141,803
Danvers			\$251,946	\$517,057	\$694,712	\$496,444	\$1,960,159
Dartmouth			\$62,514	\$72,060	\$9,860		\$144,434
Dedham		\$5,824	\$477,354	\$280,791	\$508,716	\$210,724	\$1,483,409
Dennis-Yarmouth			\$112,652	\$177,474	\$250,049	\$34,928	\$575,103
Everett			\$0	\$595,461	\$376,240	\$13,531	\$985,232
Fairhaven			\$30,418	\$44,473	\$0		\$74,891
Foxborough			\$214,710	\$275,231	\$354,738	\$192,054	\$1,036,733
Framingham			\$231,387	\$269,079	\$317,685	\$97,862	\$916,013
Franklin			\$198,557	\$385,575	\$434,979	\$405,190	\$1,424,301
Gardner			\$163,628	\$145,482	\$197,928		\$507,038
Greenfield		\$18,200	\$68,598	\$205,060	\$246,701	\$191,319	\$729,878
Hadley			\$22,237	\$47,725	\$73,675	\$28,530	\$172,167
Holyoke			\$75,626	\$0	\$0		\$75,626
Hudson			\$83,283	\$115,798	\$166,880	\$192,893	\$558,854
King Philip			\$64,717	\$90,835	\$104,261		\$259,813
Kingston	\$87,984	\$130,416	\$101,848	\$248,170	\$251,841	\$338,270	\$1,158,529
Leicester			\$81,604	\$87,479	\$138,472	\$69,227	\$376,782
Lexington			\$24,964	\$81,919	\$239,746	\$251,736	\$598,365
Lowell			\$0	\$256,236	\$431,598	\$567,245	\$1,255,079
Malden			\$420	\$104,155	\$102,583	\$83,388	\$290,546
Mansfield			\$48,249	\$54,630	\$32,178	\$20,768	\$155,825
Marlborough	\$38,064	\$104,832	\$423,756	\$684,532	\$925,507	\$693,008	\$2,869,699

Methuen	\$237,952	\$376,480	\$277,959	\$454,803	\$412,431	\$463,614	\$2,223,239
Middleborough			\$116,743	\$186,599	\$220,269		\$523,611
Milford			\$40,907	\$161,321	\$265,162	\$299,776	\$767,166
North Attleborough			\$113,806	\$185,840	\$141,046	\$36,187	\$476,879
Northampton			\$0	\$0	\$35,750	\$68,598	\$104,348
Northboro-Southboro			\$25,488	\$39,439	\$34,614	\$14,265	\$113,806
Northborough			\$46,152	\$72,920	\$76,117	\$30,313	\$225,502
Norton			\$3,147	\$35,453	\$31,362	\$44,054	\$114,016
Norwood		\$3,432	\$12,692	\$141,407	\$243,558	\$139,189	\$540,278
Oxford	\$21,320	\$50,232	\$0	\$0	\$0		\$71,552
Peabody		\$43,472	\$183,348	\$542,334	\$697,963	\$582,244	\$2,049,361
Pittsfield			\$8,916	\$38,494	\$49,928		\$97,338
Plainville			\$111,183	\$124,924	\$160,641	\$205,165	\$601,913
Plymouth	\$93,496	\$123,864	\$135,728	\$202,081	\$173,040	\$128,595	\$856,804
Revere		\$11,544	\$0	\$339,384	\$299,719	\$62,619	\$713,266
Rockland			\$36,082	\$63,878	\$187,930	\$135,413	\$423,303
Salem	\$52,936	\$231,504	\$388,303	\$395,194	\$421,343	\$6,189	\$1,495,469
Saugus			\$98,072	\$124,400	\$112,756	\$194,886	\$530,114
Seekonk			\$84,751	\$34,299	\$0		\$119,050
Sharon			\$6,503	\$306,214	\$329,904		\$642,621
Shrewsbury		\$102,648	\$310,055	\$261,805	\$359,773	\$172,439	\$1,206,720
Silver Lake	\$27,248	\$64,584	\$77,409	\$66,500	\$83,493	\$150,937	\$470,171
Somerset			\$43,949	\$111,813	\$83,073	\$70,906	\$309,741
Somerset Berkley Regional School District			\$5,245	\$34,928	\$12,796	\$7,133	\$60,102

Total	\$877,032	\$2,162,576	\$8,782,966	\$15,683,657	\$18,545,641	\$11,536,222	\$57,588,094
Worcester	\$201,240	\$235,040	\$586,020	\$745,034	\$891,985	\$341,732	\$3,001,051
Woburn			\$464,348	\$443,475	\$552,036	\$446,831	\$1,906,690
Westborough	\$44,928	\$142,064	\$194,256	\$191,739	\$238,700	\$45,522	\$857,209
West Springfield	\$71,864	\$295,360	\$383,058	\$785,836	\$733,496	\$331,767	\$2,601,381
Watertown			\$0	\$152,930	\$138,664	\$224,360	\$515,954
Wareham			\$58,843	\$106,477	\$71,540	\$43,110	\$279,970
Waltham			\$58,214	\$74,262	\$119,034	\$41,956	\$293,466
Tewksbury			\$0	\$0	\$5,769		\$5,769
Taunton		\$61,672	\$345,508	\$324,949	\$492,773	\$507,248	\$1,732,150
Tantasqua			\$37,865	\$19,720	\$64,449		\$122,034
Swansea			\$59,158	\$79,507	\$25,488		\$164,153
Sutton			\$90,625	\$79,297	\$0		\$169,922
Sturbridge			\$302,398	\$61,361	\$194,780	\$49,928	\$608,467
Stoughton			\$43,949	\$715,970	\$708,950	\$658,709	\$2,127,578

Appendix C: FY25 Expenditures by Account and Category

	1599	-0514	1599-1213		1599-2625		All Other Accounts		Total	
Values in \$ M	Total	Last 14 Days	Total	Last 14 Days	Total	Last 14 Days	Total	Last 14 Days	Total	Last 14 Days
Direct Shelter	118.1	30.5	0.0	0.0	0.0	0.0	345.2	0.1	463.3	30.6
HomeBASE	0.0	0.0	0.0	0.0	3.8	3.8	57.3	1.1	61.2	5.0
National Guard Payroll	8.1	0.3	0.0	0.0	0.0	0.0	0.0	0.0	8.1	0.3
TRC Life Safety	1.4	0.3	1.4	0.1	0.0	0.0	0.0	0.0	2.7	0.3
Neighborhood Villages Program	0.5	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.5	0.0
Shelter Support Services	5.2	1.2	0.0	0.0	0.0	0.0	0.0	0.0	5.2	1.2
New Arrival Supports	0.1	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.1	0.0
Municipal Room Tax Reimbursements	1.2	0.0	0.0	0.0	0.0	0.0	0.0	0.0	1.2	0.0
Educational Aid	11.5	0.0	0.0	0.0	0.0	0.0	0.0	0.0	11.5	0.0
Educational Support	0.3	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.3	0.0
United Way Shelter Safety Net Program	0.0	0.0	5.0	0.0	0.0	0.0	0.0	0.0	5.0	0.0
TRC and CSR Operations	0.0	0.0	37.9	1.5	0.0	0.0	0.0	0.0	37.9	1.5
Public and Mental Health Services	0.0	0.0	3.2	0.3	0.0	0.0	0.0	0.0	3.2	0.3
Technical Infrastructure	0.0	0.0	0.5	0.0	0.0	0.0	0.0	0.0	0.5	0.0
New Arrival Supports	0.0	0.0	3.0	0.5	0.0	0.0	0.0	0.0	3.0	0.5
Work Programs	0.0	0.0	0.1	0.0	0.0	0.0	0.0	0.0	0.1	0.0
Totals	146.3	32.4	51.0	2.4	3.8	3.8	402.5	1.2	603.7	39.8