- SECTION 4. Section 178D of chapter 6 of the General Laws, as appearing in the 2010 Official
- 2 Edition, is hereby amended by striking out, in lines 31 and 32, the words:- or level 2.
- 3 **SECTION 5.** Section 16 of chapter 6A of the General Laws, as most recently amended by
- 4 section 5 of chapter 224 of the acts of 2012, is hereby further amended by adding the following
- 5 paragraph:-
- 6 The executive office of health and human services shall establish and maintain a computerized
- 7 integrated eligibility system, in compliance with chapter 66A; provided that the information is
- 8 provided in a manner that meets all applicable federal and state privacy and security
- 9 requirements, to verify income, assets, and identity when determining an applicant's eligibility
- 10 for assistance, prior to the distribution of benefits and during eligibility redeterminations and
- reviews, in order to eliminate the duplication of assistance and deter fraud within each public
- benefits program administered by the office. The office may enter into contracts with third-party
- vendors for the purposes of developing and maintaining the integrated eligibility system.
- 14 **SECTION 6.** Said chapter 6A is hereby further amended by adding the following section:-
- 15 Section 16V. (a) There shall be within the executive office of health and human services, but not
- subject to the control of the office, a bureau of program integrity, hereinafter the bureau. The
- inspector general shall appoint a director of the bureau, who shall serve as an assistant inspector
- general, and shall serve for a term of 4 years. The inspector general may remove the director for
- 19 cause and designate an interim director until a new director is appointed. The director shall
- 20 devote full time and attention to the duties of this office.
- 21 (b) The director of the bureau may appoint such persons as are necessary to perform the
- functions of the bureau; provided, however, that section 9A of chapter 30 and chapter 31 shall
- 23 not apply to any person holding any such appointment. The director may appoint and remove,
- subject to the approval of the inspector general, such expert, clerical or other assistants as the
- work of the bureau may require. Employees shall devote their full-time and attention to their
- 26 duties while employed with the bureau and shall be subject to the rules and regulations
- established for employees of the office of the inspector general pursuant to section 4 of chapter
- 28 12A.
- 29 (c) The bureau shall monitor the quality, efficiency and integrity of programs administered by
- 30 the executive office of health and human services. The bureau shall seek to prevent, detect and
- 31 correct fraud, waste and abuse in the expenditure of public funds for benefit programs including,
- 32 but not limited to, MassHealth, Transitional Aid to Families with Dependent Children,
- 33 Emergency Assistance to Elders, Disabled and Children, the Supplemental Nutrition Assistance
- 34 Program and other assistance benefits distributed via electronic benefit cards.
- 35 (d) In addition to the responsibilities set forth in subsection (c), the bureau shall have the
- 36 following duties: (i) review current eligibility intake and determination procedures for public

- benefit programs administered by the office of health and human services; (ii) assist in the
- development of any new intake procedures and regulations for eligibility determination; (iii)
- 39 monitor whether eligibility regulations are being followed by the administering agency; (iv)
- 40 assist with the coordination with other state agencies to transmit and collect data on
- beneficiaries; (v) coordinate with the program integrity division under the department of
- 42 transitional assistance; (vi) provide training to employees serving under the office of health and
- human services on methods of intake procedures and beneficiary determination; and (vii)
- automate reporting of indicators of potential fraud cases.
- 45 (e) The bureau shall coordinate and consult with the executive office of health and human
- services on the efforts to verify eligibility for recipients of benefit programs through the sharing
- of information with other agencies and departments, including but not limited to, the department
- of revenue, the department of elementary and secondary education, the department of
- 49 unemployment assistance, the department of industrial accidents, the registry of motor vehicles,
- 50 the department of criminal justice information services and the department of corrections.
- 51 (f) The director may report and refer instances of fraud, waste or abuse of public benefits to the
- 52 inspector general for investigation pursuant to section 8 of chapter 12A, and the results of such
- 53 investigation may be referred to the attorney general or state auditor for appropriate action.
- 54 **SECTION 7.** Said chapter 6A is hereby further amended by adding the following section:-
- 55 Section 18M. (a) There shall be a standing commission to study the commonwealth's criminal
- 56 justice system consisting of the following members: the secretary of public safety and security,
- 57 who shall serve as chair; the attorney general or a designee; the chief justice of the supreme
- 58 judicial court or a designee; the president of the Massachusetts Sheriffs' Association or a
- designee; the president of the Massachusetts District Attorneys' Association or a designee; the
- 60 chief counsel of the committee for public counsel services or a designee; a representative from
- 61 the Massachusetts Bar Association; a representative from the Boston Bar Association; a
- 62 representative from the Massachusetts Association of Criminal Defense Lawyers, Inc.; 3
- members of the house of representatives, 1 of whom shall be appointed by the minority leader; 3
- members of the senate, 1 of whom shall be appointed by the minority leader; and 3 persons to be
- appointed by the governor, 1 of whom shall have experience in mental health and substance
- abuse and addiction treatment, 1 of whom shall have experience in providing services or
- supervision for offenders and 1 of whom shall have experience in juvenile justice.
- 68 (b) In reviewing the commonwealth's criminal justice system, the commission shall examine a
- of variety of areas including, but not limited to: the prisoner classification systems; the sentencing
- 70 commission's authority to revisit mandatory minimum sentences and sentencing guidelines; the
- 71 provision of cost-effective healthcare in corrections' settings; the probation and parole systems,
- with particular emphasis on their relative roles in pretrial diversion and post-release supervision;
- 73 the operations of the sheriffs' offices; conditions of confinement, including overcrowding in
- prisons and houses of correction and the provision of health care and mental health and
- substance abuse treatment; recidivism rates; the treatment of juveniles within the criminal justice
- system; the impact of mental health and substance abuse issues; and best practices for

- 77 reintegrating prisoners into the community, including an investigation of expanded community
- 78 supervision.
- 79 (c) Where feasible, the chair of the commission shall apply for technical assistance from
- 80 nationally recognized criminal justice reform programs with a data driven approach in order to
- 81 develop bipartisan legislation that would reduce corrections spending and utilize the savings to
- 82 reduce crime, strengthen public safety and fund other budget priorities; provided, however, that
- the commission shall give priority in applying to those programs whose technical assistance
- 84 comes at no cost to the commonwealth.
- 85 (d) The commission shall have access to information related to both adults and juveniles,
- 86 including, but not limited to, crime, arrest, conviction, jail, prison, probation and parole
- 87 supervision data provided by state and local agencies; provided, however that any information
- sharing shall be in compliance with chapter 66A and shall be provided in a manner that meets all
- 89 applicable federal and state privacy and security requirements. As necessary, the commission
- shall: (i) meet with affected stakeholders, (ii) partner with nongovernmental organizations that
- 91 have expertise that can benefit the commission, and (iii) create advisory subgroups that include
- 92 affected stakeholders as necessary.
- 93 (e) The commission shall issue annual reports on or before March 31 on its activities, which shall
- 94 include recommendations for legislation to reduce recidivism, improve overall public safety
- 95 outcomes, provide alternatives for drug addicted and mentally ill defendants, increase
- ommunication and cooperation among public safety entities, reduce overcrowding of facilities,
- 97 increase reliance upon evidence-based criminal justice methods, improve the collection and
- 98 reporting of data on adults and juveniles, contain correction costs and otherwise increase
- 99 efficiencies within the state's public safety entities.
- SECTION 8. Section 53 of the chapter 7 of the General Laws is hereby amended by striking out,
- in line 17, the figure "\$500,000" and inserting in place thereof the following figure: \$2,000,000.
- SECTION 9. Section 35V of chapter 10 of the General Laws, as appearing in the 2010 Official
- Edition, is hereby amended by inserting after the word "division", in line 7, the following
- words:- and 100 per cent of any fee increase that takes effect on or after July 1, 2013.
- SECTION 10. Said section 35V of said chapter 10, as so appearing, is hereby further amended
- by striking out the sixth sentence and inserting in place thereof the following sentence:- Moneys
- deposited into the trust fund that are unexpended at the end of the fiscal year, and that total not
- more than 50 per cent of the division's expenditures for the previous fiscal year, shall not revert
- to the General Fund.
- 110 **SECTION 11.** Section 2 of chapter 15D of the General Laws, as amended by section 1 of
- chapter 189 of the acts of 2012, is hereby amended by adding the following subsection:-
- (v) promulgate regulations relative to the conclusiveness of information discovered by an
- address-based search of the sex offender registry on the licensing or approval of school-aged
- child care programs, child care centers, family child care homes, placement agencies or large

- family child care homes, family foster care that is not supervised and approved by a placement
- agency, group care facilities or temporary shelter facilities, including under what conditions the
- information received by the department from such search shall be sufficient cause to deny an
- application for a license or a license renewal.
- 119 **SECTION 12.** The second paragraph of subsection (a) of section 7 of chapter 15D of the
- General Laws, as appearing in section 1 of chapter 459 of the acts of 2012, is hereby amended by
- striking out the first sentence and inserting in place thereof the following sentence:-
- 122 As part of the department's licensure and background record check process, the department shall
- obtain from the sex offender registry board all available sex offender registry information
- associated with the address of the program, center or home, and conduct fingerprint-based
- checks of the state and national criminal history databases, under 42 U.S.C. section 16962,
- before issuing any license.
- 127 **SECTION 13.** The second paragraph of subsection (b) of said section 7 of said chapter 15D, as
- so appearing, is hereby further amended by striking out the first sentence and inserting in place
- thereof the following sentence:-
- 130 As part of the department's approval process, the department shall obtain from the sex offender
- registry board all available sex offender registry information associated with the address of the
- center, home or facility, and conduct fingerprint-based checks of the national crime information
- databases, under 42 U.S.C. section 16962, before issuing any approval.
- 134 **SECTION 14.** Said chapter 15D is hereby amended by adding the following section:-
- 135 Section 18. There shall be within the department, but not subject to the control of the department,
- an office for compliance management. The secretary of administration and finance shall appoint
- a manager to administer the office and may remove the manager for cause. The compliance
- manager shall review the oversight procedures utilized by the department to ensure the safety of
- children attending child care or early education programs licensed by the department. The
- manager shall consult with the secretary of public safety and security and the secretary of health
- and human services to develop recommendations and guidelines that facilities licensed by the
- department shall follow to ensure the health and safety of children attending the facilities.
- 143 **SECTION 15.** Paragraph (B) of section 2 of chapter 18 of the General Laws, as amended by
- section 1 of chapter 161 of the acts of 2012, is hereby further amended by adding the following
- 145 clause:-
- 146 (k) require the use of photo identification on electronic transfer benefits cards for each eligible
- household member who is 18 years of age or older.
- SECTION 16. Section 10 of said chapter 18, as appearing in the 2010 Official Edition, is hereby
- amended by striking out, in line 2, the words "general court" and inserting in place thereof, the
- 150 following words:- house and senate committees on ways and means.
- 151 **SECTION 17.** Chapter 19A of the General Laws is hereby amended by adding the following
- 152 section:-

- 153 Section 41. There shall be established upon the books of the commonwealth a separate fund to be
- 154 known as the Veterans Independence Plus Initiative Trust Fund, in this section called the fund.
- 155 The secretary shall be the trustee of the fund and may expend it, without further appropriation,
- 156 for the administration of the Veterans Independence Plus Initiative, a joint initiative of the
- 157 United States Department of Veterans' Affairs and the United States Administration on Aging.
- 158 Revenues collected by the department from this initiative shall be deposited in the fund. The
- 159 department may incur expenses, and the comptroller may certify for payment amounts in
- 160 anticipation of expected receipts; provided that no expenditure shall be made from the fund
- 161 which will cause the fund to be in deficit at the close of a fiscal year. Any remaining balance in
- 162 the fund at the end of a fiscal year shall not revert to the General Fund, but instead shall remain
- 163 in the fund and be available to the department during the following fiscal year for the purposes of
- 164 this section. The secretary may expend from the fund for services provided in prior fiscal years.
- 165 **SECTION 18.** Chapter 19B of the General Laws is amended by striking out section 18, as
- appearing in the 2010 Official Edition, and inserting in place thereof the following section:-166
- Section 18. Subject to approval by the secretary of health and human services, the commissioner 167
- 168 may enter into interagency agreements with the commissioner of mental health or the office of
- Medicaid for the coordinated regulation or the coordinated or joint management of certain 169
- 170 services that are required or that must be provided by both the department of developmental
- 171 services and the department of mental health or the office of Medicaid. Such an agreement may
- 172 be entered where it is determined by the commissioners of the departments or the director of the
- 173 office of Medicaid: (1) that the services require coordinated regulation to ensure development of
- 174 substantially similar standards consistent with certain shared needs of mentally ill persons and
- 175 persons with intellectual disabilities or persons enrolled in the commonwealth's demonstration
- 176 pursuant to the federal Money Follows the Person program or related waivers, or (2) that the
- 177 services will be more efficiently and effectively provided by a single, unified management
- system than by two separate management systems. These services may include, without 178
- 179 limitation, transportation, laundry, data processing, certain services to mixed populations of
- 180 mentally ill and developmentally disabled individuals with common needs for care and treatment
- 181 or to individuals who are diagnosed as both a person with an intellectual disability and mentally
- 182 ill, research activities, program monitoring and services provided to persons enrolled in the
- 183 commonwealth's demonstration pursuant to the federal Money Follows the Person program or
- 184 related waivers. Coordinated regulation of these services may include, without limitation, such
- 185 issues as restraint, charges for care, investigations and case management. Pursuant to these
- agreements, the department of developmental services may assume responsibility for the 186
- provision of these services to the department of mental health or the office of Medicaid. These 187
- 188 agreements may delegate responsibility to the department of mental health to provide such
- 189 services to the department of developmental services. These agreements may provide for the
- 190 expenditure of appropriated funds consistent with such joint management service systems and
- 191 may further provide for assignment of certain staff to such joint management service system.
- 192 These agreements shall not, however, conflict with the department of developmental services'
- 193 primary responsibility for persons with intellectual disabilities regardless of whether those
- 194 persons are also mentally ill or enrolled in the commonwealth's demonstration pursuant to the
- 195 federal Money Follows the Person program or related waivers.

- 196 **SECTION 19.** Chapter 22 of the General Laws is hereby amended by adding the following
- 197 section:-
- 198 Section 22. (a) The commissioner may issue a written notice of violation, which shall be a
- written warning or a citation to assess civil monetary fines of not more than \$5,000 for a
- violation of the following laws or of regulations adopted thereunder:
- 201 (1) section 13A; provided, however, that an inspector assigned to the building division or a
- designee of the architectural access board may also issue a warning or citation under this section;
- 203 (2) sections 1, 2 and 64 of chapter 105;
- 204 (3) section 205A of chapter 140; provided, however, that an inspector assigned to the building
- 205 division or the engineering division of the department may also issue a warning or citation under
- 206 this section;
- 207 (4) sections 3V, 9 and 50 of chapter 143; provided, however, that an inspector assigned to the
- building division of the department may also issue a warning or citation under these sections;
- 209 (5) sections 65, 71 and 71D of chapter 143; provided, however, that an inspector assigned to the
- elevator division of the department may also issue a warning or citation under this section;
- 211 (6) the regulations of the state building code governing licensing of construction supervisors
- 212 under section 94 of chapter 143; provided, however, that an inspector assigned to the building
- 213 division of the department may also issue a warning or citation under such regulations;
- 214 (7) sections 5 to 41, inclusive, sections 53 to 54A, inclusive, sections 70 to 80, inclusive, or
- section 89 of chapter 146; provided, however, that an inspector assigned to the engineering
- 216 division of the department may also issue a warning or citation under these sections; and
- 217 (8) sections 57 and 60 of chapter 147.
- 218 (b) The commissioner may adopt regulations for the administration and enforcement of this
- 219 section.
- 220 (c) The individual issuing the written notice of violation shall indicate on the notice that it is for:
- 221 (i) a written warning or a citation; and (ii) a violation of the specific law or regulation referenced
- in subsection (a).
- 223 (d) A person, firm or corporation who is issued a citation in a written notice of violation may
- appeal to a hearing officer designated by the secretary of public safety and security within 30
- days after receipt of the notice. All appeal hearings shall be held in accordance with the standard
- rules governing informal adjudicatory proceedings adopted under section 9 of chapter 30A.
- (e) A person, firm or corporation who is issued a citation in a written notice of a violation and
- 228 who fails to: (i) pay the fines assessed within 30 days after receipt of the notice; (ii) appeal
- within the 30 days; or (iii) appear at a scheduled appeal hearing, shall be deemed responsible for
- the violation as stated in the notice. The finding of responsibility shall be admissible as prima
- facie evidence of responsibility for the violation in any civil proceeding regarding the violation,
- in any proceeding to suspend or revoke a license, permit or certificate and in any criminal
- 233 proceeding.
- 234 (f) The commissioner may assess a fee for appeals filed under this section, to be determined by
- the secretary of administration and finance under section 3B of chapter 7.

- SECTION 20. Section 63 of chapter 23A of the General Laws, inserted by section 11 of chapter
- 237 238 of the acts of 2012, is hereby amended by striking out subsection (a) and inserting in place
- 238 thereof the following subsection:-
- 239 (a) There shall be established within the executive office of housing and economic development
- 240 a MassWorks infrastructure program, in this section called the program, to issue public
- infrastructure grants to municipalities and other public instrumentalities for design, construction,
- building, land acquisition, rehabilitation, repair and other improvements to publicly-owned
- infrastructure including, but not limited to, sewers, utility extensions, streets, roads, curb-cuts,
- parking, water treatment systems, telecommunications systems, transit improvements and
- 245 pedestrian and bicycle ways. The program shall also provide for commercial and residential
- 246 transportation and infrastructure development, improvements and various capital investment
- 247 projects under the growth districts initiative administered by the executive office of housing and
- 248 economic development. The grants shall be used to assist municipalities to advance projects that
- support job creation and expansion, housing development and rehabilitation, community
- development, and small town transportation projects authorized under subsection (e); provided,
- 251 however, that preference shall be given to projects incorporating smart growth initiatives that are
- consistent with sustainable development practices in the commonwealth. The program may also
- be used to match other public and private funding sources to build or rehabilitate transit-oriented
- 254 housing located within 0.25 miles of a commuter rail station, subway station, ferry terminal or
- bus station, at least 25 per cent of which shall be affordable.
- 256 **SECTION 21.** Subsection (b) of section 21 of chapter 62C of the General Laws, as appearing in
- 257 the 2010 Official Edition, is hereby amended by adding the following clause:-
- 258 (27) the provision of tax return information regarding individuals or households to Massachusetts
- 259 governmental agencies for purposes of assessing eligibility of such individuals or households for
- benefits awarded by such agencies.
- SECTION 22. Said chapter 62C is hereby further amended by striking out section 24A, as so
- appearing, and inserting in place thereof the following section:-
- Section 24A. (a) Members or indirect owners of a pass-through entity shall report items of
- income, expense or credit derived from the pass-through entity in a manner consistent with the
- 265 reporting of the pass-through entity, except to the extent that a taxpayer member or indirect
- owner makes a declaration of inconsistency with its original return.
- 267 (b) The commissioner shall establish by regulation unified audit procedures. The commissioner
- 268 may audit, in a unified proceeding, a pass-through entity 1 or more of whose members or indirect
- owners are subject to tax under chapters 62 or 63; provided, however, that nothing in this section
- shall limit the ability of the commissioner to audit or assess individual members or indirect
- owners with respect to items derived from a pass-through entity or the ability of the
- commissioner to inspect books and records of a pass-through entity outside of a unified audit
- 273 procedure. The determination of pass-through entity items shall be binding on all members and
- indirect owners participating in the unified audit procedure. For purposes of this section,
- 275 "members and indirect owners participating in the unified audit procedure" shall mean all
- 276 members and indirect owners of a pass-through entity subject to audit in a unified proceeding

pursuant to this section, other than any such members or indirect owners that elect, pursuant to subsection (e), not to participate in the unified audit proceeding. The commissioner's regulations shall establish the types of pass-through entities subject to a unified audit proceedure which may include, but shall not be limited to, partnerships and S corporations. The regulations shall also provide for the designation by the pass-through entity of a tax matters partner who shall have the authority to represent all the members and indirect owners participating in the unified proceeding. The authority of the tax matters partner in a unified audit procedure shall include, but not be limited to, the following on behalf of members and indirect owners participating in the unified audit procedure: (i) receiving tax notices, (ii) representing members and indirect owners during the unified audit proceeding and in administrative appeals with the commissioner, (iii) entering into settlement agreements with the commissioner under section 37C with regard to pass-through entity items and (iv) filing petitions with the appellate tax board and pursuing any subsequent judicial appeal with respect to a determination of pass-through entity items by the commissioner. So far as practicable, the commissioner's regulations shall be modeled on federal rules.

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(c) (1) A unified audit procedure commences when the commissioner so notifies the tax matters partner. Except as otherwise provided, the commissioner shall commence a unified audit procedure and issue a notice of determination of pass-through entity items within 3 years after the date on which the entity's return for the taxable year was either filed or required to be filed, taking extensions into account whichever is later. The 3-year period shall be extended to the extent the statute of limitations for audit or assessment is extended under subsection (d). It shall be the responsibility of the tax matters partner to provide notice to members of the pendency of the unified audit procedure. Such notice shall be provided in the manner and to the extent required in the partnership or other agreement governing the pass-through entity and its members. The failure of the tax matters partner to provide notice shall not affect the validity of the unified audit procedure with respect to all members and indirect owners participating in the unified audit procedure. The determination of pass-through entity items after the commencement of a unified audit procedure shall be made exclusively under the unified audit process, which, except as specified in this section, shall supersede the assessment and abatement process otherwise applicable pursuant to this chapter to members and indirect owners with respect to pass-through entity items. If, in the course of a unified audit procedure, it appears to the commissioner that the statement of pass-through entity items on the entity's return will result in an incorrect amount of tax liability of members and indirect owners, the commissioner shall give notice of proposed adjustments to the tax matters partner and other members specified in regulations issued by the commissioner. Within 30 days of such notice, the tax matters partner or other members specified in regulations issued by the commissioner may request a conference with regard to proposed adjustments of pass-through entity items. After unified audit administrative proceedings are concluded, the commissioner shall issue a notice of determination of pass-through entity items to the tax matters partner. The tax matters partner or other members specified in regulations issued by the commissioner may petition the appellate tax board for review of the determination of pass-through entity items within 60 days after the determination of pass-through entity items has been sent to the tax matters partner. The appellate tax board shall have jurisdiction to decide petitions under this section, and its decision shall be a final decision of the board for the purpose of the right to a judicial appeal.

- 321 (2) If no petition is filed with the appellate tax board as provided in this subsection, the
- determination of pass-through entity items shall become a final determination the day after the
- last date on which the pass-through entity may appeal the determination of pass-through entity
- 324 items. If a timely petition is filed with the appellate tax board, the determination of pass-through
- entity items shall become a final determination on: (i) the date of the appellate tax board decision
- or subsequent final judicial decision, or (ii) the day after the date on which the right to any
- 327 further appeal expires, whichever is later. After a final determination of pass-through entity
- 328 items is made, the commissioner shall assess or abate members and indirect owners in
- accordance with such final determination. The commissioner shall not be required to issue a
- notice of intent to assess prior to assessment.
- 331 (d)(1) Except as provided in this subsection, the statute of limitations for the assessment of tax of
- a member or indirect owner with respect to a pass-through entity item or an item affected by a
- pass-through entity item for a taxable year to which pass-through entity items relate shall not
- expire before the latest of: (i) the assessment period, including subsections (d) or (h) of section
- 26, applicable to the taxpayer member or indirect owner for tax periods to which pass-through
- entity items relate; or (ii) one year after the date the determination of pass-through entity items
- becomes a final determination of pass-through entity items as described in paragraph (2) of
- 338 subsection (c).
- 339 (2) Subsections (d) and (h) of section 26 shall apply to returns filed by a pass-through entity; in
- such cases, the commissioner may conduct a unified audit of pass-through entity items and reach
- final determination of such items during such extended time periods as are consistent with those
- described in said subsections (d) and (h).
- 343 (3) The tax matters partner or other person authorized by a pass-through entity may enter into a
- written agreement with the commissioner following the procedures of section 27 to extend the
- statute of limitations for the conduct of a unified audit procedure and determination of pass-
- 346 through entity items.
- 347 (4) A member or indirect owner participating in the unified audit procedure may, within 6
- 348 months of such assessment or abatement made after a final determination of pass-through entity
- items in accordance with paragraph (2) of subsection (d), challenge the computation of tax as it
- applies to that taxpayer by filing an application for abatement pursuant to the procedures under
- section 37; provided, however, that such application shall be limited to computational matters on
- 352 the member's or indirect owner's return attributable to pass-through entity items and shall not
- contest the underlying determination of the pass-through entity items.
- 354 (e) Members or indirect owners of a pass-through entity may elect not to participate in a unified
- audit procedure by providing notice to the commissioner in such time and manner as the
- 356 commissioner may require. Members or indirect owners who elect not to participate in the
- unified audit procedure shall follow the procedures for pre-assessment conferences under section
- 358 26 and procedures for abatement requests and appeals with respect to determining and disputing
- tax related to pass-through entity items under section 37; provided, however, that the statute of
- 360 limitations for assessment of tax to members or indirect owners who have elected not to
- participate in the unified audit procedure with respect to pass-through entity items and affected

- items derived from a pass-through entity that is subject to a unified audit procedure shall not
- expire in any event any sooner than the end of 1 year for the assessment of tax for members and
- indirect owners participating in the unified audit procedure.
- 365 **SECTION 23.** Section 1 of chapter 62D of the General Laws is hereby amended by striking out,
- in lines 5, 42 and 43, as so appearing, the words "division of employment and training" and
- inserting in place thereof, in each instance, the following words:- department of unemployment
- 368 assistance.
- 369 **SECTION 24.** Said section 1 of said chapter 62D, is hereby further amended by inserting after
- 370 the word "debtor" in line 20, as so appearing, the following words:-; an amount owed to the
- department of unemployment assistance.
- 372 **SECTION 25.** Said section 1 of said chapter 62D, as so appearing, is hereby further amended by
- inserting after the word "bankruptcy", in line 48, as so appearing, the following words:-; a
- person owing a debt certified by the comptroller.
- 375 **SECTION 26.** Said section 1 of said chapter 62D is hereby further amended by inserting after
- 376 the definition of "Debtor" the following definition:-
- "Department", the department of revenue.
- 378 **SECTION 27.** Said section 1 of said chapter 62D, as so appearing, is hereby further amended by
- 379 striking out the definition of "Refund" and inserting in place thereof the following 2 definitions:-
- 380 "Person", an individual, vendor, contractor, partnership, society, association, joint stock
- company, limited liability company, corporation, estate, receiver, trustee, assignee and any other
- person acting in a fiduciary or representative capacity, whether appointed by a court or
- 383 otherwise, or any combination of persons.
- "Refund", an overpayment of any tax, including interest and penalties, that may be returned or
- credited to the taxpayer pursuant to sections 30, 31A, 36, 36A, 37 or 39 of chapter 62C, sections
- 386 27 or 27A of chapter 65, section 6 of chapter 65A, or any other general or special law that
- authorizes such a return, abatement or credit; provided however, that the commissioner shall not
- offset any refunds pursuant to this chapter payable to an operator as defined in section 1 of
- chapter 64G, a vendor as defined in section 1 of chapter 64H or section 1 of chapter 64I, or a
- direct broadcast satellite service provider as defined in section 1 of chapter 64M to the extent that
- 391 the person is obligated under those chapters to repay the purchaser the amount for which the
- application for refund is made.
- 393 **SECTION 28.** Section 13 of said chapter 62D, as so appearing, is hereby amended by striking
- out, in lines 6 and 7, the words "division of employment and training" and inserting in place
- thereof, the following words:- department of unemployment assistance.
- 396 **SECTION 29.** Said section 13 of chapter 62D, as so appearing, is hereby further amended by
- 397 striking out, in line 12, the word "and".

- 398 **SECTION 30.** Said section 13 of said chapter 62D, as so appearing, is hereby further amended
- 399 by inserting after the words "chapter 7A", inserted by section 14 of chapter 142 of the acts of
- 400 2011, the following words:-; (x) unpaid federal nontax liabilities to a federal agency pursuant to
- section 15; and (xi) unpaid tax liabilities of another state pursuant to section 16.
- 402 **SECTION 31.** Said chapter 62D is hereby further amended by adding the following 2 sections:-
- Section 15. (a) As used in this section, the following words shall, unless the context requires
- 404 otherwise, have the following meanings:
- 405 "Federal official", a unit or official of the federal government charged with the collection of
- 406 federal nontax liabilities payable to the federal government and with the authority to enter into
- 407 the offset agreement.
- 408 "Federal nontax liability", a delinquent nontax liability certified by a federal official including,
- but not limited to, interest, penalties, fines, fees and other nontax assessments imposed by or
- 410 payable to the federal government that are finally determined to be due and owing.
- "Offset agreement", the agreement between the commissioner, the state comptroller, and the
- Secretary of the Treasury authorized by this section and section 19 of chapter 7A.
- "State tax liability", a delinquent tax liability certified by the commissioner including, but not
- limited to, any tax, interest, penalties or other additions to a tax imposed by or payable to the
- commonwealth that are finally determined to be due and owing pursuant to chapter 62C.
- 416 (b) Notwithstanding any general or special law to the contrary, in coordination with the
- 417 comptroller under section 19 of chapter 7A, the commissioner may enter into an offset
- 418 agreement with the Secretary of the Treasury to participate in a reciprocal Treasury Offset
- 419 Program pursuant to 31 U.S.C. section 3716 for the collection of any state tax liabilities owed to
- 420 the commonwealth from federal payments to vendors and contractors. The offset agreement may
- 421 provide for the United States to submit federal nontax liabilities owed to federal agencies for
- offset against refunds otherwise due and owing to taxpayers.
- 423 (c) Pursuant to the offset agreement, a federal official may: (1) provide certification to the
- 424 commissioner of the existence of a person's delinquent, federal nontax liability owed by the
- person to the federal government by providing: (i) the full name and address of the person and
- any other names known to be used by the person; (ii) the person's social security number or
- federal tax identification number; (iii) the amount of the federal nontax liability; (iv) a statement
- certifying that the liability is past due, that due process has been provided and that the liability is
- legally enforceable in the amount certified, which may be provided in procedures for certifying
- payments in the offset agreement; and (v) any other information pursuant to the agreement; (2)
- request the commissioner to withhold any refund to which the person is entitled; and (3) retain a
- portion of the proceeds of any federal administrative setoff authorized by the federal offset
- 433 program.

- 434 (d) As required or permitted by state law, federal law, or the offset agreement, the commissioner
- shall: (i) determine if a person for whom a certification is received is due a refund; (ii) withhold a
- refund that is due a person whose name has been certified by a federal official; (iii) notify the
- person of the amount withheld in satisfaction of a federal nontax liability certified by a federal
- official; (iv) pay to the federal official the lesser of the entire refund or the amount certified plus
- any fee pursuant to subsection (v) and pay any refund in excess of such amount to the person.
- (e) The commissioner may certify to a federal official a person's delinquent state tax liability
- owed to the commonwealth by providing the federal official: (i) the full name and address of the
- person and any other names known to be used by the person; (ii) the person's social security
- number or federal tax identification number; (iii) the amount of the state tax liability; (iv) a
- statement certifying that the state tax liability is past due, that due process has been provided and
- that the liability is legally enforceable in the amount certified, which may be provided in
- procedures for certifying payments in the offset agreement; and (v) any other information
- required by statute or regulation applicable to the collection of the state tax liability by offset of
- 448 federal payments to vendors and contractors.
- 449 (f) The commissioner may request that the federal official withhold the lesser of any federal
- vendor or contractor payment to which the person is entitled pursuant to the offset agreement or
- 451 the amount certified plus any fee pursuant to subsection (g).
- 452 (g) The commissioner shall establish a reasonable administrative fee to be charged to the person
- 453 for the provision of the state offset of a federal nontax liability or the federal offset of a state tax
- liability. The fee shall be a separate charge and may be withheld from any refund due to the
- 455 person.
- 456 (h) Notwithstanding section 21 of chapter 62C, information may be exchanged to accomplish
- and effectuate the intent of this section; provided, however that any information sharing shall be
- in compliance with chapter 66A and is provided in a manner that meets all applicable federal and
- state privacy and security requirements.
- 460 (i) If an individual filed a joint income tax return and the federal nontax liability certified by a
- 461 federal official is not the liability of both parties to the joint income tax return, the commissioner
- may not withhold or pay to the federal official that portion of the income tax refund attributable
- 463 to the individual not owing the liability. The commissioner shall adopt procedures notifying
- parties to a joint income tax return of a proposed offset of a refund for a federal nontax liability
- certified by a federal official and shall allow the parties to such return 60 days to assert in writing
- 466 that a portion of the income tax refund is attributable to the individual not owing the federal
- nontax liability. If no such assertion by a party to the joint income tax return is made within 60
- days of notice, all of the refund shall be deemed attributable to the individual owing the liability.
- Section 16. (a) As used in this section the following words shall, unless the context requires
- 470 otherwise, have the following meanings:
- 471 "Other state tax liability", a delinquent tax liability certified by the tax officer of the reciprocal
- state, including but not limited to, any tax, interest, penalties or other additions to a tax imposed

- by or payable to the participating state that are finally determined to be due and owing pursuant
- 474 to the laws of such state.
- "State", any state or the District of Columbia which extends a comity for the collection of taxes
- owed to the commonwealth and participates in the reciprocal offset program.
- "State offset agreement", the agreement between the commissioner and the tax officer of the
- state which allows the department and the state to participate in a reciprocal offset program.
- "State refund", an overpayment of any tax that is returned or credited to the taxpayer pursuant to
- 480 the laws of the state.
- 481 "State tax liability", a delinquent tax liability certified by the commissioner including, but not
- limited to, any tax, interest, penalties or other additions to a tax imposed by or payable to the
- commonwealth that are finally determined to be due and owing pursuant to chapter 62C.
- "Tax officer", a unit or official of a state, or the duly authorized agent of such unit or official,
- charged with the imposition, assessment or collection of taxes of that state.
- 486 "Taxpayer", a person identified by the commissioner or a tax officer as owing tax liabilities to
- 487 the department or a state.
- 488 (b) Notwithstanding any general or special law to the contrary, the commissioner may enter into
- a state offset agreement with a tax officer to participate in a reciprocal offset program for the
- collection of state tax liabilities owed to the commonwealth from state refunds due a taxpayer of
- 491 the reciprocal state. The state offset agreement may provide for the state to submit other state tax
- 492 liabilities to be offset against refunds due to commonwealth taxpayers.
- 493 (c) The commissioner may enter into state offset agreements with the tax officers of states
- relating to procedures and methods to be employed by the department and a state with respect to:
- 495 (i) the operation of this section; (ii) information safeguards; and (iii) a requirement that the state
- shall not be allowed to request the collection of taxes through the remedy established under this
- 497 section unless the tax is at least \$50.
- 498 (d) Pursuant to the state offset agreement, a tax officer may: (1) provide certification to the
- commissioner of the existence of a person's delinquent or other state tax liability owed by the
- person to the state by providing: (i) the full name and address of the person and any other names
- known to be used by the person; (ii) the person's social security number or federal tax
- identification number; (iii) the amount of the other state tax liability due to such state, including
- interest and penalties; (iv) a statement certifying that the liability is past due, that due process has
- been provided and that the other state tax liability is legally enforceable in the amount certified,
- which may be provided in procedures for certifying payments in the state offset agreement; and
- 506 (v) any other information pursuant to the agreement; (2) request the commissioner to withhold
- any refund to which the person is entitled; and (3) retain a portion of the proceeds of any setoff
- authorized by the state offset program.

- (e) As required or permitted by state law and the state offset agreement, the commissioner shall:
- 510 (i) determine if a person for whom a certification is received is due a refund; (ii) withhold a
- refund that is due a person whose name has been certified by a tax officer; (iii) notify the person
- of the amount withheld in satisfaction of the other state tax liability certified by a tax officer; (iv)
- pay to the state the lesser of the entire refund or the amount certified plus any fee pursuant to
- subsection (h); and (v) pay any refund in excess of such amount to the person.
- 515 (f) The commissioner may certify to a tax officer a person's delinquent state tax liability owed
- to the commonwealth by providing the tax officer: (i) the full name and address of the person
- and any other names known to be used by the person; (ii) the person's social security number or
- federal tax identification number; (iii) the amount of the state tax liability; (iv) a statement
- certifying that the state tax liability is past due, that due process has been provided and that the
- 520 liability is legally enforceable in the amount certified, which may be provided in procedures for
- certifying payments in the state offset agreement; and (v) any other information required by state
- statute or regulation applicable to the collection of the state tax liability by offset of state refunds
- 523 due a taxpayer.
- 524 (g) The commissioner may request that the tax officer withhold the lesser of any state refund to
- which the person is entitled pursuant to the state offset agreement or the amount certified plus
- any fee pursuant to subsection (h).
- 527 (h) The commissioner and the state may establish a reasonable administrative fee to be charged
- 528 to the person for the provision of the offsets. The fee shall be a separate charge and may be
- withheld from any refund or state refund due to the person.
- 530 (i) Notwithstanding section 21 of chapter 62C, information may be exchanged to accomplish
- and effectuate the intent of this section; provided, however that any information sharing shall be
- in compliance with chapter 66A and is provided in a manner that meets all applicable federal and
- state privacy and security requirements.
- 534 (j) If an individual filed a joint income tax return and the other state tax liability certified by a tax
- officer is not the liability of both parties to the joint income tax return, the commissioner may not
- withhold or pay to the state that portion of the income tax refund attributable to the individual
- not owing the liability. The commissioner shall adopt procedures notifying parties to a joint
- 538 income tax return of a proposed offset of a refund for the other state tax liability certified by a
- tax officer and shall allow the parties to such return 60 days to assert in writing that a portion of
- the income tax refund is attributable to the individual not owing the liability. If no such assertion
- by a party to the joint income tax return is made within 60 days of notice, all of the refund shall
- be deemed attributable to the individual owing the liability.
- 543 **SECTION 32.** Chapter 63 of the General Laws is hereby amended by inserting after section
- 544 38FF the following section:-
- Section 38GG. (a) For the purposes of this section the term "administering agency" shall mean
- 546 the state agency or quasi authority charged with certifying or otherwise administering a credit
- against corporate income tax.

- 548 (b) For each business that received a corporate income tax credit pursuant to sections 31A, 31H,
- 38M, 38N, 38Q, 38R, 38U, 38X and 38W, the administering agency shall identify and submit a
- report on the information in subsection (c) to the executive office for administration and finance.
- If no agency is authorized under the section, or if the section does not provide for certification or
- administration of the tax expenditure, the department of revenue shall submit the report.
- (c) Biennially, on or before October 1, the administering agency shall identify and report on the
- 554 following information:-
- 555 (1) The name of each taxpayer approved for the allowance of a tax credit;
- 556 (2) The local address of the place of business of the taxpayer and headquarters, if different than the place of business, and website of the business;
- 558 (3) The date of the award;
- 559 (4) The municipality and county in which the site is located on the date the credit is awarded, 560 if applicable;
- 561 (5) The total amount of credit against tax liability, reduction in taxable income or exemption 562 from property taxation granted to each taxpayer;
- 563 (6) Specific outcomes or results required by the tax expenditure program and information 564 about whether the taxpayer meets those requirements, including the intended use of the incentive 565 by any category to which the law restricts or limits uses of incentive funds;
- (7) An explanation of the agency's certification decision for each taxpayer, if applicable;
- 567 (8) The number, type, and wage level of jobs created or retained as a result of the tax 568 incentive, if applicable;
- 569 (9) Any additional information submitted by the taxpayer and relied upon by the agency in its certification determination; and
- 571 (10) Any other information that agency personnel deem valuable as providing context for the information described in this subsection.
- 573 (d) The administering agency shall publish the report on its website and submit the same to the
- executive office for administration and finance and the house and senate committees on ways
- 575 and means.
- 576 **SECTION 33.** Chapter 111D of the General Laws is hereby amended by striking out section 1,
- as appearing in the 2010 Official Edition, and inserting in place thereof the following section:
- 578 Section 1. As used in this chapter, the following words shall, unless the context requires
- otherwise, have the following meanings:-

- 580 (1) "Clinical Laboratory", a facility or place, however named, the purpose of which is to make
- biological, serological, chemical, immuno-hematological, cytological, pathological, or other
- examinations of materials derived from a human body.
- 583 (2) "Commissioner", the commissioner of public health.
- 584 (3) "Company", a corporation, a partnership, a limited liability company, a limited liability
- partnership, an association, a trust, or an organized group of persons, whether incorporated or
- 586 not.
- 587 (4) "Complex laboratory test" or "highly complex laboratory test", tests which require
- sophisticated technique, interpretation of multiple signals or proven technical skill. Such tests
- shall require, but not be limited to, one or more of the following steps: (a) highly skilled physical
- manipulation; (b) technique dependent steps in the testing, sampling or reading of results; (c)
- user programming of the device or devices; (d) detailed calculation of the results; (e) dilution of
- samples with chemically reactive substances; or (f) preparation of reagents.
- 593 (5) "Department", the department of public health in the executive office of human services.
- 594 (6) "Exempt test", a test which is generally noninstrumental in nature, and the results of which
- are determined by observation of a visual signal.
- 596 (7) "Ownership interest", interests including, but not limited to, any membership, proprietary
- interest, shares of stock in a corporation, units or other interest in a partnership, bonds,
- debentures, notes or other equity interest or debt instrument, co-ownership in any form, any
- 599 profit sharing arrangement, or any compensation arrangement.
- 600 (8) "Person" and "whoever", corporations, societies, associations, partnerships, limited liability
- companies, limited liability partnerships, trusts, organized group of persons, whether
- incorporated or not, an individual or his estate upon his death, any other entity including but not
- limited to, medical practice, medical office, clinic, counseling center, substance abuse treatment
- program or sober house, or a political subdivision of the commonwealth, but not an agency of the
- 605 commonwealth.
- 606 (9) "Simple laboratory test", "waived laboratory test" or "moderately complex laboratory test",
- tests which may require a series of steps, reagent additions or instrumentation, and the results of
- which are generally determined by a visual signal, but which are not complex or highly complex
- 609 laboratory tests as defined in clause (4).
- 610 **SECTION 34.** Section 8 of said chapter 111D, as so appearing, is hereby amended by striking
- out, in line 78, the word "insurance." and inserting in place thereof the following:- insurance;

612 (17) solicit, accept or test any specimen derived from the human body that is received from, 613 ordered, requested, or referred by: (a) any person or company in which the clinical laboratory, or 614 its directors, owners, partners, employees or family members thereof, have any direct or indirect 615 ownership interest; or (b) any person or company, or its directors, owners, partners, employees or 616 family members thereof, having any direct or indirect ownership interest in the clinical 617 laboratory; provided, however, this subsection shall not apply to a clinical laboratory owned by a 618 licensed physician, or group of licensed physicians, used exclusively in connection with the 619 diagnosis and treatment of said physician's or said group of physicians' own patients, and where 620 all testing is performed by or under the direct supervision of said physician or said physicians; 621 provided, further, this subsection shall not apply to a hospital or clinic licensed under section 51 622 of chapter 111 used exclusively in connection with the diagnosis and treatment of the hospital's 623 or clinic's own patients. 624 **SECTION 35.** Said chapter 111D is hereby further amended by adding the following section:-625 Section 8A. It shall be a violation of this section for any person or company to refer, request, 626 order or send any specimen derived from the human body for examination to a clinical 627 laboratory in which the person or company, or any of its owners, directors, partners, employees 628 or family members thereof have a direct or indirect ownership interest; provided, however, this 629 section shall not apply to a clinical laboratory owned by a licensed physician, or group of 630 licensed physicians, and used exclusively in connection with the diagnosis and treatment of said 631 physician's or said group of physicians' own patients, and where all testing is performed by or 632 under the direct supervision of said physician or said physicians; provided, further, this 633 subsection shall not apply to a hospital or clinic licensed under section 51 of chapter 111 used 634 exclusively in connection with the diagnosis and treatment of the hospital's or clinic's own 635 patients. 636 **SECTION 36.** Said chapter 111D is hereby further amended by striking out section 13, as 637 appearing in the 2010 Official Edition, and inserting in place thereof the following section: 638 Section 13. (a) Criminal Violations. Whoever maintains a clinical laboratory in the 639 commonwealth without a license in violation of section 4 or whoever, being licensed under 640 section 5 maintains a clinical laboratory in violation of the terms of such license, or whoever 641 engages in, aids, abets, causes or permits any act prohibited under section 8, or whoever refers, 642 requests, orders, or sends any specimen derived from the human body in violation of section 8A 643 shall be punished by imprisonment for not more than 5 years in state prison, or by imprisonment 644 in a jail or house of correction for not more than 2 and 1/2 years or by a fine of not more than 645 \$10,000, or by both such fine and imprisonment. The commissioner shall transmit to the attorney 646 general such evidence of an offense as the department may have in its possession.

- (b) If any person or company violates the provisions of subsection (17) of section 8 or section
- 8A, the attorney general may bring a civil action, either in lieu of or in addition to a criminal
- prosecution, and may recover a civil penalty of not less than \$5,000 and not more than \$10,000
- per violation, plus 3 times the amount of damages sustained, including consequential damages. A
- person violating subsection (17) of section 8 or section 8A shall also be liable to the
- commonwealth for the expenses of the civil action brought to recover any such penalty or
- damages, including without limitation, reasonable attorney's fees, reasonable expert's fees and
- 654 the costs of investigation. No action shall be brought under this section more than 6 years after it
- accrues. The commissioner shall transmit to the attorney general such evidence of an offense as
- the department may have in its possession.
- 657 (c) Any person or company that solicits, offers or enters into a referral arrangement or scheme
- with a clinical laboratory which the person or company knows or should know has a principal
- purpose of assuring referrals by the person or company to a particular clinical laboratory which,
- if the person or company directly made referrals to such clinical laboratory, would be in violation
- of subsection (17) of section 8 or in violation of section 8A, shall be liable to the commonwealth
- for a civil penalty of not more than \$100,000 for each referral arrangement or scheme plus 3
- times the amount of damages sustained, including consequential damages. No action shall be
- brought under this section more than 6 years after it accrues. The commissioner shall transmit to
- the attorney general such evidence of an offense as the department may have in its possession.
- 666 **SECTION 37.** Said chapter 111D is hereby further amended by adding the following section:-
- Section 14. All clinical laboratories shall disclose all ownership interests in writing to the
- department every two years. Such disclosure shall contain the name and ownership interest of the
- disclosing person or company, as well as the names and all ownership interests of all other
- parties with an ownership interest in the clinical laboratory. A copy of said disclosure shall be
- provided by the clinical laboratory to the attorney general. Failure to provide said disclosure may
- result in a fine of up to \$5,000.
- 673 **SECTION 38.** Section 9 of chapter 111K of the General Laws, as appearing in the 2010 Official
- Edition, is hereby amended by striking out the words "section 14G" and inserting in place
- thereof, in each instance, the following words:- section 14Q.
- 676 **SECTION 39.** The definition of "Managed care organization" in section 64 of chapter 118E of
- the General Laws, as appearing in section 131 of chapter 224 of the acts of 2012, is hereby
- amended by inserting after the words "section 9D" the following words:- or an integrated care
- organization, as defined in section 9F.
- **SECTION 40.** Clause (1) of the definition of "Payments subject to surcharge" in said section 64
- of said chapter 118E, as so appearing, is hereby amended by inserting after the words "age 65"
- the following words:- who are not enrolled in an ICO.

- 683 **SECTION 41.** Clause (2) of said definition of "Payments subject to surcharge" in said section 64
- of said chapter 118E, as so appearing, is hereby further amended by striking out the word
- "division" and inserting in place thereof the following words:- executive office.
- 686 **SECTION 42.** Said section 64 of said chapter 118E, as so appearing, is hereby further amended
- by inserting after the definition of "Surcharge payor" the following 2 definitions:-
- "Total acute hospital assessment amount", an amount equal to \$160,000,000 plus 50 per cent of
- the estimated cost, as determined by the executive office, of administering the health safety net
- and related assessments in accordance with sections 65 to 69, inclusive.
- "Total surcharge amount", an amount equal to \$160,000,000 plus 50 per cent of the estimated
- cost, as determined by the executive office, of administering the health safety net and related
- assessments in accordance with sections 65 to 69, inclusive.
- 694 **SECTION 43.** Said chapter 118E is hereby further amended by striking out section 66, as so
- appearing, and inserting in place thereof the following section:-
- Section 66. (a) There shall be established and set up on the books of the commonwealth a fund to
- be known as the Health Safety Net Trust Fund, in this section and in sections 67 to 69, inclusive,
- called the fund, which shall be administered by the Health Safety Net Office, hereinafter the
- office. Expenditures from the fund shall not be subject to appropriation unless otherwise required
- by law. The purposes of the fund shall be: (i) to maintain a health care safety net by reimbursing
- hospitals and community health centers for a portion of the cost of reimbursable health services
- provided to low-income, uninsured or underinsured residents; (ii) to support the estimated
- expenses of the executive office in administering the health safety net and related assessments in
- accordance with sections 65 to 69, inclusive; and (iii) to support a portion of the costs of the
- Medicaid program under this chapter and the commonwealth care health insurance program
- under chapter 118H. The office shall administer the fund using methods, policies, procedures,
- standards and criteria for the proper and efficient operation of the fund and programs funded by
- standards and effect to the proper and effect operation of the rand and programs randed by
- it in a manner designed to distribute the fund resources as equitably as possible. The secretary of
- administration and finance, in consultation with the secretary of health and human services, shall
- 710 determine annually the estimated expenses to administer the fund.
- 711 (b) The fund shall consist of all amounts paid by acute hospitals and surcharge payors under
- sections 67 and 68, all appropriations for the purpose of payments to acute hospitals or
- community health centers for health services provided to uninsured and underinsured residents,
- any transfers from the Commonwealth Care Trust Fund, established under section 2000 of
- chapter 29, and all property and securities acquired by and through the use of monies belonging
- to the fund and all interest thereon. The office shall expend amounts in the fund, except for
- amounts transferred to the Commonwealth Care Trust Fund, for payments to hospitals and
- 718 community health centers for reimbursable health services provided to uninsured and
- underinsured residents of the commonwealth, consistent with the requirements of this section
- and section 69 and the regulations adopted by the office. The office shall also expend annually
- for the fund the expenses of the executive office, including the health safety net office under
- subsection (a). The office shall also expend not more than \$6,000,000 annually from the fund for

- demonstration projects that use case management and other methods to reduce the liability of the
- fund to acute hospitals. Any amounts collected from surcharge payors in any year in excess of
- the total surcharge amount, adjusted to reflect applicable surcharge credits, shall be transferred to
- the General Fund to support a portion of the costs of the Medicaid and commonwealth care
- health insurance programs. Any annual balance remaining in the fund after these payments have
- been made shall be transferred to the Commonwealth Care Trust Fund. All interest earned on the
- amounts in the fund shall be deposited or retained in the fund. The director shall from time to
- time requisition from the fund amounts that the director considers necessary to meet the current
- obligations of the office for the purposes of the fund and estimated obligations for a reasonable
- 732 future period.
- 733 **SECTION 44.** The first sentence of subsection (a) of section 67 of said chapter 118E, as so
- appearing, is hereby amended by striking out clause (ii) and inserting in place thereof the
- 735 following clause:- (ii) the total acute hospital assessment amount.
- 736 **SECTION 45.** The fourth sentence of subsection (a) of section 68 of said chapter 118E, as so
- appearing, is hereby amended by striking out the figure "\$160,000,000" and inserting in place
- 738 thereof the following words:- the total surcharge amount.
- 739 **SECTION 46.** The fifth sentence of said subsection (a) of said section 68 of said chapter 118E,
- as so appearing, is hereby amended by striking out the words "less than \$150,000,000 or more
- than \$170,000,000 in surcharge payments," and inserting in place thereof the following words:-
- less than the total surcharge amount minus \$10,000,000, or more than the total surcharge amount
- 743 plus \$10,000,000.
- 744 **SECTION 47.** Section 26 of chapter 121B of the General Laws, as appearing in the 2010
- Official Edition, is hereby amended by adding the following clause:
- (p) Notwithstanding this section or section 34 to the contrary, to dispose of or demolish any part
- or all of an existing housing project assisted by the commonwealth pursuant to chapter 689 of the
- acts of 1974, chapter 167 of the acts of 1987 or chapter 705 of the acts of 1966, if: (1) the
- department and the housing authority have determined that it is not financially feasible to bring
- 750 the units up to a reasonable program standard for occupancy or permissible to convert the units
- to another low rent housing program; (2) the inventory of available housing units remaining in
- 752 the surrounding community is not substantially diminished as a result of such demolition; and (3)
- for units financed pursuant to chapter 705 of the acts of 1966, the units were vacant as of
- November 1, 2012, or, for units financed by the chapter 689 of the acts of 1974 or chapter 167 of
- 755 the acts of 1987, the department has received written confirmation from both the department of
- developmental services and the department of mental health that those units are obsolete and
- inappropriate for housing their respective clients. Upon approval by the department, the authority
- may dispose of the property by sale, ground lease or other transfer of its interest in the property;
- provided, that the department shall review and approve of any appraisal and request for
- proposals related to the disposition, as well as the selection of the selected bidder. The request
- for proposals shall provide that: in reviewing responses to the request for proposals, first priority
- for selecting from among the responsive and responsible bidders shall be those bidders that offer
- a feasible plan to provide housing on the site that is permanently affordable to households under

- 764 80 per cent of area median income as defined by the department. Those bidders shall obtain the
- property for \$1, subject to an enforceable agreement to meet the requirements of its proposal. If
- no responsive and responsible bidder meets the above standard, the property shall be sold to the
- bidder offering the highest price for the property. Notwithstanding anything to the contrary in
- this chapter, proceeds from the disposition, after paying for the costs of the disposition, shall be
- deposited in an expendable trust controlled by the department, the purpose of which shall be to
- fund capital improvements that the department determines are necessary and appropriate at
- existing housing developments that serve households that would have been eligible for
- occupancy of the units that had been sited on the property.
- 773 **SECTION 48.** Subsection (b) of section 31 of said chapter 121B, as so appearing, is hereby
- amended by striking second and third sentences and inserting in place thereof the following
- sentence:- The department shall approve such a project only if it makes the following
- determinations: (i) the design and layout of the proposed project is appropriate to the
- neighborhood in which it is to be located; and (ii) an adequate supply of dwelling units for
- families of low income is not then available in the private market, and the housing authority,
- after reasonable effort, has been unable to obtain such units either through reconstruction,
- remodeling, or repair of existing buildings or by the purchase of completed dwelling units.
- 781 **SECTION 49.** Said chapter 121B is hereby amended by adding the following section:-
- Section 60. (a) There is hereby established a Housing Preservation and Stabilization Trust Fund,
- in this section called the fund, to be administered by the undersecretary of housing and
- community development, in this section called the undersecretary. Monies in the fund shall be
- deposited with the state treasurer in a manner that will secure the highest interest rate available
- 786 consistent with safety of the fund and with the requirement that all amounts on deposit be
- available for the immediate use.
- 788 (b) The undersecretary shall appoint the fund's trustee, who shall serve until a successor is
- 789 appointed.
- 790 (c) There shall be credited to the fund: (1) any unexpended funds from items 7004-0100, 7004-
- 791 0101, 7004-0108, 7004-9024 and 7004-9316, which shall not revert to the General Fund, but
- instead be deposited in the fund; (2) other funds appropriated or transferred by the general court;
- and (3) all interest earned on monies in the fund.
- 794 (d) Expenditures from the fund shall not be subject to appropriation, and balances remaining at
- the end of a fiscal year shall not revert to the General Fund. Expenditures from the fund shall be
- made only for providing affordable housing for low-income families and individuals in the
- 797 commonwealth, particularly those most at risk of becoming homeless.
- 798 (e) Before making expenditures from the fund, each fiscal year the undersecretary shall submit a
- spending plan to the secretary of administration and finance and the house and senate committees
- on ways and means. Spending from the fund shall be subject to the approval of the secretary of
- administration and finance. For the purpose of accommodating discrepancies between the receipt
- of revenues and related expenditures, the undersecretary may incur obligations and the

- 803 comptroller may certify payment amounts not to exceed the most recent revenue estimate
- submitted by the undersecretary and approved by the secretary of administration and finance, but
- the fund shall be in balance by the close of each fiscal year.
- 806 (f) The undersecretary shall determine eligibility and benefit levels for programs supported by
- the fund, but programs shall be structured in a sustainable manner.
- 808 (g) Eligible grantees of the fund shall include but are not limited to: local housing agencies,
- regional housing centers, private housing providers of affordable housing, other state agencies
- and municipalities.
- **SECTION 50.** Section 188 of chapter 149 of the General Laws is hereby repealed.
- SECTION 51. Section 14G of chapter 151A of the General Laws is hereby repealed.
- 813 **SECTION 52.** Chapter 149 of the General Laws is hereby amended by adding the following
- 814 section:-
- Section 14Q. (a)(1) There is hereby established a Medical Assistance Trust Fund, hereinafter the
- fund, which shall be administered by the director of unemployment assistance without further
- appropriation, to fund the provision of subsidized health care for low-income residents of the
- commonwealth. The fund shall consist of employer contributions required by this section. Each
- quarter, the department of unemployment assistance shall transfer funds to MassHealth and the
- 820 Connector to be used exclusively for providing subsidized health insurance for low-income
- residents. Each employer, subject to sections 14, 14A, and 14C of chapter 115A, except those
- employers who employ 5 or fewer employees, shall pay, in the same manner and at the same
- times as the director of unemployment assistance prescribes for the contribution required by said
- section 14, a health insurance employer responsibility contribution computed by multiplying the
- wages paid its employees by the health insurance employer responsibility contribution rate of .36
- of 1 per cent.
- 827 (b) The receipts from such contributions shall be placed in the fund; provided however, that \$1
- for each employee whose wages determine each employer's total health insurance employer
- responsibility contribution shall be deposited annually in the Catastrophic Illness in Children
- 830 Relief Fund established by section 2ZZ of chapter 29. Prior to depositing the receipts, the
- director of unemployment assistance may deduct all administrative costs incurred by the
- department as a result of this section, including an amount as determined by the United States
- 833 Secretary of Labor in accordance with federal cost rules; provided that in no calendar year may
- such deduction exceed 5 per cent of the amounts collected pursuant to this section. For the
- purpose of accommodating discrepancies between the receipt of revenues and related
- expenditures, the department may incur obligations and the comptroller may certify payment
- amounts not to exceed the most recent revenue estimate submitted by the department and
- approved by the comptroller; provided, however, that the fund shall be in balance by the close of
- each fiscal year.

- (c)(1) For the purposes of this section, the term "wages" shall not include that part of remuneration which, after remuneration equal to the health insurance employer responsibility contribution wage base with respect to employment with such employer has been paid to an individual during the calendar year, is paid to such individual during such year. For the purposes of this paragraph, remuneration shall include remuneration paid to an individual during the calendar year with respect to employment with a transferring employer, as that term is used in subsection (n) of section 14 of chapter 151A.
- (2) For the purposes of this section, the term "health insurance employer responsibility contribution wage base" shall have the same meaning as the term "unemployment insurance taxable wage base" as defined in section 14 of chapter 151A.
- (d)(1) The provisions of this section shall not apply to an employer subject to chapter 151A, as defined in paragraphs (2) and (3) of subsection (i) of section 14 of said chapter, until such employer has been an employer for a minimum of 12 consecutive months, as specified in paragraph (1) of subsection (b) of said section 14.
- (3) During the first calendar year in which this section shall apply to an employer pursuant to paragraph (1), the employer's health insurance contribution rate shall be .12 of 1 per cent.
- (4) During the second calendar year in which this section shall apply to an employer newly subject to this chapter pursuant to paragraph (1), the employer's health insurance contribution shall be .24 of 1 per cent.
- (e) Except where inconsistent with the provisions of this section, the terms and conditions of chapter 151A that are applicable to the payment and collection of contributions or payments in lieu of contributions shall apply to the same extent to the payment of and the collection of such employer contribution; provided, however, that such contributions shall not be credited to the employer's account or to the solvency account established pursuant to section 14, section 14A, or section 14C of chapter 151A.
  - (f) There shall be a medical assistance employer contribution rate review board composed of the commissioner of medical assistance or a designee, the director of the department of unemployment assistance or a designee, the executive director of the health connector or a designee, and the commissioner of insurance or a designee. The rate review board shall meet on or before November 30 of each year to review the costs paid by the commonwealth in the previous fiscal year to provide subsidized care to low-income residents of the commonwealth. In conducting such review, the board shall consider amounts to be covered by premiums, copayments, deductibles and co-insurance to be paid by covered individuals and any anticipated appropriations. If the board determines that costs have increased by more than 5 per cent from the previous fiscal year, it may, by a majority vote, adjust the health insurance employer responsibility contribution by no more than 5 per cent. The board shall file a report detailing its cost review determination with the general court no later than December 31 of each year.
  - (g) The director of unemployment assistance, the commissioner of medical assistance, and the executive director of the health connector shall report annually, after the end of each calendar year, to the governor, the house committee on ways and means and the senate committee on ways and means. The report shall include the amount collected in the fund, the amount needed to administer the fund, the amount transferred, how the funds were used and the method for

- determining how much was transferred to each program. The report may also make
- recommendations for changes in the law and regulations governing the fund.
- (h) Any employer notified of a liability determination under this section by the director of
- unemployment assistance may request a hearing on such determination. The request for hearing
- shall be filed within 10 days after mailing of the notice of the determination. If a hearing is
- requested, said director shall give the employer a reasonable opportunity for a fair hearing before
- an impartial hearing officer designated by the director. The conduct of such hearing shall be in
- accordance with the procedures prescribed by subsection (b) of section 39 of chapter 151A. Any
- 891 employer aggrieved by the decision following such hearing may appeal such decision in
- accordance with the procedures prescribed by sections 40 to 42, inclusive, of chapter 151A.
- Unless action is taken under section 40 of chapter 151A, the decision of said director shall be
- final on all questions of fact and law.
- 895 **SECTION 53.** Section 94 of chapter 164 of the General Laws, as amended by section 18 of
- chapter 209 of the acts of 2012, is hereby further amended by adding the following paragraph:-
- The department shall be authorized to add resources as needed to implement this section, the
- costs of which shall be assessed directly on the gas and electric distribution companies on a
- 899 proportional basis, based on historical distribution revenues.
- 900 **SECTION 54.** Section 4 of chapter 773 of the acts of 1960, as amended by chapter 708 of the
- acts of 1983, is here by amended by striking subsection (n) and replacing with the following
- 902 subsection:-
- 903 (n) To invest funds held by it, pending disbursement, which may be made pursuant to an
- 904 investment policy established annually by the board, consistent with best investment practices
- and their fiduciary obligation.
- 906 **SECTION 55.** Subsection (2) of section 95 of chapter 173 of the acts of 2008 is hereby amended
- by striking out the figure "2014", inserted by section 140 of chapter 139 of the acts of 2012, and
- 908 inserting in place thereof the following figure:- 2015.
- 909 **SECTION 56.** Section 23 of chapter 5 of the acts of 2009 is hereby amended by striking out the
- 910 figure "2013", inserted by section 143 of said chapter 139 of the acts of 2012, and inserting in
- 911 place thereof the following figure:- 2014.
- 912 **SECTION 57.** Section 195 of chapter 131 of the acts of 2010 is hereby amended by striking out
- 913 the figure "2013", inserted by section 146 of said chapter 139 of the acts of 2012, and inserting
- 914 in place thereof the following figure: 2014.
- 915 **SECTION 58.** Section 124 of chapter 359 of the acts of 2010 is hereby amended by striking out
- 916 the words "June 30, 2012 and June 30, 2013", inserted by section 147 of chapter 139 of the acts
- of 2012, and inserting in place thereof the following words:-, June 30, 2013 and June 30, 2014.
- 918 **SECTION 59.** Section 35 of chapter 68 of the acts of 2011 is hereby repealed.

- 919 **SECTION 60.** Section 94 of chapter 142 of the acts of 2011, as most recently amended by
- section 23 of chapter 239 of the acts of 2012, is hereby further amended by striking out the
- words "June 30, 2013" and inserting in place thereof the following words:- January 1, 2014.
- 922 **SECTION 61.** Section 61 of chapter 239 of the acts of 2012 is hereby amended by striking out
- the words "June 30" and inserting in place thereof the following words:- December 31.
- 924 **SECTION 62.** Notwithstanding subsection (e) of section 20 of chapter 304 of the acts of 2008,
- 925 the net cash proceeds of the sale of the former Edward J. Sullivan Courthouse in the city of
- 926 Cambridge shall be deposited in the General Fund.
- 927 **SECTION 63.** Notwithstanding any general or special law to the contrary, nursing facility and
- resident care facility rates effective July 1, 2013, under section 13D of chapter 118E of the
- General Laws may be developed using the costs of calendar year 2005.
- 930 **SECTION 64.** (a) Notwithstanding section 53 of chapter 118E of the General Laws, until June
- 931 30, 2014, the executive office of health and human services may determine the extent to which
- to include within its covered services for adults the federally optional dental services that were
- 933 included in its state plan or demonstration program in effect on January 1, 2002 and the dental
- services that were covered for adults in the MassHealth basic program as of January 1, 2002.
- 935 (b) Notwithstanding subsection (a) of section 6 of chapter 118H of the General Laws, until
- June 30, 2014, medically necessary dental services covered through health insurance plans
- procured by the board of the Commonwealth Health Insurance Connector Authority for any
- 938 resident with a household income that does not exceed 100 per cent of the federal poverty level
- shall include preventative procedures but shall exclude those categories of services that are not
- provided through MassHealth.
- 941 **SECTION 65.** Notwithstanding any general or special law to the contrary, the nursing home
- assessment established by subsection (b) of section 63 of chapter 118E of the General Laws
- shall be sufficient in the aggregate to generate \$220,000,000 in fiscal year 2014.
- 944 **SECTION 66.** Notwithstanding any general or special law to the contrary, on or before October
- 1, 2013 and without further appropriation, the comptroller shall transfer from the General Fund
- to the Health Safety Net Trust Fund established pursuant to section 66 of chapter 118E of the
- General Laws, in this section called the fund, the greater of \$45,000,000 or one-twelfth of the
- otal expenditures to hospitals and community health centers required pursuant to this act, for the
- 949 purposes of making initial gross payments to qualifying acute care hospitals for the hospital
- 950 fiscal year beginning October 1, 2013. These payments shall be made to hospitals before, and in
- anticipation of, the payment by hospitals of their gross liability to the fund. The comptroller shall
- transfer from the fund to the General Fund, not later than June 30, 2014, the amount of the
- transfer authorized by this section and any allocation of that amount as certified by the director
- of the health safety net office.

955 **SECTION 67.** Notwithstanding any general or special law to the contrary, in hospital fiscal year 956 2014, the office of the inspector general may continue to expend funds from the Health Safety 957 Net Trust Fund, established by section 36 of chapter 118G of the General Laws: 958 (1) to conduct a study and review of the Medicaid program. The study shall include, but not be 959 limited to, a review of the program's eligibility requirements, utilization, claims administration 960 and compliance with federal mandates. The inspector general shall report any preliminary 961 findings to the secretary of health and human services and the house and senate committees on 962 ways and means on or before October 30, 2013, and issue a final report on or before March 1, 963 2014; and (2) for costs associated with maintaining a pool audit unit within the office. The unit 964 shall continue to oversee and examine the practices in all hospitals including, but not limited to, 965 the care of the uninsured and the resulting free charges. The inspector general shall submit a 966

report to the house and senate committees on ways and means on the results of the audits and any other completed analyses on or before March 1, 2014. For the purposes of these audits, allowable

free care services shall be defined pursuant to said chapter 118G and any regulations adopted

969 under that chapter.

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970 **SECTION 68.** (a) Notwithstanding any general or special law to the contrary, the health policy 971 commission shall enter into an interagency agreement with the executive office of health and 972 human services to provide up to \$32,307,769 in available funding from the Healthcare Payment 973 Reform Trust Fund, established by section 100 of chapter 194 of the acts of 2011, for 974 implementation by the executive office, including the department of public health and 975 MassHealth, of chapter 224 of the acts of 2012. The comptroller shall deposit in this fund all 976 federal reimbursements paid to the commonwealth as a result of these payments. 977 (b) Notwithstanding any general or special law to the contrary, the health policy commission 978 shall enter into an interagency agreement with the Office of State Auditor to provide \$862,500 979 in available funding from the Healthcare Payment Reform Trust Fund, established by section

100 of chapter 194 of the acts of 2011 for implementation of chapter 224 of the acts of 2012.

981 **SECTION 69.** Notwithstanding any general or special law to the contrary, the executive office 982 of health and human services, acting in its capacity as the single state agency under Title XIX of 983 the Social Security Act and as the principal agency for all of the agencies within the executive 984 office and other federally-assisted programs administered by the executive office, may enter into 985 interdepartmental services agreements with the University of Massachusetts Medical School to 986 perform activities that the secretary of health and human services, in consultation with the 987 comptroller, determines appropriate and within the scope of the proper administration of said 988 Title XIX and other federal funding provisions to support the programs and activities of the 989 executive office. The activities may include: (1) providing administrative services including, but 990 not limited to, providing the medical expertise to support or administer utilization management 991 activities, determining eligibility based on disability, supporting case management activities and 992 similar initiatives; (2) providing consulting services related to quality assurance, program 993 evaluation and development, integrity and soundness and project management; and (3) providing

activities and services for the purpose of pursuing federal reimbursement or avoiding costs, thirdparty liability and recouping payments to third parties. Federal reimbursement for any expenditures made by the University of Massachusetts Medical School relative to federallyreimbursable services the University provides under these interdepartmental service agreements or other contracts with the executive office shall be distributed to the University and recorded

999 distinctly in the state accounting system. The secretary may negotiate contingency fees for activities and services related to pursuing federal reimbursement or avoiding costs and the 1000 1001 comptroller shall certify these fees and pay them upon the receipt of this revenue, reimbursement 1002 or demonstration of costs avoided. Contracts for contingency fees shall not exceed 3 years and 1003 shall not be renewed without prior review and approval by the executive office for administration 1004 and finance. The secretary shall not pay contingency fees in excess of \$40,000,000 for state 1005 fiscal year 2014; but contingency fees paid to the University of Massachusetts Medical School 1006 under an interagency service agreement for recoveries related to the special disability workload 1007 projects shall be excluded from that \$40,000,000 limit for fiscal year 2014. The secretary of 1008 health and human services shall submit to the secretary of administration and finance and the 1009 senate and house committees on ways and means a quarterly report detailing the amounts of the 1010 agreements, the ongoing and new projects undertaken by the University, the amounts expended 1011 on personnel and the amounts of federal reimbursement and recoupment payments that the

- 1012 University collected.
- 1013 **SECTION 70.** Notwithstanding any general or special law to the contrary, upon receiving a
- written request from the secretary of administration and finance, the comptroller shall transfer
- to the General Fund all or part of the unexpended balance of a fund, trust fund or other separate
- account, in existence on April 1, 2013, whether established administratively or by law,
- including a separate account established under section 6 of chapter 6A of the General Laws.
- The secretary and comptroller shall report to the house and senate committees on ways and
- means 45 days before any such transfer. The request shall certify that the secretary, in
- 1020 consultation with the comptroller, has determined that this balance, or the specified part of it, is
- not to be necessary for the purposes for which it was made available.
- 1022 **SECTION 71.** Notwithstanding any general or special law to the contrary, the division of
- purchase services of the operational services division which, under section 22N of chapter 7 of
- the General Laws, as most recently amended by chapter 257 of the acts of 2008, is responsible
- for determining prices for programs under chapter 71B of the General Laws, shall authorize the
- annual price for out-of-state purchasers requested by a program, not to exceed a maximum price
- determined by the division by identifying the most recent price calculated for the program and
- applying the estimated rate of inflation for each year, as determined by the division pursuant to
- said section 22N of said chapter 7, in which the rate of inflation is frozen beginning with fiscal
- year 2004, in a compounded manner for each fiscal year.
- 1031 **SECTION 72.** Notwithstanding any general or special law to the contrary, the formula for
- application of funds provided in section 35J of chapter 10 of the General Laws shall not apply in
- 1033 fiscal year 2014.
- 1034 **SECTION 73.** Notwithstanding any general or special law to the contrary, when the comptroller
- disposes of the consolidated net surplus for fiscal year 2014 under subsection (a) of section 5C of
- 1036 chapter 29 of the General Laws, the comptroller shall not carry forward 0.5 per cent of the total
- revenue from taxes in fiscal year 2014.
- SECTION 74. (a) Notwithstanding any general or special law to the contrary, after complying
- with clause (a) of section 5C of chapter 29 of the General Laws, the comptroller shall dispose of

- the consolidated net surplus in the budgetary funds for fiscal year 2013 by transferring: (i)
- 1041 \$25,000,000 to the Massachusetts Community Preservation Trust Fund, established by section 9
- of chapter 44B of the General Laws; (ii) \$10,000,000 to the Massachusetts Life Sciences
- Investment Fund established by section 6 of chapter 23I of the General Laws; (iii) \$10,000,000
- to the Housing Preservation and Stabilization Trust Fund, established by section 60 of chapter
- 1045 121B of the General Laws; (iv) \$7,500,000 to the Social Innovation Trust Fund, established by
- section 35VV of chapter 10 of the General Laws; and (iv) the remaining balance to the
- 1047 Commonwealth Stabilization Fund.
- 1048 (b) All transfers pursuant to this section shall be made from the undesignated fund balances in
- the budgetary funds proportionally from the undesignated fund balances; provided, however, that
- no such transfer shall cause a deficit in any of the funds.
- 1051 **SECTION 75.** Whenever the secretary of administration and finance determines that
- procurement reforms or initiatives have resulted in cost savings for an agency of the executive
- department during fiscal year 2014, the secretary may reduce allotments under section 9B of
- 1054 chapter 29 of the General Laws to reflect some or all of the amounts saved, and within 15 days
- shall notify in writing the house and senate committees on ways and means. The total amount of
- such allotment reductions shall not exceed \$30,000,000 in fiscal year 2014.
- 1057 **SECTION 76.** Notwithstanding any general or special law to the contrary, the amounts
- transferred pursuant to subdivision (1) of section 22C of chapter 32 of the General Laws shall be
- made available for the commonwealth's Pension Liability Fund established by section 22 of said
- 1060 chapter 32. The amounts transferred pursuant to said subdivision (1) of said section 22C of said
- 1061 chapter 32 shall meet the commonwealth's obligations pursuant to said section 22C of said
- chapter 32, including retirement benefits payable by the state employees' and the state teachers'
- retirement systems, for the costs associated with a 3 per cent cost-of-living adjustment pursuant
- to section 102 of said chapter 32, for the reimbursement of local retirement systems for
- previously authorized cost-of-living adjustments pursuant to said section 102 of said chapter
- 1066 32 and for the costs of increased survivor benefits pursuant to chapter 389 of the acts of 1984.
- The state board of retirement and each city, town, county and district shall verify these costs,
- subject to the rules adopted by the state treasurer. The state treasurer may make payments upon a
- transfer of funds to reimburse certain cities and towns for pensions to retired teachers, including
- any other obligations which the commonwealth has assumed on behalf of any retirement system
- other than the state employees' or state teachers' retirement systems and also including the
- commonwealth's share of the amounts to be transferred pursuant to section 22B of said chapter
- 1073 32. All payments for the purposes described in this section shall be made only pursuant to
- distribution of monies from the fund, and any distribution and the payments for which
- distributions are required shall be detailed in a written report filed quarterly by the secretary of
- the executive office for administration and finance with the house and senate committees on
- ways and means and the joint committee on public service in advance of this distribution.
- Distributions shall not be made in advance of the date on which a payment is actually to be
- made. The state board of retirement may expend an amount for the purposes of the board of
- higher education's optional retirement program pursuant to section 40 of chapter 15A of the
- General Laws. To the extent that the amount transferred pursuant to said subdivision (1) of
- said section 22C of said chapter 32 /exceeds the amount necessary to adequately fund the annual
- pension obligations, the excess amount shall be credited to the Pension Reserves Investment

- Trust Fund, established by subdivision (8) of section 22 of said chapter 32, for the purpose of reducing the unfunded pension liability of the commonwealth.
- SECTION 77. (a) Notwithstanding any general or special law to the contrary, upon the request
- of the board of selectmen in a town, the city council in a city with a plan E form of government
- or the mayor in any other city, the department of revenue may recalculate the minimum required
- local contribution, as defined in section 2 of chapter 70 of the General Laws, in the fiscal year
- ending June 30, 2014. Based on the criteria established in this section, the department shall
- recalculate the minimum required local contribution for a municipality's local and regional
- schools and shall certify the amounts calculated to the department of elementary and secondary
- 1093 education.
- 1094 (b) A city or town that used qualifying revenue amounts in a fiscal year which are not available
- for use in the next fiscal year or that shall be required to use revenues for extraordinary non
- school-related expenses for which it did not have to use revenues in the preceding fiscal year or
- that has an excessive certified municipal revenue growth factor which is also greater than or
- equal to 1.5 times the state average municipal revenue growth factor may appeal to the
- department of revenue not later than October 1, 2013, for an adjustment of its minimum required
- local contribution and net school spending.
- (c) If an appeal is determined to be valid, the department of revenue may reduce proportionately
- the minimum required local contribution amount based on the amount of shortfall in revenue or
- based on the amount of increase in extraordinary expenditures in the current fiscal year, but no
- adjustment to the minimum required local contribution on account of an extraordinary expense in
- the budget for the fiscal year ending June 30, 2014, shall affect the calculation of the minimum
- required local contribution in subsequent fiscal years. Qualifying revenue amounts shall include,
- but not be limited to, extraordinary amounts of free cash, overlay surplus and other available
- 1108 funds.
- (d) If upon submission of adequate documentation, the department of revenue determines that a
- municipality's appeal regarding an excessive municipal revenue growth factor is valid, the
- department shall recalculate the municipal revenue growth factor and the department of
- elementary and secondary education shall use the revised growth factor to calculate the
- preliminary local contribution, the minimum required local contribution and any other factor that
- directly or indirectly uses the municipal revenue growth factor. Any relief granted as a result of
- an excessive municipal revenue growth factor shall constitute a permanent reduction in the
- minimum required local contribution.
- 1117 (e) The board of selectmen in a town, the city council in a city with a plan E form of government,
- the mayor in any other city or a majority of the member municipalities of a regional school
- district which used qualifying revenue amounts in a fiscal year that are not available for use in
- the next fiscal year may appeal to the department of revenue not later than October 1, 2013, for
- an adjustment to its net school spending requirement. If an appeal is determined to be valid, the
- department of revenue shall reduce the net school spending requirement based on the amount of
- the shortfall in revenue and reduce the minimum required local contribution of member

- municipalities accordingly. Qualifying revenue amounts shall include, but not be limited to,
- extraordinary amounts of excess and deficiency, surplus and uncommitted reserves.
- (f) If the regional school budget has already been adopted by two-thirds of the member
- municipalities then, upon a majority vote of the member municipalities, the regional school
- committee shall adjust the assessments of the member municipalities in accordance with the
- reduction in minimum required local contributions approved by the department of revenue or the
- department of elementary and secondary education in accordance with this section.
- (g) Notwithstanding clause (14) of section 3 of chapter 214 of the General Laws or any other
- general or special law to the contrary, the amounts determined pursuant to this section shall be
- the minimum required local contribution described in chapter 70 of the General Laws. The
- department of revenue and the department of elementary and secondary education shall notify
- the house and senate committees on ways and means and the joint committee on education of the
- amount of any reduction in the minimum required local contribution amount.
- (h) If a city or town has an approved budget that exceeds the recalculated minimum required
- local contribution and net school spending amounts for its local school system or its recalculated
- minimum required local contribution to its regional school districts as provided in this section,
- the local appropriating authority shall determine the extent to which the community shall avail
- itself of any relief authorized by this section.
- 1142 (i) The amount of financial assistance due from the commonwealth in fiscal year 2014 pursuant
- to chapter 70 of the General Laws or any other law shall not be changed on account of any
- redetermination of the minimum required local contribution pursuant to this section.
- 1145 (i) The department of revenue and the department of elementary and secondary education shall
- issue guidelines to implement their respective duties pursuant to this section.
- 1147 **SECTION 78.** (a) Notwithstanding any general or special law to the contrary, the comptroller
- shall, on or before June 30, 2014, transfer \$350,000,000 to the General Fund from the
- 1149 Commonwealth Stabilization Fund; provided, however, the comptroller shall instead transfer a
- lesser amount if the secretary of administration and finance so requests in writing. The
- 1151 comptroller, in consultation with the secretary of administration and finance, may take the
- overall cash flow needs of the commonwealth into consideration in determining the timing of
- any transfer of funds. The comptroller shall provide a schedule of transfers to the secretary of
- administration and finance and to the house and senate committees on ways and means.
- (b) Notwithstanding clause (a) of section 5C of chapter 29 of the General Laws or any other
- general or special law to the contrary, during fiscal year 2014 the comptroller shall not transfer
- 1157 0.5 per cent of the total revenue from taxes in the preceding fiscal year to the Commonwealth
- 1158 Stabilization Fund, as required by said clause (a). However, upon written certification by the
- secretary of administration and finance that there are sufficient funds to make some or all of the
- transfer required under said clause (a), the comptroller shall so transfer the amount certified. The
- 1161 comptroller, in consultation with the secretary of administration and finance, may take the
- overall cash flow needs of the commonwealth into consideration in determining the timing of

- any transfer of funds under this subsection. The comptroller shall provide a schedule of transfers
- to the secretary of administration and finance and to the house and senate committees on ways
- 1165 and means.
- 1166 (c) Notwithstanding any general or special law to the contrary, the comptroller shall, on or before
- June 30, 2014, transfer the interest earned from the Commonwealth Stabilization Fund during
- fiscal year 2014 to the General Fund.
- 1169
- SECTION 79. The salary adjustments and other economic benefits authorized by the following collective bargaining agreements shall be effective for the purposes of section 7 of chapter 150E of the General Laws:
- (1) between the commonwealth and the Massachusetts Nurses Association, Unit 7;
- 1174 (2) between the commonwealth and the Professional Firefighters of Massachusetts, Unit 11;
- 1175 (3) between the Hampden sheriff and the National Correctional Employees Union, Unit SH4;
- 1176 (4) between the Hampden sheriff and the Non-Uniform Correctional Association, Unit SH2; and
- 1178 (5) between the Hampden sheriff and the Superior Correctional Officer Association, Unit SH3.
- 1180 **SECTION 80.** Notwithstanding clause (xxiii) of the third paragraph of section 9 of chapter
- 211B of the General Laws, or any other general or special law to the contrary, the court
- administrator may, from the effective date of this act through April 30, 2014, transfer funds
- from any item of appropriation within the trial court; provided, however, that the court
- administrator may transfer not more than 5 per cent of funds from each of the items 0339-1001
- and 0339-1003 to any other item of appropriation within the trial court. These transfers shall be
- made in accordance with schedules submitted to the house and senate committees on ways and
- means. The schedule shall include: (1) the amount of money transferred from any item of
- appropriation to any other item of appropriation; (2) the reason for the necessity of the transfer;
- and (3) the date on which the transfer shall be completed. A transfer under this section shall not
- occur until 10 days after the revised funding schedules have been submitted in written form to
- the house and senate committees on ways and means.
- SECTION 81. (a) Notwithstanding any general or special law, rule or regulation to the contrary,
- there is hereby established an oversight committee for indigent defense contracts, hereinafter the
- 1194 committee, consisting of 7 members: 1 of whom shall be appointed by the governor; 1 of whom
- shall be appointed by the speaker of the house of representatives; 1 of whom shall be appointed
- by the president of the senate; and 4 of whom, shall be appointed by the justices of the supreme
- judicial court who shall request and give consideration to nominees from the Massachusetts Bar
- Association, the Middlesex County Bar Association and other appropriate bar associations. The
- 1199 court shall designate the chair of the committee. All members of the committee shall have a
- strong commitment to quality representation in indigent defense matters or have significant
- experience with issues related to indigent or criminal defense. The term of office of each member
- of the committee shall be 2 years. Members of the committee may be removed for cause by the
- justices of the supreme judicial court. Vacancies shall be filled by the authority that made the

- initial appointment to the unexpired term of the appointee within 60 days of the occurrence of the
- vacancy. No member shall receive any compensation for service on the committee, but each
- member shall be reimbursed for actual expenses incurred in attending committee meetings. A
- member of the committee who may have an interest or involvement in any matter before the
- committee shall disclose to the committee the nature of the interest which shall be recorded in
- the minutes of the committee. No member of the committee shall participate in any particular
- matter before the committee in which they have a direct financial interest.
- 1211 (b) The committee shall administer a pilot program in Middlesex county for competitively bid
- indigent defense contracts. For calendar year 2014, the program shall seek to award by contract
- 25 per cent of new district court cases in Middlesex county that are otherwise served by private
- bar advocates, to qualified attorneys affiliated with private or non-profit entities on a capped fee
- basis. The committee shall construct guidelines for the consideration of indigent defense
- providers and issue an accompanying request for proposals according to those guidelines. The
- 1217 committee shall refer to, but not be limited by, the National Legal Aid and Defender
- 1218 Association's Guidelines for Negotiation and Awarding Indigent Defense Contracts and the
- 1219 American Bar Association's Standards for Criminal Justice in constructing the committee's
- guidelines. The committee shall issue a request for proposals and award contracts for indigent
- defense services to bidders according to the accepted guidelines of the committee. The
- 1222 committee may award a contract to more than 1 qualified bidder to ensure adequate
- representation is achieved without exceeding recommended caseload limits.
- 1224 (c) In developing a request for proposals, the committee shall consult with the committee for
- public counsel services to determine the annual average number of district court cases handled
- by private bar advocates in Middlesex county. Any request for proposal shall state the expected
- district court caseload to be handled by contract attorneys as well as the prequalifications for any
- attorney providing indigent defense services. Contracts shall be awarded at the discretion of the
- committee in accordance with their guidelines to a qualified bidder or bidders who can provide
- 1230 cost effective quality representation. Before issuance, the request for proposals shall be
- submitted to the state inspector general for review to ensure that the contract process will be
- competitively procured in compliance with the goals and guidelines set forth under this section;
- provided, however, that contracts procured under this section shall not be subject to chapter 30B
- of the general laws or any other general or special law regulating the procurement of services by
- an agent of the commonwealth. Accepted contracts shall be subject to review by the inspector
- 1236 general.
- 1237 (d) The committee shall develop performance standards for providing quality public defense
- services to be followed by any entity awarded a contract for indigent defense service under this
- section. Standards shall include, but not be limited to, caseload limits, case weighting and
- required training of all attorneys providing indigent services under the contract. In addition, the
- 1241 committee shall implement a process for data collection and record keeping. Attorneys
- providing indigent services under this section shall not receive hourly pay or be subject to

- limitations on hours worked under chapter 211D of the General Laws. The committee shall
- submit its proposed standards to the justices of the supreme judicial court for approval on or
- before September 2, 2013.
- (e) The committee shall issue a quarterly report on the progress and standing of the indigent
- defense contracts to the house and senate committees on ways and means, the first of which is
- due on or before September 2, 2013. The committee shall implement an indigent defense
- 1249 contract program as set forth in this section by January 1, 2014.
- 1250 **SECTION 82.** Notwithstanding any general or special law to the contrary the committee on
- public counsel services shall coordinate with the oversight committee for indigent defense
- 1252 contracts established by section 81 to determine the average number of annual cases handled by
- private bar advocates in the district courts of Middlesex county. The committee on public
- counsel services shall execute an interagency service agreement with the oversight committee for
- indigent defense contracts for the assignment of indigent cases in Middlesex county district
- 1256 courts and for the payment of services of attorneys providing indigent representation under the
- indigent defense contract pilot program established under said section.
- 1258 **SECTION 83.** (a) If, upon the University of Massachusetts receiving the full allotment of their
- base appropriation in line item 7100-0200, in an amount not less than \$479,755,373 for fiscal
- 1260 year 2014, the University of Massachusetts shall not increase mandatory curriculum fees for
- students at the University of Massachusetts for the fall 2013 school year.
- 1262 (b) If, upon the University of Massachusetts receiving the full allotment of their base
- appropriation in line item 7100-0200, in an amount not less than \$518,755,373 for fiscal year
- 1264 2015, the University of Massachusetts shall not increase mandatory curriculum fees for students
- at the University of Massachusetts for the school year beginning in the fall of 2014.
- 1266 (c) the University of Massachusetts shall annually report to the senate and house committee on
- ways and means, the joint committee on higher education, the secretary of administration and
- finance and the secretary of education: (1) the status of the percentage of student education costs
- placed upon the student and subsidized by the commonwealth with the goal of providing
- education costs to students at an equal 50/50 share between the commonwealth and the students;
- 1271 (2) a comprehensive document articulating the efficiencies and effectiveness of initiatives and
- programs at the University of Massachusetts that save the commonwealth and students money
- and make the 5 campus system operate more efficiently.
- 1274 **SECTION 84.** Notwithstanding any general or special law to the contrary, the department of
- correction shall reprocure food and commissary services provided at all institutions with a
- 1276 contract to decrease expenses and increase efficiencies throughout the department. The
- department shall solicit new bids for such services and reprocurement shall be subject to an open
- and competitive bid process. The department of corrections shall file a report with the house and
- senate committees on ways and means on reprocurement progress and projected cost-savings on
- or before January 15, 2014. In executing the reprocurement of such services, the department

- shall notify each county sheriff who may elect to participate in the reprocurement of such
- 1282 services.
- 1283 **SECTION 85.** Notwithstanding any general or special law to the contrary, the director of the
- bureau for program integrity shall review the management and operations of the department of
- transitional assistance, including any reports conducted by external consultants, and recommend
- whether the current organizational structure is effective for ensuring that only those persons who
- are eligible receive public benefits. In examining the organizational structure, the director shall
- study and report on whether the department would benefit from additional investigators to work
- with caseworkers to identify cases of waste or abuse. The director shall also make
- recommendations on a standardized filing system for case file organization to be implemented
- throughout all of the department's offices. The director shall make a report to the general court
- on the director's recommendations by filing the same with the clerks of the senate and house of
- representatives on or before March 1, 2014.
- 1294 **SECTION 86.** Notwithstanding any general or special law to the contrary, the department of
- transitional assistance shall take the following factors into account when determining a person's
- eligibility for Transitional Aid to Families with Dependent Children, or TAFDC, benefits
- administered by the department: (1) the financial value of business assets; (2) proof of income or
- assets of unverified applicants; and (3) the assets or income of responsible relatives. In addition,
- any landlord verification and shared housing verification forms shall be signed under pains and
- penalties of perjury.
- 1301 **SECTION 87.** Notwithstanding any general or special law to the contrary, the department of
- transitional assistance shall evaluate current procedures for the use of numerical identifiers used
- as alternatives to social security numbers and develop and implement uniform procedures and
- timelines for the acquisition of valid social security numbers; provided, however, that the
- department shall not use numerical identifiers other than valid social security numbers for time
- periods in excess of 6 months.
- 1307 **SECTION 88.** Notwithstanding any general or special law to the contrary, and where federally
- permissible, the department of transitional assistance and the department of elementary and
- secondary education shall develop and implement a statewide system to verify school
- 1310 attendance.
- 1311 **SECTION 89.** There is hereby established a special task force on state verification and
- eligibility consisting of 5 members: the state auditor, or a designee; the attorney general, or a
- designee; the inspector general, or a designee; the state treasurer and receiver general, or a
- designee; and the secretary of administration and finance, or a designee, who shall serve as chair
- of the task force. The task force shall make an investigation and study of the following issues:
- 1316 (1) the development of a common eligibility standard to be applied to all agencies of the
- commonwealth administering public assistance programs; (2) the obstacles to the
- implementation of a common eligibility standard; (3) the fiscal impacts to the commonwealth of
- implementing a common eligibility standard; (4) any federal limitations on the implementation
- of such a standard; and (5) any ancillary impacts to the commonwealth or recipients of public
- benefits. Subject to appropriation, the task force may hire an independent consultant to conduct

- research and assist with the development of any recommendations. The task force shall report to
- the general court the results of its investigation and study, and its recommendations, if any,
- together with drafts of legislation to carry its recommendations into effect, by filing the same
- with the clerks of the senate and house of representatives on or before December 31, 2013.
- 1326 **SECTION 90.** Notwithstanding any general or special law to the contrary and in compliance
- with federal law, the department of transitional assistance shall enter into an agreement with the
- United States Department of Agriculture's Food and Nutrition Services Bureau to become a
- 1329 State Law Enforcement Bureau in order for the department to be granted the authority to conduct
- investigations into Supplemental Nutritional Assistance Program, or SNAP, fraud and coordinate
- with local law enforcement to investigate retailers for violations of the SNAP program.
- 1332 **SECTION 91.** The executive office of health and human services shall file a report with the
- house and senate committees on ways and means on or before October 31, 2013, detailing the
- status of the integrated eligibility system and the status of data matching efforts with other
- agencies and departments, including but not limited to, the department of revenue, the
- department of elementary and secondary education, the department of unemployment assistance,
- the department of industrial accidents, the registry of motor vehicles, the department of criminal
- iustice information services and the department of corrections.
- 1339 **SECTION 92.** (a) There is hereby established and set up on the books of the commonwealth, a
- separate fund to be known as the Essex Regional Emergency Communications Center Fund to be
- administered by the Essex county sheriff. The fund shall be used for the operation of the Essex
- Regional Emergency Communications Center, or RECC, to provide centralized emergency
- 1343 communication services to participating communities.
- 1344 (b) There shall be credited to the fund amounts from the following sources:
- 1345 (1) The per capita assessment based on population on each member city or town that has
- accepted and executed the RECC Intermunicipal Agreement for the Joint Provision of Public
- 1347 Safety Communications, Dispatch and Operations Services (IMA);
- 1348 (2) Any State 911 competitive grant funds secured by the RECC; and
- 1349 (3) Any other funding, including, but not limited to, appropriation, gift, grant, contribution,
- transfer or investment.
- 1351 (c) The Essex county sheriff shall annually assess on each member city or town its proportionate
- share of the net costs of operating the RECC in accordance with the annual budget approved by
- the finance advisory board established by the IMA. The sheriff shall certify such costs for the
- ensuing fiscal year to the department of revenue to be included as an assessment on each
- participating city or town's cherry sheet.
- (d) Amounts credited to the fund shall be available for expenditure by the Essex county sheriff,
- without further appropriation. Expenditures from the fund shall be made for the operating costs
- of the RECC in compliance with the annual operating plan and budget adopted by the finance
- advisory board under the IMA; provided, however, that funds shall not be used toward the
- capital budget requirements of the Essex County Regional Emergency Communications. Any

- unexpended balance in the fund shall not revert and shall be available for in the subsequent fiscal
- 1362 year.
- (e) The Essex county sheriff, in consultation with the director of the RECC, shall report annually
- to the general court its planned expenditures for the next fiscal year; the expenditures made in the
- last fiscal year; and the balance remaining in the fund. The report shall be filed on or before
- October 31 with the clerks of the house of representatives and senate and forwarded to the house
- and senate committees on ways and means.
- 1368 **SECTION 93.** (a) There shall be a special commission on dental insurance. The commission
- shall review carrier contracts with dental providers and the methods by which dental providers
- are reimbursed for services provided to persons covered under the carriers' dental plans. The
- commission shall study all facets of fees charged by dentists within network dental plans,
- including those limited by the terms of a dentist's contract with carriers. The commission shall
- make recommendations to ensure that contract terms and methods of reimbursing dental
- providers promote the delivery of quality and affordable dental care in the commonwealth.
- 1375 (b) The commission shall be comprised of the following 21 members: the undersecretary of the
- office of consumer affairs and business regulation, or a designee, who shall serve as chair; the
- 1377 commissioner of insurance, or a designee; the executive director of the group insurance
- commission, or a designee; the executive director of the commonwealth health insurance
- connector authority, or a designee; the MassHealth director or a designee; the executive director
- of the health policy commission, or a designee; 2 members of the senate appointed by the
- president; 2 members of the house of representatives appointed by the speaker; 1 member of the
- senate and 1 member of the house of representatives appointed by the minority leader of each; 2
- dentists appointed by the Massachusetts Dental Society, 1 of whom shall be a general dentist and
- 1384 1 of whom shall be a specialist; 1 representative of each of the following 4 organizations: the
- Retailers Association of Massachusetts; the Life Insurance Association of Massachusetts; Health
- Law Advocates; and Health Care for All; and 3 persons to be named by the chair, 1 of whom
- shall represent a medical service corporation authorized to operate under chapter 176B of the
- General Laws, and 1 of whom shall represent a dental service corporation authorized to operate
- under chapter 176E of the General Laws.
- 1390 (c) The commission shall hold its first meeting within 60 days after passage of this act. The
- commission shall file a report detailing its work and findings, including any legislative
- recommendations, with the clerks of the house of representatives and the senate on or before
- 1393 December 31, 2013.
- SECTION 94. (a) There shall be a special commission on higher education efficiencies and
- finance consisting of the following members: the secretary of education, or a designee, who shall
- serve as chair of the commission; the commissioner of higher education, or a designee; the chair
- of the University of Massachusetts board of trustees; the house and senate chairs of the joint
- committee on higher education, or their designees; 6 persons to be appointed by the secretary of
- education, 1 of whom shall be selected from a list of 3 nominees submitted by the Massachusetts
- 1400 Teachers Association, 1 of whom shall be selected from a list of 3 nominees submitted by the

- 1401 council of presidents of the state university system, 1 of whom shall be selected from a list of 3
- 1402 nominees submitted by the Massachusetts Community Colleges Executive Office, 1 of whom
- 1403 shall be selected from a list of 3 nominees submitted by the Association of Independent Colleges
- 1404 and Universities of Massachusetts, 1 of whom shall be selected from a list of 3 nominees
- 1405 submitted by the Massachusetts Competitive Partnership; and a student representative currently
- 1406 enrolled in a public higher education institution in the commonwealth.
- 1407 (b) The commission shall seek to define a sustainable model of financing for public higher
- 1408 education and the appropriate relative contributions of students and families, the commonwealth,
- 1409 and all other sources, including federal grants.
- 1410 (c) In addition, the commission shall examine, report on, and make recommendations on the full
- 1411 range of issues affecting public higher education financing in the commonwealth, including but
- not limited to: (1) leveraging current efficiencies and reforms, such as performance incentive 1412
- grants and the partnership for collaboration and efficiencies initiative; (2) working to better 1413
- 1414 understand and allocate all available resources to the campuses, including understanding current
- 1415 revenue structures; (3) enhancing operational efficiencies in the areas of human resources,
- purchasing and information technology and eliminating redundancies; (4) rationalizing the 1416
- 1417 definition of tuition and fees in a manner that is transparent and consumer friendly; (5) re-
- 1418 evaluating the historical financing mechanisms that now restrict coherent fiscal planning,
- 1419 including, but not limited to tuition retention and the fiscal structure of continuing education
- 1420 classes; (6) reviewing currently offered tuition and fee waivers, including (i) which waivers are
- 1421 still of policy value, (ii) which should be the fiscal responsibility of campuses and which of the
- 1422 commonwealth, and (iii) addressing the loss of revenue to campuses from the implementation of
- 1423 tuition retention and a redefinition of tuition and fees; (7) integrating campus capital planning
- 1424 with operating expenditures, including an itemized review of expenditures of \$50,000 or greater;
- 1425 (8) evaluating the appropriate adjunct faculty to full-time faculty ratio, with a review of the use
- of adjunct or part-time faculty, the number and use of full-time and tenure-track faculty across 1426
- 1427 the system and the ability of the current system to attract and retain highly qualified faculty and
- 1428 staff; (9) assessing the number of developmental students being served under the current system
- 1429 and at which institutions, and the adequacy of academic and related support systems in place for
- 1430 both the number and types of students served; and (10) maximizing student investment while
- 1431 attending an institution for public higher education. In particular, the commission shall
- recommend improved efficiencies of operation in public higher education that could lead to cost 1432
- savings and improvements to fiscal controls, planning, and cost allocation. Subject to 1433
- 1434 appropriation, the commission may hire temporary staff or consultants to assist with the research
- 1435 and development of any policy recommendations of the commission. The first meeting of the
- 1436 commission shall take place within 45 days after the effective date of this act. The commission
- 1437 shall file a report containing its recommendations, including legislation necessary to carry out its
- 1438 recommendations, with the clerks of the house and senate on or before June 30, 2014.
- **SECTION 95.** There shall be a special commission to make an investigation and study of early 1439
- 1440 education services and make recommendations to enhance said services where appropriate and
- necessary. The special commission shall consist of the commissioner of early education and care, 1441
- 1442 who shall serve as chair; the house and senate chairs of the joint committee on education, or
- 1443 their designees, and the house and senate chairs of the joint committee on children, families and

- persons with disabilities, or their designees; the child advocate, or a designee; the commissioner
- of transitional assistance, or a designee; the commissioner of children and families, or a
- designee; and 3 members appointed by the governor, 1 of whom shall be a member of the
- Massachusetts bar who practices in the area of family law or juvenile defense; 1 of whom shall
- be a provider of early education and care; and 1 of whom shall be a social worker with
- experience in serving families with children.
- 1450 The commission shall collect and examine data relative to the need for greater access to
- affordable, quality early education and care and the timely placement of children in early
- education and care programs. The commission shall assess the funding and programming needed
- to enhance early education and care services, including the possibility of trimming the budget
- through targeted efficiency measures and entering into public-private partnerships to bolster the
- timely placement of children in affordable, quality early education and care programs. The
- 1456 commission shall also examine methods for addressing the high cost of child care and expanding
- the availability of affordable child care services for families receiving transitional assistance,
- including an examination of methods for determining initial and continuing eligibility for such
- services.
- 1460 The commission, in formulating its recommendations, shall take into account the best policies
- and practices in other states and jurisdictions, including, but not limited to, those relating to
- budgeting and assessment strategies. The commission shall be empowered to hold regular public
- meetings, fact-finding hearings and other public forums as it considers necessary. The
- 1464 commission shall hire an independent consultant to conduct the research and assist with the
- preparation of any recommendations. The commission shall file its recommendations, together
- with recommendations for legislation, if any, with the clerks of the house of representatives and
- senate on or before June 30, 2014.
- **SECTION 96.** There shall be established a public-private partnership commission that shall
- review and evaluate the administration and fiscal impact of public-private partnership policies or
- other alternate finance and delivery methods in the commonwealth, including but not limited to
- design-build-finance-operate-maintain or design-build-operate-maintain services, as defined in
- section 62 of chapter 6C of the General Laws. The commission shall make recommendations to
- the General Court on the current practices, administrative efficiency, and cost benefit of
- increased usage of public-private partnerships or alternate finance and delivery methods. A
- report of the commission's findings shall be filed with the clerks of the house of representatives
- and senate on or before June 30, 2014, which shall include any recommendations regarding
- changes to the administration or evaluation of the current policies governing public-private
- partnerships or other alternate finance and delivery methods in order to maximize opportunities
- to meet public infrastructure needs. The report shall also include an examination of how public-
- private partnerships and alternate finance and delivery methods may be applied to various types
- of infrastructure projects including but not limited to transportation, higher education facilities
- and housing and economic development projects.
- 1483 The commission shall have 11 members, the secretary of administration and finance or the
- secretary's designee, who shall serve as chair; the state treasurer and receiver general or the
- treasurer's designee; the inspector general or the inspector general's designee; the secretary of
- housing and economic development or the secretary's designee; the secretary of transportation or

- the secretary's designee; 1 of whom shall be appointed by the president of the senate; 1 of whom
- shall be appointed by the speaker of the house; and 4 members to be appointed by the Governor,
- 1489 1 of whom shall represent organized labor; 1 of whom shall be a representative of the business
- 1490 community; 1 whom shall be a representative of public higher education; and 1 of whom shall be
- a representative of a regional planning agency.
- **SECTION 97.** There shall be established and set up on the books of the commonwealth a
- separate fund to be known as the Section 1202 Trust Fund, in this section called the fund. An
- amount equal to federal financial participation received for the portion of expenditures eligible
- for 100 per cent federal financial participation under Section 1202 of the Patient Protection and
- 1496 Affordable Care Act and regulations adopted under it shall be deposited into the fund. The
- secretary of health and human services shall be the trustee of the fund, and shall expend it,
- 1498 without further appropriation, exclusively for services provided in calendar years 2013 and 2014
- that are eligible for 100 per cent federal financial participation under Section 1202. The secretary
- may incur, and the comptroller may certify for payment from the fund, expenses in anticipation
- of expected receipts; but no expenditure shall be made from the fund that shall cause it to be in
- deficit at the close of a fiscal year. Any remaining balances in the fund at the end of a fiscal year
- shall not revert to the General Fund, but instead shall be available during the following fiscal
- 1504 year for the purposes of this section. Funds may be expended for services provided in prior
- fiscal years.
- 1506 **SECTION 98.** Section 97 is hereby repealed.
- 1507 **SECTION 99.** Notwithstanding any general or special law to the contrary, upon receiving a
- written request from the secretary of administration and finance, the comptroller shall transfer to
- the Medical Assistance Trust Fund established under section 14O of chapter 151A of the General
- Laws all of the unexpended balance of the Medical Security Trust Fund in existence on
- 1511 December 31, 2013.
- 1512 **SECTION 100.** Section 51 shall take effect on December 31, 2013.
- 1513 **SECTION 101.** Section 52 shall take effect on January 1, 2014.
- 1514 **SECTION 102.** Section 98 shall take effect on June 30, 2015.
- 1515 **SECTION 103.** Except where otherwise specified, this act shall take effect on July 1, 2014.