

# Healthy Incentives Program (HIP)

# Massachusetts Food Policy Council November 1, 2017



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# Healthy Incentives in MA

- Farmers Market Coupon Program
  - WIC (1986 MA pilot)
  - Seniors (1987 MA pilot)
  - WIC Farmers' Market Nutrition Program (1989 -1992, federal pilot), federal program 1992
  - Seniors (2001 federal pilot), federal program 2002
- SNAP (1998 MA transitions to EBT)
- Farmers Markets begin to explore SNAP EBT Options: Early 2000's.
- SNAP Matching Programs develop in 2008
- Healthy Incentives Pilot (HIP) awarded to MA in 2010
- Veggie Prescription Programs beginning 2011
- In 2016,153 farmers markets accept SNAP and over 90 offer a SNAP matching program



### History of the Healthy Incentives Pilot

- Healthy Incentives Pilot (HIP)
- Food, Conservation, and Energy Act of 2008 (Farm Bill)
- > Rigorously evaluated demonstration grant
- Only one of its kind in the country
- Competitive grant process
- > Tested the effects of providing a financial incentive
- Pilot site in Hampden County, Massachusetts
- > HIP was implemented from 2011 2012



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# What is FINI?

USDA Food Insecurity Nutrition Incentive (FINI) Grant Program

Agricultural Act of 2014 (Farm Bill)

Supports projects to increase the purchase of fruits and vegetables among SNAP clients by providing incentives at the point of sale



# FINI: Healthy Incentives Program (HIP)

- Expansion of the Healthy Incentives <u>Pilot</u> into the Healthy Incentives <u>Program</u>
- Massachusetts statewide coalition
- Provides incentive benefit at:
  - Seasonal, winter and year-round Farmers Markets
  - Farm Stands
  - Mobile Markets
  - Community Supported Agriculture (CSA)
- April 1<sup>st</sup> began gradual roll out



# National Context: Why is HIP Unique?

- Massachusetts is the first statewide incentive program
- > Only incentive program utilizing EBT card as mode of delivery
- > One of only four FINI projects led by a state agency
- One of the largest FINI projects
- MA is well-positioned given decade of incentives experience
- Emphasizes broad, diverse, private-public support
- Increased sales for local farmers, strengthened local economies
- More fresh, healthy, local food for hundreds of thousands of SNAP families
- Massachusetts Local Food Action Plan priority



# **HIP Goals & Outcomes**

#### Project goals:

- Reduce barriers to SNAP client and retailer participation
- Increase availability of locally grown fruits and vegetables for SNAP clients
- Assess the impact of the new incentive program on participants' purchase of fruits and vegetables to inform future expansion

#### Intended project outcomes:

- Increased purchase of fruits and vegetables by SNAP clients
- Increased usage of SNAP benefits for purchasing locally grown fruits and vegetables at the four points of sale
- Established sustainable statewide matching or incentive program



### How Does HIP Work?

- Dollar for dollar match on fruit & vegetable purchases
- \$40/\$60/\$80 cap per month based on household size
- Available to SNAP clients statewide automatically enrolled
- Incentive instantly applied to SNAP EBT card
- Available immediately for any future SNAP purchase
- Fresh, canned, dried or frozen fruits and vegetables without added salts, sugars, fats, or oils

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- > HIP benefit available for a 3-year period, starting April 1st
- Direct farmer-to-SNAP-customer transaction
- Clients will need to spend SNAP to earn HIP

### How does HIP work?

Look for the HIP logo Make F&V purchase Earn HIP incentive Take receipt SNAP purchases Maximize benefit

Freitas Farm 32 Washington
- Itas Farm
32 Wood St Middlebox
Middleboro, MA 02346 Proc#: 2008-947-655
Ph: 508-947-6521
Proc#: 2000-947-652
Proc#: 20002840 Term#: 000000
. 00000001 09/24/2
10:001 10:001
Proc#: 20002840 Term#: 00000001 09/24/2017 SNAP Purchase
SNAP Purchase
Cant
Card Num: xxxxxxxxxxx0000* Settlement Date: 09/01/2020
Settlemon XXXXXXXXXX
Merch Date: 00 MAXXXX0000*
Chant: < No. 09/01/2017
Settlement Date: 09/01/2017 Merchant: < No Merchant > (Market Mar
(Market Manager)
Balan (Planager)
Balance Summary:
annary:
SNAP P
SNAD Begin Bal.
SNAP Purchase : 104.71 HIP Earned -7 50
HIP Earned : -7.50
SNAP End Bal : 104.71
Shap End Bal
0a1 : 104
Cash Balance : HIP Earned : 0.00
HTP Balance
HIP Earned MTD. 0.00
Result: Approved Auth #: 30200
Auto Approv
Auth #: 392061
Trace#. 592061
. 000510-000
Trace#: 000510-000000873100088
* DISPENCE
* DISPENSE GOODS **
Mobile W
rikt+ Sel
Fresh Wobile Mkt+ Sel v2.3.2 ==== It's
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# **HIP Statewide Coalition**

- Massachusetts' Interdepartmental partnership (DTA, DAR, DPH)
- Support of broad, diverse coalition of community partners
- Primary Regional Partners: Southeast, Eastern, Northeast, Central, Western
  - Mass Farmers Markets
  - "Buy Locals" (8) + City of Boston Office of Food Access
  - Project Bread
  - Food Banks (4)
  - UMass Stockbridge School of Agriculture
  - DTA Local Offices (21) statewide
  - DTA-SNAP Nutrition Education (SNAP Ed) Providers
  - WIC Program Community Coordinators & Local Offices
  - Mass in Motion (27 Grantees—60 Communities)
  - Massachusetts Food System Collaborative
- Local Community Partners (e.g., non-profits, municipalities, community organizations)
- Direct farms, farmers markets, non-profits



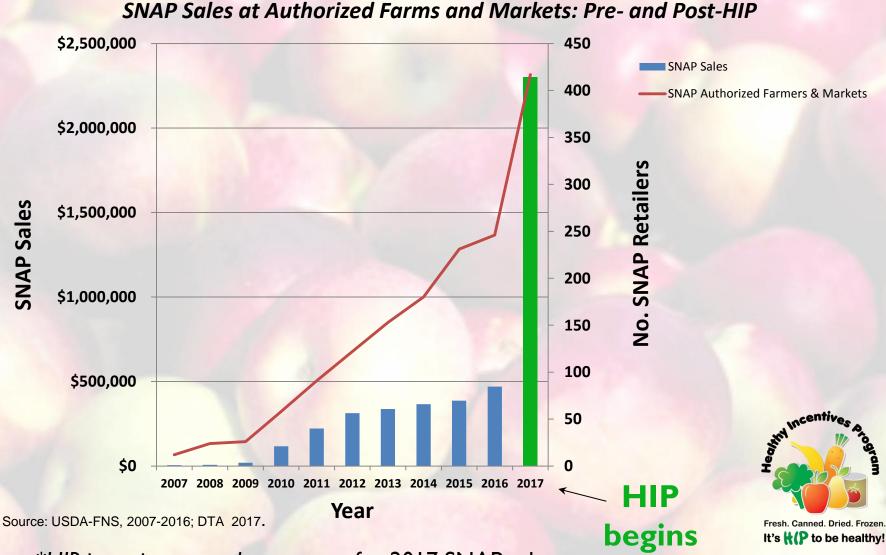
## **Early Implementation Success**

- > Over \$2.3M HIP incentives earned to date (7 months)
- Statewide incentive delivery model integrated with EBT
- > HIP incentives = 4x total SNAP redemption in 2016
- Near saturation of retailer landscape
  - 300 HIP points of sale (farmers markets, farm stands, mobile markets and CSA programs)
  - 435 points of access (includes individual CSA pick-up sites and MM stops).
  - I65 new SNAP authorized farmers since 12/1/16.
- Retailer recruitment surpasses Year-2 goals
  CSA farm share = 800 HH & \$113,000+ SNAP



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### MA SNAP EBT Sales 2007-2017



\*HIP incentives earned as a proxy for 2017 SNAP sales.

# Challenges & Promising Practices

#### Challenges

- Third party processors
- EBT equipment
- Scaling-up statewide incentive
- Hybrid farmers market model
- Understanding the new benefit
- Increased foot traffic
- Diversified customer base
- Language barriers
- Partners understanding roles
- Understanding project limitations
- Strain on state resources

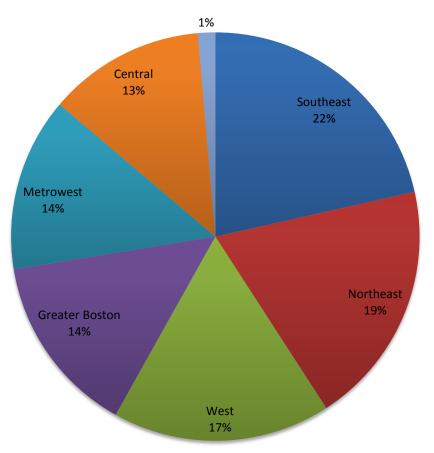
#### Promising Practices

- Wireless EBT equipment versatility
- SNAP retailer sign-up events
- Retailer technical support
- SNAP & HIP onboarding
- Direct farmer-to-SNAP customer EBT processing
- Non-SNAP farmers markets
- Translated materials & signage
- Vendors hiring bi-lingual staff
- Farmers market ambassadors
- Statewide HIP Notice
- Regional working groups



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#### 9,106 HIP Calls – April through October 2017



#### **Regional Distribution**

Erin McAleer, Project Bread



Christina Maxwell, Food Bank of Western Massachusetts



Grace Sliwoski, Worcester Regional Environmental Council



Lydia Sisson & Dai Kim, Mill City Grows Mobile Market, Lowell



David Dumaresq, Farmer Dave's, Dracut



Laura Smith, Lane Gardens, Dighton



Justin Chase, Arrowhead Farm, Newburyport



Jessica Van Steensburg & Andy Grant, Just Roots, Greenfield



Dawn DiMarco, New Bedford Farmers Markets



Jon Van Kuiken, Brockton Farmers Market



GROWFOODNORTHAMPTON.COM

 $\begin{array}{c} \star \text{ BEST } \\ \bullet \text{ OF } \\ \hline \text{THE VALLEY } \\ \text{READERS POL } \\ \textbf{2 0 1 7} \end{array}$ 

**Niki Lankowski**, Northampton Tuesday Farmers Market

# **HIP Funders**













# Healthy Incentives Program Preliminary Evaluation Findings

Presented by: JSI Research and Training Institute, Inc. (JSI) November 1, 2017



# **Evaluation Aims**

- Specific Aim 1: To determine how HIP has impacted SNAP clients, retailers, and the economy in which they operate.
  - Impact of HIP on SNAP purchases at targeted retailers (% change)
  - Variations in access (# of retailers accepting SNAP and average distance from SNAP households) overtime
  - Variations in spending by targeted retailer type overtime
  - Variations in fruit and vegetable purchases and "corresponding" intake
- Specific Aim 2: To describe implementation in an effort to make improvements and allow for replicability.

**Specific Aim 3:** To determine the associations between characteristics of programs, practices, policy, and environmental changes (P3Es) and SNAP and HIP redemption and sales transaction by geographic area and specified points of sale.





# **Data Overview**

#### SNAP Demographics (HIP & non-HIP)

- Household size
- Race/ethnicity
- Address
- Duration of SNAP participation

#### SNAP Sales (HIP and non-HIP)

- Number, location, and retailer type
- Unique number of households that made a purchase (HIP and non-HIP) and earned and redeemed HIP
- Number and value of the purchase (HIP and non-HIP)
- Number and value of HIP earnings and redemptions

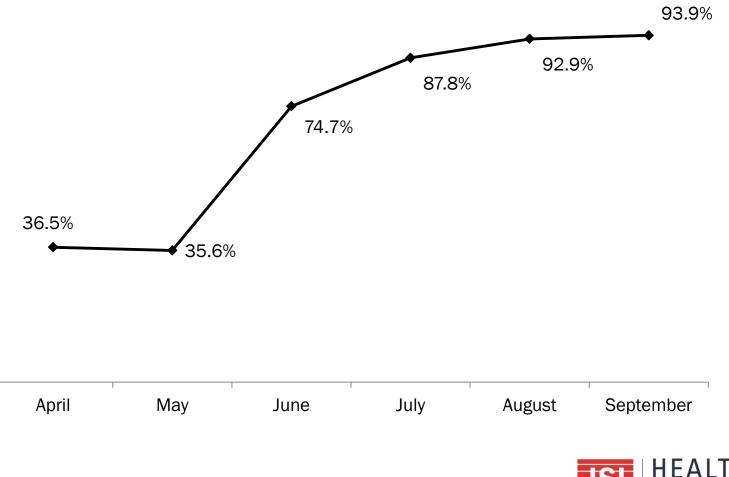
#### **Interviews and Online Data Portal**

- Reasons for participating, successes, challenges
- Activities (e.g, programs, events, media/awareness)
- Staffing/partnerships



# 94% of SNAP purchases at targeted Retailers\* were HIP purchases

April 1, 2017 – September 30, 2017



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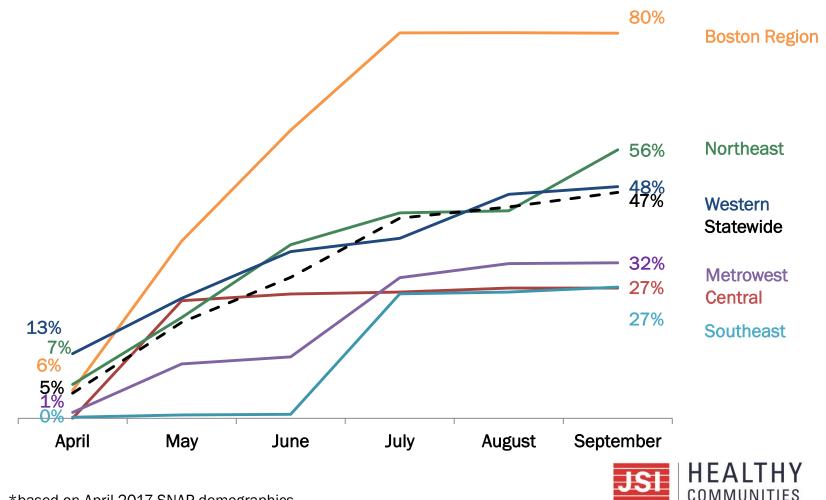
\* FINI retailers = Farmers markets, farm stands, mobile markets, and CSAs

# Access - Number of Approved HIP Retailers: April, June, and September



JSI HEALTHY

In September 2017, almost half (47%) of MA SNAP clients\* lived within 1 mile of an approved HIP retailer.



\*based on April 2017 SNAP demographics

# HIP Incentives Earned at an Approved HIP Retailer

April 1, 2017 - September 30, 2017



The total **value of HIP earned** was approximately **\$1,730,401.62**.

The average value earned per transaction was \$14.72.



The average value earned by unique household each month was \$32.07.



# HIP Incentives Earned (\$) at Targeted Retailers Overall and by Region

April 1, 2017 – September 30, 2017

\$1,730,401.62	
\$136,105.01	
\$180,274.12	Southeast (8%)
\$200,277.73	MetroWest (10%)
\$205,107.48	Northeast (12%)
\$481,589.56	Boston Region (12%) Western (28%)
\$523,763.25	Central (30%)

# HIP Incentives Redeemed at HIP Approved Retailers

April 1, 2017 – September 30, 2017





The total **value of HIP redeemed** was approximately **\$335,099.55; 19.37%** of the value of HIP earned.

The average value redeemed per transaction was \$7.22.

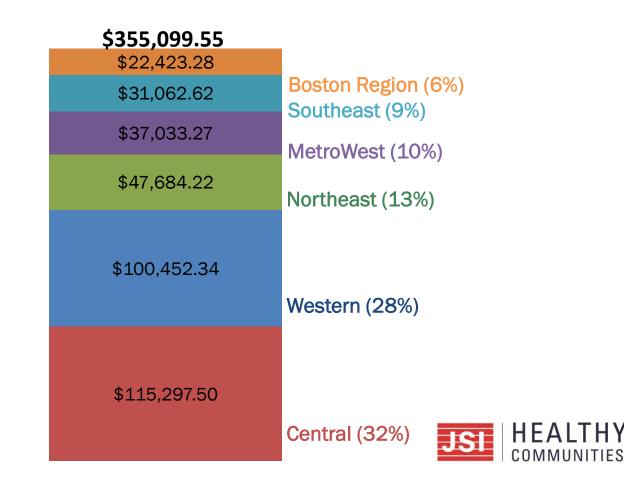


The average value redeemed by unique household was \$11.00.



# HIP Incentives Redeemed (\$) at Targeted Retailers Overall and by Region

April 1, 2017 - September 30, 2017



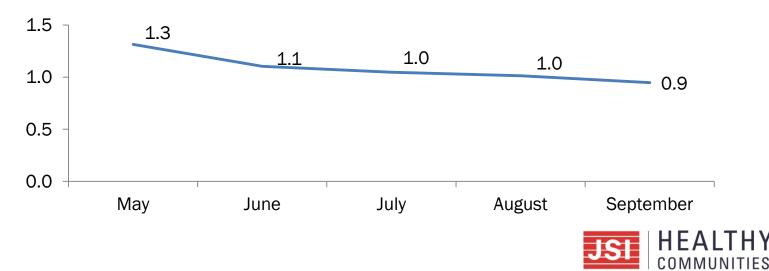
# **Estimated Servings Per Individual**

April 1, 2017 – September 30, 2017



An estimated **1 serving of fruit and** vegetables were consumed per individual per day.

Serving of fruit and vegetables consumed per individual per day\*



Based on an estimated 1.7 people per household and \$0.50  $\star$ 

# Factors that Motivated Retailers to Participate in HIP and SNAP (n = 41)

Top 10 Reasons

	HIP	SNAP
1. Support low-income residents access to healthy foods	73%	73%
2. Relationship with HIP partner/agency	39%	0%
3. Be a part of a larger initiative	29%	17%
4. Increase business	22%	12%
5. HIP/CSA pilot	0%	20%
6. Ease of setup/onboarding as a retailer	17%	2%
7. Promote locally grown food	17%	12%
8. Demand from clients	12%	20%
9. Get equipment and support	10%	2%
10. Leverage resources	5%	5%
	101	HEALTHY

COMMUNITIES

### Growing HIP: Retailer Status & Expansion

HIP Retailer Types	Current # SNAP POS	10/15/17 # HIP POS	10/15/17 # HIP POA	Year-1 POS Goal	Year-3 POS Goal
CSA programs		52	123	40	60
Farm Stands	244	73	73	56	115
Farmers*		(206)	(206)	(202)	(228)
Mobile Markets	8	6	70	5	7
SNAP Farmers Markets	165	106	106	126	135
Non-SNAP Farmers Markets	(92)	63	63	15	40
TOTAL	417	300	435	242	357+

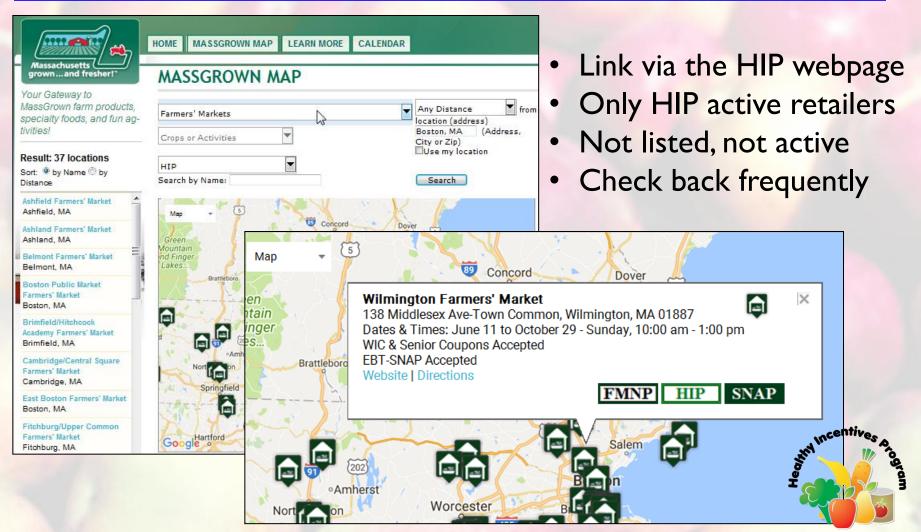
POS = Points of Sale; POA = Points of Access; Current SNAP POS = potential HIP retailers.

\*Value not included in total. Represented as HIP authorized CSA programs, Farm Stands and Farmers' Market vendors.



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# HIP Retailer Locations – MassGrown Map



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### **HIP Information & Resources**

- Project Bread's FoodSource Hotline: 800-645-8333
- Mass Grown website (HIP retailer locations)
- www.mass.gov/hip (HIP stakeholder information)
- DTA.HIP@state.ma.us
- DTA HIP Notices (Welcome, Adjustment, Opt-out)
- Xerox-IVR system EBT card: 800-997-2555
- HIP Retailer Call-line: 888-987-4487
- DTA Online Guide Page HIP
- SNAP Community Liaisons





### **State Agency Contacts**

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#### **Rachel Colchamiro**

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#### Kim Etingoff Department of Public Health Kim.Etingoff@state.ma.us 617-624-5452

#### **David Webber**

Department of Agricultural Resources david.webber@state.ma.us 617-626-1754

Healthy Incentives Program: www.mass.gov/hip

### **Long Term Sustainability for HIP**

A sustainability component was a requirement of the FINI grant

#### Substantial upfront costs for developing sustainable infrastructure

- Systems infrastructure
- Stakeholder support
- State capacity

#### **Structural sustainability**

H.2131: An Act relative to an agricultural healthy incentives program

#### **Ongoing fundraising**

- State, regional, national philanthropies
- Hospitals, other corporate donors
- Communities supporting fundraising efforts



### Local & National Attention for HIP as a Model





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# **Questions**?